EVIDENTIARY HEARING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:)	
)	
Application for Certification)	Docket No
for the Morro Bay Power Plant)	00-AFC-12
Project)	
)	

VETERANS MEMORIAL BUILDING

209 SURF STREET

MORRO BAY, CALIFORNIA

TUESDAY, JUNE 4, 2002 9:15 a.m.

Reported by:
James A. Ramos
Contract No. 170-01-001

ii

COMMITTEE MEMBERS PRESENT

William Keese, Presiding Member

James D. Boyd, Associate Member

HEARING OFFICER AND ADVISORS PRESENT

Gary Fay, Hearing Officer

Michael Smith, Advisor

STAFF AND CONSULTANTS PRESENT

Caryn Holmes, Staff Counsel

Marc Pryor, Project Manager

Susan Lee

Richard A. Anderson

Andrea Erichsen

Jim Buntin

APPLICANT

Christopher T. Ellison, Attorney Ellison, Schneider and Harris

Andrew L. Trump, Director of Business Development Western Region Robert E. Cochran, II, Project Manager Michael Pollack Duke Energy North America

Peter Okurowski, Senior Associate California Environmental Associates

Robert C. Mason, Vice President TRC

Terry Huffman

iii

INTERVENORS

Robert Schultz, City Attorney Steven J. Elie, Attorney Musick, Peeler, Garrett, LLP City of Morro Bay

Henriette Groot, President Pamela Soderbeck Babak Naficy, Staff Attorney Environmental Defense Center Coastal Alliance on Plant Expansion

ALSO PRESENT

Carol Tyson, United States Fish and Wildlife Service

Dan Chia California Coastal Commission

Garry Johnson

Mandy Davis

Marla Morrissey

David Nelson

Colleen Johnson

Deborah Hillyard California Department of Fish and Game

Nelson Sullivan

Mike Walgren, Assistant State Park Ecologist California Department of Parks and Recreation

iv

INDEX

	Page
Proceedings	1
Introductions	1,5
Opening Remarks	1
Presiding Member Keese	1
Commissioner Boyd	2
Hearing Officer Fay	3
Topics	
Alternatives	7
Applicant witnesses R. Mason, M. Pollaci Direct Examination by Mr. Ellison Exhibit 195 and attachments Exhibit 196 Cross-Examination by Ms. Soderbeck CEC Staff witness S. Lee Direct Examination by Ms. Holmes	7 8/29 29/29 30 45 46
Exhibits 197, 198 Cross-Examination by Mr. Ellison Cross-Examination by Ms. Soderbeck	46/51 52 73
Public Comment Garry Johnson Mandy Davis Marla Morrissey David Nelson Colleen Johnson	78 79 82 87 89 223
Terrestrial Biology	93
Applicant witness T. Huffman Direct Examination by Mr. Ellison Exhibits 199, 200 Applicant witness M. Pollack Direct Examination by Mr. Ellison	93 94 94/179 127 127

V

INDEX

	Page
Topics - continued	
Terrestrial Biology - continued	
U.S. Fish and Wildlife Service Comments Direct Testimony of C. Tyson Questions by Committee Applicant Clarifications CEC Staff Clarification Questions by Mr. Naficy	128 128 136 139 141 143
Afternoon Session	147
Topics - continued	
Terrestrial Biology - Continued	
U.S. Fish and Wildlife Service Comments - continued Direct Testimony of C. Tyson - continued Questions by Applicant	147 147 147
Objection to Consideration of Applicant's Habi Enhancement Proposal Schedule	tat 150 153
Committee Ruling	150
Comments	151
Coastal Alliance on Plant Expansion	151
Applicant	155
Topics - continued	157
Terrestrial Biology - Resumed	157
Applicant witnesses T. Huffman and M. Pollack - resumed Direct Examination by Mr. Ellison-resume Exhibits (incorporated) 173 Cross-Examination by Ms. Holmes Cross-Examination by Mr. Naficy Cross-Examination by Mr. Schultz	157 d157 /179 179 191 205
Exhibits 226,227	209

vi

INDEX

	Page
Topics - continued	
Terrestrial Biology - continued	
Applicant witnesses T. Huffman and M. Pollack - continued Redirect Examination by Mr. Ellison Recross-Examination by Mr. Naficy	210 215
California Coastal Commission Comments Dan Chia City of Morro Bay Response	221 221 222
	nsen227 227 27/245 15,291 293 298 303 306 311
Questions by Committee of City of Morro Bay	313
CEC Staff witness J. Buntin Cross-Examination by Mr. Ellison	289 289
Public Comment	316
Deborah Hillyard, California Department of Fish and Game Questions by Ms. Holmes Questions by Mr. Naficy Mandy Davis Nelson Sullivan Garry Johnson Mike Walgren, California Department of Pa	316 317 319 323 333 334
Adjournment	342
Reporter's Certificate	343

1	PROCEEDINGS
2	9:15 a.m.
3	PRESIDING MEMBER KEESE: Good morning,
4	everyone. We're here for our fourth set of
5	evidentiary hearings on the siting of the Morro
6	Bay Power Plant.
7	I'm Bill Keese, Chairman of the Energy
8	Commission, and Chairman of this Siting Committee.
9	Mr. Jim Boyd, Commissioner, is joining us for the
10	first time on these hearings, over to my right.
11	On my left is Mike Smith, my Advisor for these
12	hearings. Our Hearing Officer, Gary Fay, is on my
13	direct right and will be conducting the bulk of
14	the hearings.
15	I'd like to mention a few things as we
16	get started. I had hoped to start at the crack of
17	9:00 because I'd like to move this as
18	expeditiously as we can.
19	We had allowed for three days of
20	hearings, Tuesday, Wednesday and Thursday, and we
21	had left Friday open for our fourth day of
22	hearings. Mr. Boyd and I unfortunately will have
23	to be in San Francisco on Friday, and we will not
24	be able to have hearings on Friday.
25	We're going to move as fast as we can.

1	We	want	to	get	all	the	evic	denc	e ir	n. We	hope	to	be
2	abl	e to	COV	er c	ur	subje	ects	in	the	three	davs		

- 3 We have received an objection by CAPE to
- 4 consideration of the habitat enhancement proposal
- of Duke. We have received the responses to that.
- 6 The Committee would like to look at those and we
- 7 will try to respond this afternoon after the lunch
- 8 break.
- 9 Obviously everybody here is well
- 10 represented. The bulk of time, it looks like it
- 11 could be trimmed, is in the cross-examination
- 12 area. I would just suggest that full, appropriate
- 13 cross-examination, -- full cross-examination is
- 14 appropriate. Tediousness in that process does not
- impress the Committee. So, cross-examination that
- is going nowhere, leading nowhere and winds up
- 17 getting nowhere is discouraged.
- 18 With that, Mr. Fay, can we jump in?
- 19 HEARING OFFICER FAY: Thank you,
- 20 Commissioner.
- 21 PRESIDING MEMBER KEESE: Commissioner
- Boyd, did you want to say anything as we started?
- 23 COMMISSIONER BOYD: Thank you, Mr.
- 24 Chairman. Only --
- 25 PRESIDING MEMBER KEESE: Welcome to

```
1 Morro Bay.
```

- 2 COMMISSIONER BOYD: -- it's a pleasure
- 3 to be here. I look forward to the next three
- 4 days.
- 5 PRESIDING MEMBER KEESE: Thank you.
- 6 HEARING OFFICER FAY: Thank you. Some
- 7 preliminary matters. For members of the public,
- 8 we have comment forms in back. If somebody would
- 9 like to have their opinions known to the
- 10 Committee, but don't particularly want to stand up
- 11 and speak, they can fill out an opinion form and
- 12 bring it up here during a break.
- We also have blue cards with which many
- of you are familiar. If you wish to comment after
- 15 we finish a topic area, please fill out a blue
- 16 card. And I'm going to ask Mr. Pryor, the Staff
- 17 Project Manager, if he could help by gathering
- these up and bringing them up to us as we conclude
- 19 a topic area.
- 20 So if you do want to make some comments
- 21 on a particular area, fill out a blue card in back
- and give it to Mr. Pryor in the white shirt back
- 23 there. And he'll be sure that we get it; and that
- 24 way we can be sure to call on everybody.
- 25 Today's hearing was announced through

public notice dated May 10th, and it is the fourth set of evidentiary hearings in the Morro Bay Power

3 Plant project case.

We had some materials in back, the notice; also an agenda for the hearings; and a copy of the current status of the official exhibit list. And then there was also another document that just says Morro Bay Power Plant at the top; underneath that, underlined, applicant's proposed exhibit list.

And it begins with a list provided by the applicant with blanks next to some of the exhibits. And these are items that I assume the applicant plans to offer at some time. The convenience for the people in the audience and the public is that the title's already written down. So once it's identified you can just write the number next to it.

We also, as you move through it, page 6 is the staff exhibit, and page 7 are some of CAPE's proposed exhibits. After this was compiled we received a further list from CAPE of proposed exhibits. And we were not able to include the City's exhibits, so this is not a complete list. But it may save some time.

1 I'd ask the parties if any of your 2 exhibits are in this document, please refer to the 3 page number of the document as you introduce the exhibit. That way everybody can turn to that page 5 and write the exhibit number next to the title. I think it would save us all some time in keeping 6 7 track of things. I believe that's all of the preliminary 8 9 matters. I'd like to begin by taking appearances very briefly. If we could just go around the 10 room, starting with the applicant, Mr. Ellison. 11 12 MR. ELLISON: Thank you, Mr. Fay. My name is Chris Ellison, Ellison, Schneider and 13 14 Harris, representing Duke Energy Morro Bay LLC. 15 To my right is Mr. Andrew Trump, who is the 16 Project Director for this project. And we will introduce the witnesses as they appear. 17 18 HEARING OFFICER FAY: Ms. Holmes. 19

MS. HOLMES: Thank you. My name is

Caryn Holmes; I'm the attorney assigned to this

proceeding for the Energy Commission Staff. And

as Mr. Fay earlier pointed out, Marc Pryor, the

Project Manager, is in the back of the room and

will be collecting blue cards from anybody who

wishes to speak.

20

21

22

23

24

- 2 identify when they are called to appear.
- 3 HEARING OFFICER FAY: CAPE.
- 4 MR. NAFICY: Good morning. My name is
- 5 Babak Naficy. I work at the Environmental Defense
- 6 Center and I represent CAPE as to this portion of
- 7 these proceedings.
- 8 HEARING OFFICER FAY: And the City.
- 9 MR. SCHULTZ: Good morning. Rob
- 10 Schultz, City Attorney for Morro Bay.
- 11 MR. ELIE: Good morning. Steven Elie,
- 12 Special Counsel for the City of Morro Bay.
- 13 HEARING OFFICER FAY: Thank you.
- 14 MR. ELIE: Mr. Fay, on the exhibit list
- I did notice that the change that CAPE had
- suggested on exhibit 192, which is on page 21, has
- 17 not been corrected on this list, which was the
- 18 City resolution was sponsored by the City of Morro
- 19 Bay, not by CAPE.
- 20 HEARING OFFICER FAY: Okay, thank you
- 21 for that.
- MR. ELIE: We just need to have that
- 23 edited.
- 24 HEARING OFFICER FAY: On the exhibit
- list on page 21?

MR. ELIE: Correct; exhibit 192.
HEARING OFFICER FAY: Thank you. Okay,
we're going to begin with alternatives, the CEQA
analysis of alternatives. And ask the applicant
and staff to keep their direct presentations as
brief as possible. And we're going to have to
limit cross-examination of all the parties to ten
minutes, so that we can make our schedule today,
since we lost time in the overall number of days.
So, with that understanding, Mr.
Ellison.
MR. ELLISON: Thank you. The
applicant's witness on alternatives is Mr. Robert
Mason, who I believe has been previously sworn in
this proceeding. Is that correct?
HEARING OFFICER FAY: That's true. Mr.
Mason, you remain under oath.
Whereupon,
ROBERT C. MASON
was recalled as a witness herein, and having been
previously duly sworn, was examined and testified
further as follows:
DIRECT EXAMINATION
BY MR. ELLISON:

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

Q Mr. Mason, could you state and spell

```
1 your name for the record, please.
```

- 2 A Robert Mason, M-a-s-o-n.
- 3 Q Mr. Mason, do you have the applicant's
- 4 direct testimony on alternatives that was
- 5 previously filed in this proceeding?
- A Yes, I do.
- 7 MR. ELLISON: Mr. Fay, can I have an
- 8 exhibit number for that document?
- 9 HEARING OFFICER FAY: I believe the next
- 10 number in order is exhibit 195.
- 11 MS. HOLMES: Can I ask a question of
- 12 clarification? Are we going to be identifying the
- entire package as 195, or simply the alternatives
- 14 portion?
- 15 HEARING OFFICER FAY: I'd prefer if it
- 16 was just the alternatives portion.
- MS. HOLMES: Thank you.
- MR. ELLISON: That's fine.
- 19 HEARING OFFICER FAY: And where is that
- 20 referenced on the proposed exhibit list?
- 21 MR. ELLISON: Let me refer that question
- 22 to our document expert, Mr. Okurowski.
- MR. OKUROWSKI: I do not believe it's on
- there.
- 25 HEARING OFFICER FAY: Okay. Could you

- 1 just give us a title, then?
- 2 MR. ELLISON: The title is alternatives.
- 3 HEARING OFFICER FAY: Okay.
- 4 BY MR. ELLISON:
- 5 Q Mr. Mason, does exhibit 195 contain a
- 6 statement of your qualifications, as well as those
- 7 of the supporting witness, Mr. Pollack?
- 8 A Yes, it does.
- 9 MR. ELLISON: And Mr. Pollack has been
- 10 previously sworn in this proceeding, as well.
- 11 BY MR. ELLISON:
- 12 Q Mr. Mason, could you briefly summarize
- 13 your qualifications, and then, Mr. Pollack, after
- 14 that I'd like you to state and spell your name for
- the record and summarize your qualifications.
- 16 A Yes, I have a bachelor of arts and a
- 17 masters in urban regional studies from USC. For
- the past 22 years I've been involved in various
- 19 projects involving environmental analyses,
- 20 including the preparation of environmental impact
- 21 reports, applications for certification, and other
- 22 environmental documents.
- In my role as project director I oversee
- 24 a multidisciplinary staff that evaluates various
- 25 environmental aspects.

1	And then also I was directly involved in
2	the preparation and analysis of alternatives for
3	the Morro Bay Power Plant project.
4	Q Mr. Pollack.
5	Whereupon,
6	MICHAEL POLLACK
7	was recalled as a witness herein, and having been
8	previously duly sworn, was examined and testified
9	further as follows:
10	MR. POLLACK: My name is Michael
11	Pollack, that's spelled P-o-l-l-a-c-k. I have a
12	bachelor of science degree in mechanical
13	engineering from the University of Florida.
14	I have been in the power industry since
15	I graduated from the University of Florida in 1972
16	and have worked on a variety of power plant
17	projects ranging from traditional coal-fired
18	projects, nuclear projects, circulating fluidized
19	bed projects and various types of combined cycle
20	and simple cycle combustion turbines.
21	My experience has been with a regulated
22	utility, with a consulting engineering firm, BPC
23	contractor and currently with Duke Energy.
24	HEARING OFFICER FAY: Mr. Ellison, let

25 me interrupt you here. If you would, have one of

```
1 your people give our court reporter a copy of
```

- 2 exhibit 195. At least temporarily so he can
- 3 record all the information on the face of it and
- 4 get it --
- 5 MR. ELLISON: We will do that.
- 6 HEARING OFFICER FAY: -- designation.
- 7 And I'd like to ask each of the parties to do that
- 8 when you request that an exhibit be identified.
- 9 Please hand James a copy. It doesn't mean you
- 10 lose it forever, but I know he wants to look at it
- 11 to be sure he gets the information down
- 12 accurately.
- 13 Excuse me. Go ahead.
- MR. ELLISON: Thank you.
- 15 BY MR. ELLISON:
- 16 Q Mr. Mason, do you have any additions,
- 17 corrections or clarifications that you'd like to
- make to exhibit 195?
- MR. MASON: Yes, I have three minor
- 20 corrections. On page 3, the first full bullet
- 21 item on that page; it has a lined title called the
- 22 no-project and offsite alternatives would have
- 23 greater -- sixth line down in that bulleted item
- 24 it says: Lacks site control for four of them,
- 25 referring to sites. That should read: And lacks

```
1 site control for five of them.
```

- 2 On page 17, last paragraph on the page,
- 3 second line, there's a parenthetical reference,
- 4 indicates see figure 2. That should say see
- 5 figure 3.
- 6 And the last correction is on page 35,
- 7 last paragraph, third line. It reads: Six
- 8 identified sites in the PSA as alternatives. That
- 9 should say: Six sites identified in the FSA.
- 10 Those are my corrections.
- 11 MR. ELLISON: With those corrections are
- 12 the facts contained in exhibit 195 true to the
- 13 best of your knowledge?
- MR. MASON: Yes, they are.
- MR. ELLISON: And are the opinions
- 16 contained therein, do they represent your best
- 17 professional judgment?
- MR. MASON: Yes, they do.
- MR. ELLISON: Do you adopt exhibit 195
- 20 as your testimony in this proceeding?
- MR. MASON: Yes, I do.
- MR. ELLISON: Mr. Mason, could you
- 23 briefly summarize how you went about analyzing
- 24 alternatives for this project, and what your
- 25 conclusions were?

1	MR. MASON: We went through the FSA, and
2	in the FSA it identified the no-project
3	alternative and six alternative power plant sites
4	to compare against the project.
5	As discussed in our more detailed
6	written testimony we submit that that alternative

written testimony we submit that that alternative analysis is flawed in several important reasons.

One, under the Warren Alquist Act,
modification of the existing facility is exempt
from the requirement to consider offsite
alternatives. Therefore, the project is
statutorily exempt from the requirement to
consider those.

And we believe that under that statute that the Energy Commission has the authority to approve the project at the existing site without reference to alternative sites.

Also, under CEQA guidelines an alternative needs to be able to show that it can avoid or substantially lessen significant impacts of a project. We believe that we have shown with substantial evidence in other testimony that all the significant impacts for the proposed project can, in fact, be mitigated to below a level of significance.

1	And therefore, under CEQA there is no
2	need to consider or select a project alternative.
3	Another important aspect of CEQA, of
4	course, is that an alternative must be feasible to
5	obtain most of the basic project objectives. In
6	this case the most basic project objective for
7	this project is the modernization of the Morro Bay
8	Power Plant. Clearly none of the alternative
9	offsite locations can do that.
10	There are important aspects not only for
11	the modernization, itself, but utilizing the
12	existing infrastructure, and also providing
13	significant local benefits to the City of Morro
14	Bay as outlined in the memorandum of understanding
15	and the agreement to lease.
16	And that includes removing the existing
17	tank farm, the stacks, the building. None of the
18	offsite alternatives would allow for those basic
19	objectives to be met.
20	We believe, simply put, that the

We believe, simply put, that the alternatives to the project are, in fact, not alternatives. They are separate projects.

Under CEQA it also indicates that in evaluating offsite alternatives or any other alternative, that the impacts of that alternative,

1 itself, must be analyzed. We believe that the

- 2 offsite alternatives identified by staff have
- 3 their own potential to have significant impacts.
- 4 And in a few minutes I'll go into a little bit
- 5 more detail on one of the sites that the staff has
- 6 identified.
- 7 Within the AFC there was an evaluation
- 8 of alternatives for the modernization project
- 9 prepared by Duke Energy. It identified basically
- 10 four alternatives that were all evaluated in terms
- of how the plant could be rearranged, either on
- 12 the site, or different configurations of power
- generation capability on the site, that would
- 14 allow for the modernization to proceed.
- 15 An important aspect again of the power
- 16 plant project, itself, the modernization project,
- is optimizing the use of the existing facility.
- 18 And therefore the project, by definition, is
- 19 directly and strongly associated with the existing
- 20 Morro Bay Power Plant site.
- 21 This is further seen through the City of
- 22 Morro Bay, local policies and plans that
- 23 encourages onsite development. The Morro Bay
- 24 general plan specifically indicates that any
- 25 expansion of the Morro Bay Power Plant shall give

1	priority to the option that would best utilize
2	available onsite space. Again, we believe that
3	only the project, as proposed, meets that
4	requirement.

In evaluating the other alternatives sites, a key is identifying where there might be a feasible alternative. If there was to be an offsite alternative, if it were going to be located in a coastal location, it would have to be on an area or within an area identified by the Coastal Commission as a location suitable for a power plant site.

It would have to be located on a site that was either zoned or capable of being rezoned for heavy industrial or coastal dependent industry. It would have to be large enough to support the construction of 1200 megawatts. And it would also have to be a site that could provide or have close access to infrastructure requirements for electrical, gas and water.

Based upon those requirements, and based upon the comparison to the proposed project, Duke finds that new environmental impacts would inevitably be associated with any outside alternative because of the need for infrastructure

1 development. The fact that the existing plant is

- 2 there. And that any type of disturbance and
- 3 impact would result in new impacts.
- What I'd like to do at this point is
- 5 quickly go through just a couple of slides that
- 6 are directly out of the written testimony that
- 7 will allow me to summarize this a little bit
- 8 quicker and we can get about our business here
- 9 today.
- 10 If I could have that brought up, I'm
- going to move over to the mobile mike just very
- 12 quickly.
- 13 (Pause.)
- 14 MR. MASON: As indicated, the slides I'm
- going to show are directly out of our testimony.
- In evaluating the various sites that were
- 17 identified by staff, and there were six of them,
- 18 Little Morro Creek site, Duke Energy offsite tank
- 19 farm. And then there were four sites out in the
- 20 San Joaquin Valley, Avenal State Prison site;
- 21 Pleasant Valley State Prison site; Lemoore Naval
- 22 Air Station; and Gates Substation.
- 23 We went through a process of identifying
- 24 through this decision tree the basic steps we
- 25 believe are appropriate for the evaluation of

- 1 alternative sites.
- 2 First, again, the project is exempt from
- 3 the requirements since it is a modernization of an
- 4 existing power facility. Even with that, going
- 5 through the CEQA analysis process, would the
- 6 project result in any significant impact. Again,
- 7 our evidence that we provided, and within other
- 8 testimony of which, in most cases, staff has
- 9 agreed with, shows that the significant impacts
- from the project can, in fact, be mitigated. So
- 11 there are no unavoidable adverse impacts.
- 12 There is also, therefore, none of the
- 13 alternative offsite locations would be able to
- 14 either significantly reduce or lessen or avoid a
- 15 significant impact from the project.
- Again, we don't believe that any offsite
- 17 alternatives will meet the basic projective
- objectives of modernization of the Morro Bay Power
- 19 Plant site, itself.
- 20 Continuing on, and I will talk about
- 21 this in a little bit more detail in relationship
- 22 to one of the sites, we don't believe that the
- sites are feasible for a number of reasons,
- 24 including site availability, infrastructure,
- 25 suitability of the site.

As you continue on through the process
and again, what the decision tree shows is that at
the end of the day we don't believe any of the
alternative sites, in fact, represent feasible
alternatives to the project.

In addition to these sites, and I do want to digress just for a few minutes regarding the no-project alternative. That was evaluated also by the Energy Commission Staff. We firmly do not understand and disagree with the assumption made by staff that under the no-project alternatives that units 1 and 2 will go out of service in approximately five years.

And then in the FSA it also indicates that over a period of six to eight years to ten years, that the existing units 3 and 4, under the no-project alternative, would also similarly drop in their capacity factors for output.

There was some information that was provided by Duke in response to a data request that was looking at past performance data. Also indicated in that data response this was not a projection of what would be the capacity factors for Morro Bay in the future, but more, in fact, just information provided on past activities.

1	Duke is on the record, has indicated
2	that under a no-project alternative that units 1
3	through 4 will continue to operate on an
4	indefinite basis. And that with appropriate
5	upgrades and retrofits, could, in fact, continue
6	to operate at very high levels of capacity.
7	So, we disagree with the definition of
8	the no-project alternative as identified by staff
9	For the purpose of the analysis we
10	grouped the six offsite alternatives into two
11	basic categories. One were near field
12	alternatives; and the second was the San Joaquin
13	Valley sites.
14	Of the near field sites, Little Morro
15	Creek site and the Duke offsite tank farm. CEC
16	Staff found that the Little Morro Creek site is
17	probably better in terms of significant impacts a
18	compared to the project. And that the offsite
19	tank farm site is probably worse.
20	We agree with staff's finding regarding
21	the offsite tank farm, but we disagree with the
22	staff's findings of the Little Morro Creek site
23	may be probably better, in their terms, as
24	compared to the project, itself.
25	I want to go through, based upon that,

1 and talk a little bit about the Little Morro Creek

- 2 site and our evaluation of that, going through the
- 3 basic steps, what we see in the decision tree.
- 4 The first item is to go ahead and take a
- 5 look again at project objectives. We do not
- 6 believe that the Little Morro Creek site will meet
- 7 the basic objective of modernizing the Morro Bay
- 8 Power Plant. Again, it's not on the site, so it's
- 9 not tied to modernization at all.
- 10 We also then took a look in terms of
- 11 site suitability. As shown on an aerial of this
- 12 figure 4, again these are right in the testimony,
- 13 and figure, I believe it's figure 6 of the
- 14 testimony, as well, the Little Morro Creek site is
- in an agricultural area. It is also in an area
- 16 that at least portions are identified in the
- 17 County general plan as a flood hazard area.
- 18 There are two drainages that it would
- 19 cross over that would end up with having riparian
- 20 impacts, and also it would have potential flood
- 21 impacts. There would be a need for extensive
- grading and berming to protect the site from the
- 23 100-year flood event. And realigning of those two
- 24 water courses.
- 25 Therefore, we view this as being a

1 significant riparian habitat impact and a flood

- 3 Also, from a land use perspective, this
- 4 area is within the local coastal plan for the
- 5 County of San Luis Obispo. It's an area
- 6 identified by the Coastal Commission as not being
- 7 suitable for the siting of a new power plant or
- 8 related facilities.

impact.

- 9 Per the Coastal Commission policies, the
- 10 first preference is for protecting coastal
- 11 properties, is to site a new plant on sites
- 12 already approved for power plants. That is, in
- fact, Duke's approach in terms of modernization of
- 14 the Morro Bay Power Plant. And the least favored
- 15 preference from the Coastal Commission is for a
- new site to be located in areas that are
- 17 designated as not suitable for a power plant such
- 18 as Little Morro Creek site.
- 19 The San Luis Obispo County's energy
- 20 element, in its coastal plan, also states that the
- 21 expansion of the facilities on existing sites is
- 22 preferred and has priority over opening up new
- 23 areas for use.
- 24 Therefore, we find the Little Morro
- 25 Creek site as not suitable for power plant

- 1 development.
- 2 The availability of infrastructure.
- 3 There is the electrical interconnect, gas
- 4 interconnect, water requirements. They are in the
- 5 area, but they would require additional
- 6 disturbance for that.
- 7 In addition, the existing road out to
- 8 Little Morro Creek would not be suitable for
- 9 operations and for construction, so a new road
- 10 would have to be developed.
- 11 Regarding the -- obtaining site control,
- 12 which is another item for feasibility. On the
- 13 screen it's probably difficult to see, and it
- 14 really is a hodge-podge. The Little Morro Creek
- site is actually made up of three different
- 16 parcels owned by three different people. And Duke
- finds that it is unreasonable to assume that we'd
- 18 be able to gain site control. It's difficult
- 19 enough to gain site control from one person. To
- 20 think that we'd be able to gain site control from
- 21 three people, we believe, is speculative and not
- 22 appropriate. Based upon that, we don't believe
- that we can obtain site control.
- 24 Finally, in terms of Little Morro Creek,
- 25 itself, the use of that site, we believe, would

1	hatte	significant	impacts	that ma	av not	he	ahle	+ 0
T	11ave	Significant	Impacts	that me	ay not	DE	abre	LO

- 2 be mitigated. For land use, regarding the
- 3 riparian area and flood hazard. The biological
- 4 issues associated with the riparian areas.
- 5 Visual resources, it would introduce an
- 6 industrial facility into an area that is now
- 7 agriculture. That would be highly visible from
- 8 highway 41, the gateway into Morro Bay. It would
- 9 also, from the noise perspective, add an
- 10 industrial noise source into an area that is
- 11 currently agricultural.
- 12 Based upon all of this we find that the
- 13 Little Morro Creek site does not meet the basic
- 14 project objectives. It's not feasible to site
- 15 suitability. Inconsistency with the County
- 16 general plan, the local coastal plan. And the
- 17 lack of ability to obtain site control. And we
- 18 also see that it would result in significant
- 19 impacts.
- 20 As noted above, and as I talked before,
- 21 we find the -- and we agree with the offsite tank
- 22 farm, with staff, that it is not -- it's probably
- worse. And so we agree with that finding.
- To wrap this up, in terms of the San
- Joaquin Valley sites, this is an interesting one

from our perspective. We see that those sites are suitable sites on their own merits. But the do

not represent an alternative to Morro Bay.

3

8

9

10

11

12

13

15

16

17

18

19

20

21

22

23

24

25

They range from 60, 80 miles away. It

appears to us that given that there's no nexus to

any impact or ability to mitigate impacts for

Morro Bay, itself. And in terms of how we

evaluated it and took a look at those sites, as

the Commission is well aware of, and most of the

people in the audience are also aware of, Duke

Energy has an AFC in front of the Commission now

for an Avenal project. While it is not at the

Avenal State Prison site, it is not at the

14 substation site, it's in close proximity to those.

It's clear that that's being considered as a separate project. And it would operate with or without this project, and will continue on its own merits. And while the other sites may also represent potentially suitable sites for a power plant, again, they would be viewed, from our perspective, as stand-alone projects that would stand on their own merits and will go forward, but

have no direct tie to Morro Bay.

It's also interesting from our

perspective in that in previous proceedings by the

1	Commission, particularly in Kern County, where
2	there are five combined cycle, baseload power
3	plants that have been permitted by the Energy
4	Commission within the last three, four years, La
5	Paloma, Sunrise 1 and 2, Western Midway Sunset,
6	Elk Hills, they're all located within a 10- to 15-
7	mile radius of each other

In that licensing process for those projects, the CEC did not consider these plants to be alternatives to each other. Rather they were evaluated and licensed as single projects.

So we believe that while the four sites identified in the San Joaquin Valley may, in fact, represent simple cycle power plants, they are not alternatives to the Morro Bay project, itself.

And again, even if they were to be considered an alternative, it would not meet the basic objective of allowing for the modernization of Morro Bay Power Plant. There's absolutely nothing that would require Morro Bay to go through a process of decommissioning and demolition if one of those four sites would evaluate, and rather, Morro Bay would continue to operate in its existing way through units 1 through 4.

25 Based upon that we do not see that a

1 site out in San Joaquin Valley would substantially

- 2 lessen or reduce any impact from the existing
- 3 plant, which we believe, again, are mitigated
- 4 below a level of significance. And, again, given
- 5 their distance from Morro Bay, that they are, in
- fact, separate projects.
- 7 That concludes my testimony.
- 8 MR. ELLISON: With that I would move the
- 9 admission of exhibit 195, together with the
- 10 exhibits that are incorporated by reference
- 11 therein. And I would ask Mr. Okurowski to read
- off those incorporated exhibits and their exhibit
- 13 numbers.
- 14 MR. OKUROWSKI: The exhibits listed in
- 15 the testimony are exhibit 4 for the AFC, in
- particular, chapters 2, 3 and 5. Exhibit 91,
- which was contained in the 21-page exhibit list;
- 18 but, Mr. Fay, I don't see it on your revised list
- 19 that you handed out this morning. But it is on
- the other list, so exhibit 91.
- 21 I'm going to skip the next one on our
- 22 list and go right to exhibits 36 and 37, and then
- finally exhibit 52, which, again, Mr. Fay, is in
- 24 the 21-page list that was mailed out on the 6th of
- 25 May, but does not seem to be contained in your

```
1 revised list, at least in the short time I had to
```

- 2 look at it this morning.
- 3 And then we have a new exhibit which in
- 4 the testimony is unmarked and un-numbered. And,
- 5 again, Mr. Fay, I don't see it in your list this
- 6 morning. I only had a short time to go through
- 7 it. But it is in the testimony, but I don't see
- 8 it in your new list. And it's entitled, Duke's
- 9 Evaluation of Alternative Sites Identified by CEC
- 10 Staff, Morro Bay Power Plant Modernization
- 11 Project, docketed on April 17, 2002, docket number
- 12 25-333.
- 13 HEARING OFFICER FAY: And this was filed
- separately from the testimony, is that correct?
- MR. OKUROWSKI: No, this was docketed
- separately from the testimony, but it was included
- on the evidence list filed with the testimony.
- 18 HEARING OFFICER FAY: All right.
- 19 MR. OKUROWSKI: But it doesn't seem to
- 20 be on the list that you handed out this morning,
- 21 that's what I was trying to indicate. It's on the
- 22 original testimony list.
- 23 HEARING OFFICER FAY: Right, but it's
- 24 not been marked --
- MR. OKUROWSKI: It has not been marked

- 1 as an exhibit, and I don't --
- 2 HEARING OFFICER FAY: -- identified at
- 3 this time. We'll make that exhibit 196.
- 4 MR. OKUROWSKI: Okay.
- 5 HEARING OFFICER FAY: And could you
- 6 provide a copy to the court reporter, please.
- 7 MR. OKUROWSKI: Yes, sir.
- 8 HEARING OFFICER FAY: Any objection to
- 9 receiving those into evidence? All right, I hear
- 10 none, so we direct those entered into the record
- 11 at this time.
- 12 Is the witness available for cross-
- 13 examination?
- MR. ELLISON: Yes.
- 15 HEARING OFFICER FAY: All right. Ms.
- 16 Holmes.
- MS. HOLMES: I think in the interest of
- 18 time we'll forego cross-examination so it can move
- 19 along more quickly.
- 20 HEARING OFFICER FAY: Okay, thank you.
- 21 Appreciate it.
- 22 Does CAPE wish to cross-examine the
- 23 witness?
- MS. SODERBECK: Yes. Pam Soderbeck.
- 25 HEARING OFFICER FAY: Okay.

1	MS.	SODERBECK:	Just	а	few	questions

- 2 CROSS-EXAMINATION
- 3 BY MS. SODERBECK:
- 4 Q In terms of the staff's no-project
- 5 analysis and the figures that were used, what has
- 6 been the overall capacity production from the
- 7 plant so far this year, do you know?
- 8 MR. MASON: We don't know at this time,
- 9 but we could check that and respond back after
- 10 lunch if you would like.
- MS. SODERBECK: Yes, please. I believe
- 12 Mr. Trump indicated in the December hearings that
- for 2001 it was somewhere around 49 percent
- 14 capacity for 2001. Does that sound right to your
- 15 panel?
- MR. ELLISON: If you know.
- MR. MASON: I'm not familiar with those
- 18 numbers, but --
- MS. SODERBECK: Okay.
- MR. ELLISON: Actually, Ms. Soderbeck,
- 21 if I could just ask for a clarification to make
- sure we get you the answer that you're looking
- for. If you're looking for a percentage, such as
- 24 what you just gave, that's an annual percentage
- 25 capacity factor. And obviously --

1	MC	SODERBECK:	Exactly.
	1410 ·	SODERDECK.	inactiv.

- 2 MR. ELLISON: -- we haven't run the
- 3 year, so could you be clear as to what you're
- 4 looking for precisely?
- 5 MS. SODERBECK: Well, at this point you
- 6 must have some idea of what the capacity level is,
- 7 at least for the first quarter, the first four or
- five months. I know there's a shutdown for the
- 9 refurbishing of unit 3, which would affect that
- 10 number, I'm aware.
- But if there's -- I'm just trying to get
- 12 what the feeling is for how this year is
- developing in terms of your capacity. Whatever
- 14 best way you can express that.
- MR. ELLISON: Okay, we will provide that
- 16 number. I will say that, as I believe you are
- aware, there has been maintenance shutdown.
- MS. SODERBECK: Correct.
- 19 MR. ELLISON: And with that statement
- let me ask how would this relate to the no-project
- 21 alternative? We don't have any problem providing
- 22 the information, but I'm having a hard time seeing
- 23 how it --
- MS. SODERBECK: Well it's my
- 25 understanding --

```
1
                   MR. ELLISON: -- period of time during a
 2
        maintenance shutdown has any bearing on anything.
 3
                   MS. SODERBECK: Well, it's my
         understanding that the rest of the plant was shut
 5
         down, as well, because of lack of demand. At
 6
         least according to the local paper. I'm just
         trying to get to the demand levels for this year.
 7
                   MR. ELLISON: I'm just trying to figure
 8
 9
         out how it relates to the no-project alternative.
                   MS. SODERBECK: It relates to whether
10
         the percentages used by staff are proper or not.
11
12
         I believe Mr. Mason said that --
13
                   MR. ELLISON: Okay, --
14
                   MS. SODERBECK: -- those assumptions
15
         were too low.
16
                   MR. ELLISON: Understand.
                   MS. SODERBECK: I'll just go on then.
17
18
         If the plant were to run at a 30 percent capacity
         factor, which is one of the figures that staff
19
20
         used, and assuming that you were correct that
21
        units 1 and 2 would continue chugging right along,
22
         would that be anticipated to be running throughout
23
         the year? Or would that be, for example, periods
         of shutdown and running at very high levels of
24
```

capacity during the peak summer months?

1	MR. POLLACK: I don't believe we fully
2	understood your question. Could you restate it or
3	repeat it, please?
4	MS. SODERBECK: Right. One of the
5	percentages, annual percentages that staff is
6	looking at is a 30 percent overall capacity.
7	And what I'm trying to understand is if
8	that were to be the overall capacity of the plant
9	in an ongoing situation, and assuming that you
10	don't shut down units 1 and 2, that everything is
11	still running, would that likely to be even 30
12	percent throughout the year? Or would there be
13	peaks and valleys, perhaps periods of total
14	shutdown, and perhaps maybe 60 percent during
15	summer months?
16	What would the scenario likely to be?
17	MR. POLLACK: I would expect that the
18	scenario would likely be that units 3 and 4 would
19	likely run more frequently than units 1 and 2.
20	They are the more efficient units.
21	But, I would expect that all units would
22	be operational during the peak summer months at
23	the higher capacity factors. I wouldn't expect
24	that the unit would run at 30 percent for the
25	entire year every single day. There will be peaks

```
1 and valleys.
```

- MS. SODERBECK: Okay, thank you. Mr.
- Mason, are you an attorney?
- 4 MR. MASON: No, I'm not.
- 5 MS. SODERBECK: Are you providing expert
- 6 legal opinion on your CEQA analysis in your
- 7 testimony?
- 8 MR. MASON: I am providing expert
- 9 testimony from my professional experience in CEQA
- 10 analysis for alternatives, yes.
- 11 MS. SODERBECK: Thank you. If the no-
- 12 project alternative were to occur there'd be no
- 13 need for a rerating of the transmission line,
- 14 correct?
- MR. MASON: Yes, that's correct.
- 16 MS. SODERBECK: And how much would Duke
- save in costs if that were to be the case? If you
- 18 didn't have to rerate?
- MR. MASON: The rerating of the
- 20 transmission line in the modernization case is a
- 21 relatively small expenditure in relation to the
- overall cost of the project. It's basically an
- 23 analytical exercise that PG&E will execute.
- 24 MS. SODERBECK: As I recall from prior
- 25 hearings, and I apologize, I haven't looked this

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 up again, but it seemed to me that the figure was
```

- 2 somewhere between \$1 and \$2 million to have that
- 3 rerate study done for PG&E, that you'd be paying
- 4 PG&E? Which I understand is a very small
- 5 percentage of your overall costs.
- 6 MR. POLLACK: I believe that number
- 7 sounds extremely high. I can recheck again, I'll
- 8 be happy to recheck that --
- 9 MS. SODERBECK: Okay.
- 10 MR. POLLACK: -- number and give you an
- 11 exact number after lunch.
- MS. SODERBECK: Okay. Are those, at
- 13 this point in time, sunk costs? Have they already
- 14 been paid? Or would those be saved if the project
- did not go forward?
- MR. POLLACK: Those costs would be
- 17 saved. They have not been paid to PG&E. We did
- pay PG&E a relatively small sum to do an initial
- 19 study. I believe the number was less than
- 20 \$100,000.
- MS. SODERBECK: Okay, thank you. Mr.
- 22 Mason, is it Duke's position that not having site
- 23 control in and of itself makes all the alternative
- sites, except the tank farm, infeasible?
- MR. MASON: Particularly in the case in

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 what I testified was regarding the Little Morro

- 2 Creek site.
- MS. SODERBECK: Where there were three
- 4 owners?
- 5 MR. MASON: That's correct.
- 6 MS. SODERBECK: Right. What about the
- 7 others?
- 8 MR. MASON: We have not evaluated in
- 9 detail the sites in San Joaquin, because again,
- 10 our position is that they do not represent
- 11 alternatives to the project. They are separate
- 12 projects. So we did not evaluate issues about
- 13 site control for those four sites.
- 14 MS. SODERBECK: Okay. You mentioned in
- 15 the Little Morro Creek site testimony that the
- location being an agricultural site was, in fact,
- 17 a negative. But aren't many of the projects that
- 18 are ongoing, including some of Duke's, located in
- 19 agricultural areas, specifically to keep them away
- 20 from residential areas?
- 21 MR. MASON: When we take a look at it in
- 22 terms of as an alternative to Morro Bay Plant, we
- 23 believe being in an agricultural area is a
- 24 negative, given that Morro Bay is an existing
- 25 industrial facility. And, again, the project is

```
defined as modernization of the existing.
```

- 2 So, in comparing Little Morro Creek site
- 3 to the Morro Bay Plant site, we see that as a
- 4 negative.
- 5 MS. SODERBECK: Is it Duke's position
- 6 then that there can be no alternative site, since
- 7 any other site, by your definition, would not be a
- 8 modernization of this site?
- 9 MR. MASON: Yes.
- 10 MS. SODERBECK: Not just particular ones
- 11 that staff picked out, but you're saying no other
- 12 site anywhere?
- 13 MR. MASON: It is our position that
- 14 there is no alternative site that would allow for
- the basic objective of modernizing the Morro Bay
- Power Plant; that we do not see that there's a
- 17 site that is feasible that would allow that to
- happen if it is not the Morro Bay Power Plant.
- 19 MS. SODERBECK: Is there an energy
- 20 penalty in transporting electricity from Morro Bay
- 21 to the Valley?
- MR. ELLISON: I'm sorry, could you be a
- 23 little more specific what you mean by an energy
- 24 penalty?
- MS. SODERBECK: Well, it's my

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
understanding that there's some loss of --
```

- 2 MR. ELLISON: Are you talking about
- 3 transmission losses?
- 4 MS. SODERBECK: Transmission loss,
- 5 right.
- 6 MR. ELLISON: Okay.
- 7 MS. SODERBECK: Sorry about not getting
- 8 the terminology right, but that's what I'm talking
- 9 about, yeah.
- 10 MR. ELLISON: Well, I just wanted to
- 11 make sure that we were talking about the same
- 12 thing, that's all.
- 13 MR. POLLACK: We would have to check
- into that. There's naturally, it's common
- 15 knowledge that anytime you transport power through
- an electrical transmission line there are losses.
- 17 To determine exactly what that loss is and how
- it's evaluated on a business perspective, I, at
- 19 this point in time, don't have the answer to that
- 20 question.
- 21 MS. SODERBECK: Okay. Is Duke's
- 22 prediction of the existing plant's long-term
- 23 viability based on its prediction regarding peak
- 24 and baseload electrical demands that are being
- similar to the 2000/2001 period?

1	MR. ELLISON: I'm sorry, which you
2	mentioned a prediction. Is there something
3	specific in the testimony you're referring to?
4	MS. SODERBECK: Prediction is probably
5	not the right word. You would talk about the
6	staff's capacity estimates as being understated,
7	that you believe will operate overall at higher
8	levels than the 59, 39 and 30 percent, if the old
9	project were to continue, I believe was the
10	testimony, correct?
11	MR. MASON: What I testified was that
12	the 59, 39 and 30 percent capacity factors was
13	information that Duke had provided in a data
14	response to an Energy Commission data request.
15	It was based upon providing information
16	for previous years. It was specifically indicated
17	in our testimony that that information was not
18	appropriate to use to try to forecast what might
19	be capacity factors in the future.
20	So, our testimony indicated that we felt
21	it was inappropriate for the FSA to use the 59,
22	39, 30 capacity factor in the way it was used in
23	the FSA to indicate their definition of the no-
24	project alternative as basically a turndown of
25	units 3 and 1 over time

1	So, our testimony was solely that we
2	felt that that information and those percentages
3	had been used in a way that was not intended in
4	our data response.
5	MS. SODERBECK: And those percentages
6	were, in fact, based on at least the 2000 year
7	capacity, correct? I believe the 59 came from the
8	year 2000, and the 39 came from the three-year '98
9	to 2000, and the 30 percent came from 1990 to
10	2000, is that correct?
11	MR. MASON: If you give me a minute, I'm
12	looking at the data response, itself, to see if
13	I'm able to determine that your supposition
14	MS. SODERBECK: Yeah, I've got page
15	exhibit 36 for everybody else.
16	(Pause.)
17	MR. MASON: Evaluating the data request,
18	and specifically this was, again it was exhibit
19	36, it was a data request dated February 9, 2001.
20	Data request letter 23.
21	Within that data response it indicates
22	that for the three-year period 1998 through 2000
23	that three-year average period was a 39 percent
24	capacity factor.
25	And that the operation and the level of

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 experience in calendar year 2000 was at 59
- 2 percent. And it appears also that regarding the
- 3 30 percent, it was an average from 1990 through
- 4 the year 2000.
- 5 MS. SODERBECK: All right. I'm trying
- 6 to understand why Duke does not think those are
- 7 appropriate figures, or high or low for the
- 8 forecasting purposes that staff used them.
- 9 MR. MASON: Again, as indicated in our
- 10 testimony and as indicated in the data request to
- 11 our data response to letter 23, is that there are
- 12 such a wide variety of factors, including such
- things as hydroelectric output, major plant
- 14 outages, weather-related demands, that while we
- 15 can provide information regarding past
- 16 performance, to use those factors and variety of
- 17 factors to try to project into the future is not
- 18 appropriate.
- 19 I think that from the position of the
- 20 way the plants are dispatched that the plant will
- 21 run as it needs to, based upon a number of
- factors. They can be used in terms of historic
- 23 perspective in taking a look at what has happened
- in the future -- in the past, and what relevance
- 25 that may have in the future, they may or may not

4	-	- ·
1	h_	relevant
_	DC	TETEVALL

2	But there are a variety of factors that
3	make it inappropriate to try to forecast future
4	use based upon past use.

5 MS. SODERBECK: Would there be any
6 reason for you to believe that the old plant will
7 again reach the 59 percent operating level?
8 MR. MASON: Could you repeat the

question, please?

MS. SODERBECK: Is there any reason you believe that the old plant would, at any point in the future, again reach the 59 percent operating level?

MR. POLLACK: There's no reason at this point in time that we would not expect it to at some point in time, reach that operating level.

As can be seen from the events over the last six months to a year, the marketplace, energy marketplace is subject to a number of changes.

And what happens in the future is something we're simply not able to predict at this point in time.

MR. ELLISON: Actually, just to clarify the record, Mr. Pollack, I believe you used a double negative in your response, and I just want

```
1 the record to be clear.
```

I believe you said that there's no
reason that you know of that the plant would not
at some point achieve that capacity factor. And
when you remove the double negative, that would be
essentially saying that you think that it will at
some point achieve that capacity factor. Could
you just clarify what you meant I just want to
make sure we have a clear record here as to what
you were saying.
MR. POLLACK: That is correct. It is my
expectation that sometime in the future we will
see this plant achieve those same capacity
factors, and possibly even more.
MS. SODERBECK: Clearly Duke knows its
cost in running the old plant. At what price
level megawatt basis will it no longer be
profitable or reasonable to assume that you're
going to continue running that?
MR. ELLISON: I'm going to object to

MR. ELLISON: I'm going to object to that question on a couple of different grounds.

First of all, let me say that while Duke, in its testimony of these witnesses and their testimony, did make some comments about staff's forecast, they did not make a forecast of their own.

1	And these questions in some ways, I
2	think, go beyond the scope of the direct testimony
3	in asking about forecasts that these witnesses did
4	not make, and are not prepared to respond to.
5	Secondly, when you get into these
6	questions of prices, these are not the Duke
7	witnesses that would be and again, this goes to
8	the fact that it goes beyond the scope of their
9	testimony. These are not the Duke witnesses that
10	would have that information or that would be
11	appropriate to answer that question.
12	And lastly, to some extent, depending on
13	what you're looking for, this may get into issues
14	of proprietary information.
15	So, on all of those grounds I would
16	object to the question.
17	HEARING OFFICER FAY: We're going to
18	sustain that. And, Ms. Soderbeck, I'd like to
19	just have you wrap it up.
20	MS. SODERBECK: That was my last
21	question.
22	HEARING OFFICER FAY: Oh, was it? Okay.
23	MS. SODERBECK: My only comment would be
24	in the context of having raised feasibility, that
25	does present, you know, cost and profitability

1 issues in an of itself, which is why I was raising

- 2 the testimony.
- 3 HEARING OFFICER FAY: I understand.
- Okay, we'll move to the City, then. Do you have
- 5 any cross of --
- 6 MR. SCHULTZ: No questions.
- 7 HEARING OFFICER FAY: No questions, all
- 8 right. Good. Any redirect, Mr. Ellison?
- 9 MR. ELLISON: No.
- 10 HEARING OFFICER FAY: Okay. Is the
- 11 staff prepared to go forward?
- MS. HOLMES: Staff is ready. Staff's
- witness on alternatives is Susan Lee. She needs
- 14 to be sworn.
- 15 HEARING OFFICER FAY: Please swear the
- witness.
- Whereupon,
- 18 SUSAN LEE
- 19 was called as a witness herein, and after first
- 20 having been duly sworn, was examined and testified
- 21 as follows:
- 22 MS. HOLMES: Thank you. Mr. Fay, staff
- 23 has testimony on alternatives in the FSA part
- three, which has not yet been identified as an
- 25 exhibit. And --

1	HEARING OFFICER FAY: Because the FSA
2	part three is consecutively numbered, I have no
3	problem just taking it all as a single exhibit.
4	MS. HOLMES: Similarly, we filed
5	rebuttal testimony on May 24th, and it was also
6	sequentially paginated. So perhaps it would be
7	easier just to give one exhibit number to the FSA
8	and one exhibit number to the rebuttal testimony.
9	HEARING OFFICER FAY: Yes, separate
10	exhibit numbers. And so the FSA will be exhibit
11	number 197; and the staff rebuttal on alternatives
12	will be exhibit 198. And could you please make
13	copies of those available?
14	MS. HOLMES: I can get copies of the
15	cover pages to the court reporter.
16	DIRECT EXAMINATION
17	BY MS. HOLMES:
18	Q Ms. Lee, do you have in front of you a
19	copy of the alternatives portions of exhibits 197
20	and 198?
21	A Yes, I do.
22	Q And was that testimony prepared by you
23	or under your direction?
24	A Yes.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

Q And is there a copy of your

- 1 qualifications contained in exhibit 197?
- 2 A Yes, there is.
- 4 your testimony at this time?
- 5 A No.
- 6 Q Are the facts contained in your
- 7 testimony true and correct?
- 8 A Yes.
- 9 Q And do the opinions represent your best
- 10 professional judgment?
- 11 A Yes, they do.
- 12 Q Do you adopt this testimony as your
- 13 testimony today?
- 14 A Yes.
- Q Could you please provide a brief summary
- of both your direct and rebuttal testimony for the
- 17 Committee?
- 18 A Yes. The purpose of the alternatives
- 19 analysis that we prepared was to comply with CEQA,
- 20 considering whether there were alternatives to the
- 21 proposed project that could both meet the project
- objectives, as defined in the FSA, and avoid or
- lessen one or more of the significant impacts of
- the proposed project.
- 25 We first identified four project

objectives, which were first, the construction and operation of a merchant power plant to serve the

- 3 San Luis Obispo region efficiently and reliably.
- 4 Second, the generation of approximately
- 5 1000 megawatts.
- 6 Third, the location near a key
- 7 infrastructure, which is transmission, water and
- 8 gas.
- 9 And fourth, the ability to maintain
- 10 local reliability along the San Luis Obispo County
- 11 coast.
- 12 After identifying project objectives, we
- 13 looked at the FSA for the conclusions of each of
- the environmental and engineering disciplines.
- And noted that a potentially significant impact is
- 16 identified in aquatic biological resources.
- 17 After defining both the objectives and
- 18 the potential impacts of the proposed project, we
- 19 looked at a range of alternatives that could be
- 20 considered.
- 21 We first looked at alternative
- 22 technologies. These were described in the FSA but
- 23 not analyzed in detail. And included geothermal,
- 24 solar, wind, hydroelectric, biomass, coal and
- 25 nuclear power.

1	We looked at a variety of smaller or
2	upgrade alternatives, including a smaller power
3	plant at the existing site; partial upgrade
4	alternatives; and configuration alternatives.
5	These were also not evaluated in detail.
6	The alternatives that we did look at in
7	detail, and the no-project alternative, as
8	required by CEQA, and six alternative sites.
9	The no-project alternative, as has been
10	discussed earlier today, is a scenario in which
11	electricity generation from the Morro Bay Power
12	Plant would decline in the future. The
13	assumptions in this alternative were based on the
14	age of the existing plant and the expected
15	increasing difficult competing with newer and more
16	efficient plants around the state.
17	Some impacts under the no-project
18	alternative would be reduced. For example, there
19	wouldn't be construction impacts; impacts on water
20	resources and aquatic biology would be reduced
21	with less production. Other impacts with the no-
22	project alternative would be greater than the

proposed project. For example, the noise and

visual impacts of the existing facility would

23

24

25

remain.

1	TaT	100100	$\sim \pm$	a i	alternative	01+00
1	we	Tookea	аL	$S \perp X$	alternative	SILES,

- 2 These were identified based on public comment in
- 3 two cases, and on staff research in other cases.
- 4 None of these sites are located along the coast,
- 5 and none would use once-through cooling.
- Two of the sites are in the Morro Bay
- 7 area, the Morro Creek site and the tank farm
- 8 alternative. And four sites were identified in
- 9 the Central Valley. Those sites were identified
- 10 because that's the location where the power from
- 11 the Morro Bay Plant is delivered into the state's
- 12 electricity grid.
- 13 Based on the screening level of analysis
- 14 that was done for each site, the FSA concludes
- 15 that all six sites are likely to be feasible for a
- 16 power plant. We list advantages and disadvantages
- for each site. No site is found to be without
- 18 disadvantages.
- 19 Each of the six is further from a
- 20 population center than the existing site. And
- 21 each one would eliminate potential impacts to
- 22 aquatic biological resources.
- 23 Two of the sites, Morro Creek and Gates,
- 24 are found to have the best potential to eliminate
- 25 the impacts of the proposed project. However,

```
1
         additional investigation would be required to
 2
         further define impacts at any alternative site.
 3
                   The rebuttal testimony that we filed
         addressed only the issue of the sites that were
 5
         identified from the Energy Commission Staff's
 6
        peaking studies. Duke's testimony addressed the
         fact that the Central Valley sites were not all
7
8
         identified in the peaker studies, when, in fact,
9
         the four sites from the peaker studies were all
10
         taken from staff reports, some that were not
        published, but they were staff assessments done
11
         for each of those four sites.
12
                   That's it.
13
14
                   MS. HOLMES: Thank you. The witness is
15
         available for cross-examination. Would you prefer
16
         to have us move the exhibit, the alternatives
17
        portion of the exhibit in at this time?
18
                   HEARING OFFICER FAY: Is there any
         objection? All right, then we'll enter exhibit
19
20
         197 and 198 into the record at this time.
```

21 Mr. Ellison, questions?

MR. ELLISON: We do have a few

23 questions.

24 //

25 //

	52
1	CROSS-EXAMINATION
2	BY MR. ELLISON:
3	Q As long as we've been discussing the no-
4	project alternative, let me start with that and
5	ask you to refer to page 4-11 of your direct
6	testimony, exhibit 197.
7	You referred to a forecast that staff
8	has made, and you've heard CAPE ask some questions
9	about this forecast regarding how the existing
10	project would operate in the future without
11	modernization, is that correct?
12	A Yes.
13	Q This forecast that you've put forward
14	here is a staff forecast based on your independent
15	judgment, correct?
16	A That's correct.
17	Q And this is not a forecast that Duke
18	presented to you, correct?
19	A That's correct.
20	Q You relied upon a data response from
21	Duke about a range of historic operations?

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

you've made here, I note that you are assuming a

capacity factor of 59 percent for units 1 through

Okay. With respect to the forecast that

That's correct.

22

23

24

25

A

- 1 4 through 2006, is that correct?
- 2 A Yes, that's correct.
- 3 Q And then in 2006, notwithstanding the 59
- 4 percent capacity factor, units 1 and 2 are closed,
- 5 is that correct?
- 6 A Yes.
- 7 Q Could you explain why you believe that
- 8 Duke would close units 1 and 2 when the four units
- 9 together are operating at a 59 percent capacity
- 10 factor?
- 11 A The no-project description really is a
- 12 speculative description based on, as we discussed
- 13 earlier, historic production factors. We didn't
- do a specific analysis looking at necessarily when
- 15 1 and 2 may close, versus 3 and 4.
- 16 What we were trying to do is look at
- 17 history and try and project what could happen in
- the future in order to evaluate potential impacts
- of this project not occurring.
- So, there's not engineering analysis of
- 21 what's going on specifically with units 1 and 2
- 22 versus 3 and 4. What we were trying to project is
- 23 what could be a feasible scenario for future
- 24 operation.
- 25 Q And under that forecast, after 2010 you

1 assume that units 3 and 4 operate at approximately

- 2 a 30 percent capacity factor for the indefinite
- 3 future, is that correct?
- 4 A That's correct.
- 5 Q Let me ask you to turn to page 4-1 of
- 6 the direct testimony, and specifically to the
- 7 third paragraph of the introduction. Do you see
- 8 that?
- 9 A Yes.
- 10 Q You state there in the third sentence,
- 11 quote, "It is unclear whether demolition of the
- 12 tank farm and existing plant would occur if the
- proposed project were denied and one of the
- 14 project alternatives were constructed at a
- different site." Do you see that?
- 16 A Yes.
- 17 Q Let me ask you then, with that in mind,
- 18 to refer to your table 3 at page 31 -- I'm sorry,
- it is labeled 31, but it's 4-31, I guess would be
- 20 the appropriate -- have you found that table?
- 21 A Yes.
- 22 Q Two of the sites in the right-hand
- 23 column are listed as potentially better,
- 24 specifically the Morro Creek alternative and the
- 25 Gates Substation alternative, is that correct?

- 1 A That's correct.
- 2 Q In examining those two alternatives, did
- 3 you assume that in conjunction with the building
- 4 of a power plant at either of those sites, that
- 5 Duke would proceed with demolition of the tank
- farm at the existing plant at the Morro Bay site?
- 7 A I believe so, yes. I think that's
- 8 stated earlier in the FSA.
- 9 Q So you are testifying that you believe
- 10 it would be potentially better for Duke to build
- 11 one or the other of these two sites in conjunction
- 12 with demolishing the tank farm and the existing
- Morro Bay project?
- 14 A That's correct.
- 15 Q If you were to make the assumption that
- 16 construction of a power plant at either of these
- 17 sites would not involve demolition of the tank
- 18 farm and the existing Morro Bay project, would
- 19 that change your conclusion?
- 20 A It definitely would be a different
- 21 situation, certainly, if the plant here were still
- 22 to operate in conjunction with these plants,
- 23 because the impacts of the plant then would not be
- going away, and that's what we're comparing to.
- We're comparing the impacts of the existing plant

with the impacts of this plant at a different
location.

- Q So would it be fair to say that if you would make the assumption that the existing plant remains and operates, that the addition of a power plant at either of these two alternative sites would not lessen any significant impacts, is that a fair assumption?
- A I think it would depend on the way that the existing plant would operate in the future.

 You know, the remaining of the facility, itself, is basically a visual impact. But the operation has a whole range of impacts that really would need to be analyzed one by one, depending on the scenario under which it operated.
 - Q If you were to assume the future operation that we discussed a moment ago and you assumed in your testimony, would it be fair to say that the addition of a power plant at either of these locations, plus the continued operation of the Morro Bay Power Plant would not result in any reduction of significant impacts from the status quo?
- A From the status quo, meaning today's baseline?

```
1 Q Yes.
```

- 2 A Yeah, I think that's accurate.
- 3 Q So in that case wouldn't it be fair to
- 4 say that these two alternatives would be
- 5 potentially worse?
- 6 A Well, as I said, I haven't analyzed the
- 7 impacts of these alternatives essentially
- 8 cumulatively with the proposed project, so that's
- 9 something that basically isn't covered in the FSA.
- I'm not sure I'd want to answer that
- 11 definitively without really thinking through the
- 12 scenario in more detail.
- 13 Q Well, you just testified a moment ago
- 14 that that scenario would not lessen any
- significant impacts, do you recall that answer?
- 16 A Yes.
- 17 Q Given that it would not lessen any
- 18 significant impacts, wouldn't you agree that it
- 19 would be potentially worse?
- 20 MS. HOLMES: Excuse me, I think you're
- 21 mischaracterizing her testimony. She stated that
- 22 it would not lessen -- she was talking about as
- 23 the plant is operating today. Not as it would
- 24 operate in the future under the no-project
- 25 alternative. That is a valid distinction. So if

1 you could make that clear when you ask your

- 2 question that would be helpful.
- 3 MR. ELLISON: Well, I recall the answer
- 4 differently, so I'm going to re-ask.
- 5 BY MR. ELLISON:
- 6 Q I believe that I asked you to assume
- 7 that the plant operates in the future in
- 8 accordance with the forecast that you made in your
- 9 testimony.
- 10 A Um-hum.
- 11 Q Do you have that assumption in mind?
- 12 A Yes.
- 13 Q Okay. Making that assumption, and
- 14 further assuming an additional power plant at
- 15 either of these two sites, my question is would
- 16 you not agree that that scenario does not lessen
- 17 any significant impacts relative to the status
- 18 quo, the baseline condition?
- 19 A Yes, I agree.
- 20 Q Okay. Now, with that understanding that
- 21 it does not lessen any significant impact relative
- 22 to the baseline condition, wouldn't you agree that
- 23 the preliminary comparison would be potentially
- 24 worse?
- 25 A I think that's a possible conclusion.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

But, as I said, I haven't really analyzed that in

- 2 the FSA. Because, again, the assumption in this
- 3 case was that the existing plant would be
- 4 demolished.
- 5 Q Well, I note that you've used the word
- 6 potentially in front of these categories, and I'm
- 7 using the words potentially worse here, as well.
- 8 You've testified that it would not lessen any
- 9 significant impacts. Well, it certainly couldn't
- 10 be better.
- 11 A That's correct.
- 12 Q So again that it couldn't be better, the
- remaining alternatives are neutral and worse,
- isn't that correct?
- 15 A Yeah, I agree that it is the potential
- 16 that it could be worse.
- 17 Q Okay. Now, let me ask you about this
- assumption that Duke, if it built at these
- 19 locations, would nonetheless proceed to demolish
- 20 the tank farm and the existing project. Is there
- 21 any requirement that you know of that would compel
- 22 Duke to do that?
- 23 A No.
- 24 Q Is there any commercial reason that you
- 25 know of that Duke would do that?

1	A I don't know Duke's operating
2	requirements. I don't think I can make that
3	judgment.
1	O Wall the evicting Manna Day Dayon

Q Well, the existing Morro Bay Power Plant is a viable power plant, you've testified to a forecast under the no-project alternative, that it would continue to operate into the indefinite future, correct?

9 A That's correct.

Q Do you know of any commercial reason that a company would demolish a viable power plant when it didn't need to?

13 A No.

Q You testified a moment ago that you made the assumption that Duke would, nonetheless, demolish the power plant if it built at one of these alternative sites.

Let me ask you about that scenario with respect to the alternative sites in the Valley.

First, my understanding is that those sites are, you know, 60 to 80 miles away from Morro Bay, is that approximately correct?

23 A That's correct.

Q If Duke were to demolish the Morro Bay

Power Plant and replace it with a power plant 60

1 to 80 miles away, the generation of power 60 to 80 $\,$

- 2 miles away would have a different impact on the
- 3 electrical system, would it not?
- 4 A Yes, it would.
- 5 Q Have you examined, for example, the
- 6 consequences for voltage support in the Morro Bay
- 7 area from that scenario?
- 8 A No, I haven't. Could I just make the
- 9 point regarding my previous answer, though, that
- 10 while it would have a different impact on the
- 11 system that power that's being generated right now
- does, aside from the local power along the San
- 13 Luis Obispo coast, does go through the Gates
- 14 Substation which is really the focus of the
- 15 alternatives that we looked at in the Valley.
- 16 Q But the power plant also serves local
- 17 reliability needs, does it not?
- 18 A Right.
- 19 Q And, in fact, the plant has, at some
- 20 occasions in the past, been designated by the ISO
- 21 to run precisely to provide that kind of local
- voltage support, correct?
- 23 A I'm not aware of that.
- 24 Q Is it fair to say, though, that you have
- 25 not analyzed what the voltage support consequences

1 would be from demolishing this plant and replacing

- 2 it with one 60 to 80 miles away?
- 3 A That's correct.
- 4 Q The only other power plant in this
- 5 vicinity, apart from -- or significant power plant
- 6 in this vicinity apart from Morro Bay Power Plant,
- 7 is Diablo Canyon, correct?
- 8 A That's correct.
- 9 Q And as a nuclear project Diablo Canyon
- 10 occasionally goes down for routine maintenance,
- 11 refueling, that sort of thing, correct?
- 12 A That's my understanding.
- 13 Q If you were to demolish the existing
- 14 Morro Bay project and replace it with a power
- plant in the Valley, during those times when
- 16 Diablo Canyon would be down there would be no
- 17 significant generation in this vicinity, correct?
- 18 A Aside from the plant in the Valley. In
- this immediate vicinity, you're correct.
- 20 Q Have you analyzed the electric
- 21 reliability consequences to this central coast
- 22 region of not having any generation during those
- 23 times?
- 24 A No.
- 25 Q CAPE asked a question a few minutes ago

```
1 about transmission losses. If you were to build a
```

- 2 project in the Valley you would have to incur
- 3 transmission losses to bring that power to this
- 4 vicinity, correct?
- 5 A That's correct, but those same losses
- 6 occur when you're selling power from here to Gates
- 7 Substation, which is where 70 percent of the
- 8 current power is going.
- 9 Q So it's your understanding that 70
- 10 percent of the current power goes out to the
- 11 Valley through Gates, and 30 percent serves local
- 12 loads, is that your understanding?
- 13 A That's what I was told by Duke, yes.
- 14 Q Thirty percent of the existing capacity
- is roughly 300 megawatts, correct?
- 16 A That's correct.
- 17 HEARING OFFICER FAY: Mr. Ellison, I
- have to ask you to wrap it up.
- MR. ELLISON: Okay, I have one other
- 20 topic I want to discuss.
- 21 HEARING OFFICER FAY: Keep it brief,
- 22 please.
- MR. ELLISON: I will be as brief as I
- 24 can.
- 25 //

		ISON:
	MR.	

- 2 Q I'd ask you to turn to 4-2 where you
- discuss the project objectives.
- 4 A Yes.
- 5 Q Let me ask you first with regard to the
- 6 second bullet -- well, first of all, let me ask
- 7 you, these are not the project objectives that
- 8 Duke provided to you, correct?
- 9 A Correct.
- 10 Q The staff has elected to describe the
- 11 project objectives in its own way, differently
- than Duke, correct?
- 13 A Yes. These are our definition of
- objectives, that's correct.
- 15 Q All right. With respect to the second
- 16 bullet you speak to replacement of capacity of the
- 17 existing plant. Now Duke's proposal would not
- only replace that capacity, but would increase it
- by 200 megawatts, and provide 200 megawatts of
- 20 peaking capacity, correct?
- 21 A That's correct.
- Q Would you not agree that that's a
- 23 significant difference between just replacing the
- 24 existing capacity versus adding 200 megawatts of
- 25 peaking capacity to it?

```
1
                   It's a significant difference in terms
              Α
 2
         of generation, but in terms of looking at
 3
         alternatives, looking at a 1000 megawatt site
         gives us the same range of alternatives that we
         would have had, I think, looking at a 1200
 5
 6
         megawatt site.
                   But you do understand that at least from
7
8
         Duke's perspective the project includes, as an
         objective, having that additional peaking
9
         capacity, correct?
10
11
                   Yes.
              Α
12
                   Would you analysis have been different
         had you assumed the provision of that peaking
13
14
         capacity as an objective of the project?
```

- 15 Α No, I don't believe so.
- 16 Q Why then did you exclude it?
- 17 I think we were just looking for a way Α 18 to define objectives of a plant in such a way that would give us a basic understanding of objectives 19 20 that could be applied to plants across the board.
- Okay, let me ask you to turn -- these 21 22 are my last, hopefully short, one or two 23 questions. Let me ask you with respect to the last bullet. 24
- 25 Here you speak of the objective that

```
1 Duke has described of modernizing the existing
```

- 2 site, correct?
- MS. HOLMES: I'm sorry, where are you?
- 4 MR. ELLISON: I'm on the final bullet on
- 5 that same page, 4-2.
- 6 MS. LEE: My last bullet says local
- 7 electric reliability. Could you read the bullet
- 8 you're talking about?
- 9 MR. ELLISON: That's interesting, we
- 10 have different testimony.
- 11 MS. LEE: There's a paragraph that
- 12 begins with --
- MR. ELLISON: Oh, I'm sorry, --
- MS. LEE: -- Duke's, that's not --
- MR. ELLISON: -- we are on the same
- 16 paragraph, but I was reading the latter part of
- it, which I think is the heart of it.
- 18 MS. LEE: Okay, that's actually a
- 19 separate paragraph. The bullet, itself, ends with
- 20 "electric system losses" and maybe the paragraph
- 21 return doesn't show in the --
- MR. ELLISON: It doesn't, okay.
- MS. LEE: Okay.
- MR. ELLISON: All right.
- 25 //

1	DV	MR.	TTT	ISON:
1	- D 1	IVIR -	Pilili	1 2014 :

2	Q Let me ask you to refer to the
3	discussion beginning: The applicant's objectives
4	also include use of the existing site.

A Right.

5

10

11

12

13

14

15

16

17

18

19

20

21

- 6 Q Now, you discarded that as an objective 7 for your analysis, correct?
- 8 A That's correct, because it wouldn't 9 allow looking at any alternative sites at all.
 - Q And you state that you did this because that would exclude alternatives that you believed would address impacts of the project, correct?
 - A I'm not sure it was because of impacts, in particular. Could you ask that question again?
 - Q Well, let me refer you to the sentence:
 However, while there are clearly advantages to
 using the existing infrastructure, there are also
 potential environmental impacts in continued
 operation at the existing site, as documented in
 the FSA. Therefore, staff did not include the
 applicant's objective of use of the existing site
 in this analysis."
- I read that to say that because there

 are potential environmental impacts of using the

 existing site, you've excluded that as an

```
objective. Is that a fair summary of what you're saying?
```

A I think that's one of the reasons;

that's not the only reason, I think, that we

looked at alternative sites basically. We looked

at alternative sites because it gives you a better

sense of comparing the use of this site versus the

uses of other sites that are not coastal or not in

the center of Morro Bay.

- Q Is it your understanding, and I know you're not a lawyer, I'm not asking for a legal conclusion, I'm just asking for your understanding of CEQA as you applied it here, since that's what you're doing.
- Is it your understanding of the alternatives provisions of CEQA that if an objective of the project -- for the purposes of this question I want you to assume it's a legitimate objective of the project -- if a legitimate objective of the project constrains the alternatives analysis, and excludes certain alternatives that might reduce impacts, that it's appropriate to discard that objective?
- A I'm not sure there can be agreement on what is defined as a legitimate objective. I've

```
worked on many projects where there has been
disagreement between the applicant and the agency
on what a legitimate objective is.
```

Q Let me ask you to assume that this is,
by whatever terms you want to assume it, okay,
assume that the Commission has decided that
whatever objective this is, is a legitimate
bjective of the project. Okay? So just put that
aside. It's a legitimate objective.

- Now, the question I'm asking is if a legitimate objective of the project constrains the alternatives analysis, excludes certain alternatives that might reduce impacts, is it your understanding under CEQA that you can discard that legitimate objective in order to reach those alternatives?
- 17 A No I think if it is determined to be a
 18 legitimate objective, then it should be used as a
 19 quide to define objective alternative sites.
 - Q Okay, is it then your opinion that modernization of this site is not a legitimate objective?
- MS. HOLMES: I'm going to have to

 object. I don't know what -- I want clarification

 of what you mean by legitimate objective. Are you

1 asking her whether or not she determined it was or

- 2 it wasn't?
- 3 MR. ELLISON: Yes.
- 4 MS. HOLMES: I'm puzzled. I think her
- 5 testimony is quite clear on that point.
- 6 HEARING OFFICER FAY: Going to overrule
- 7 the objection, but I would like counsel to clarify
- 8 the question so that the witness can answer.
- 9 MR. ELLISON: The witness just answered
- 10 that it is not appropriate to exclude a legitimate
- 11 objective of the project simply because it would
- 12 constrain the alternatives analysis.
- So my follow-up question is does she
- 14 believe that modernization of this site is not a
- 15 legitimate objective.
- I think that's what she seems to be
- 17 testifying to. She's excluded it as an objective,
- 18 having testified that you cannot exclude a
- 19 legitimate objective. Ergo, I think what she
- 20 is -- I'm just trying to clarify that what you're
- 21 saying is the modernization of this site is not,
- in your opinion, a legitimate objective
- 23 recognizable under CEQA.
- MS. LEE: It's not an objective that we
- 25 have essentially adopted for this alternatives

- 1 analysis.
- 2 BY MR. ELLISON:
- 3 Q I understand you haven't. I'm trying to
- 4 understand why.
- 5 A I think part of the rationale, and it's
- 6 discussed in here, is that the plant, itself,
- 7 under the proposed project is planned to be
- 8 demolished. That, to some extent, seems to open
- 9 the idea if you're going to reconstruct an entire
- 10 new power plant, the locations of that plant can
- 11 be freely evaluated in terms of these objectives.
- 12 Q You do understand that the plant is
- proposed to be demolished only to allow the
- 14 construction of a new plant at this site? It's
- not being proposed to be demolished for any other
- 16 reason, correct?
- 17 A That's correct, I understand.
- 18 Q And so I really do want to wrap this up;
- 19 I'm not trying to take any more time than we need
- 20 to, but let me just ask the question again.
- 21 Do you believe that modernization of
- this site is somehow not a legitimate objective
- that needs to be recognized under CEQA?
- MS. HOLMES: I'm going to object again.
- 25 Asked and answered. She's answered it twice now.

t

	· · · · · · · · · · · · · · · · · · ·
1	MR. ELLISON: Well, I disagree. I don't
2	think she has answered it.
3	HEARING OFFICER FAY: No, I think we
4	need a specific answer. I think the question is
5	specific. And if your answer is that staff just
6	decided not to include that, that's fine. I would
7	just like to understand staff's position on why
8	they did not include modernization.
9	MS. LEE: Okay. I think, as I just
10	stated, we understand that the proposed project
11	includes demolition of the plant and construction
12	of a new plant. But in the objectives that we've
13	defined in this FSA we have not included
14	modernization specifically as an objective.
15	And this is consistent with analyses
16	that have been done, for example, for Moss Landing
17	and other Commission proceedings.
18	MR. ELLISON: Okay, let me just say for
19	the record that Duke objected on this exact
20	grounds to the same sort of alternative site
21	analysis in Moss Landing.
22	Duke's position, just to summarize it

only be done at a specific site. And that

quickly, is that modernization of existing power

plants is a legitimate objective, and that can

23

24

1	therefore,	and	we'	ve don	e	I'm	not	going	tc
2	summarize	it,	but	you'll	see	the	stat	tutory	

- summarize it, but you'll see the statutory
- 3 analysis that we've done -- and we believe that
- the Warren Alquist Act specifically recognizes
- 5 modifications to existing facilities. And we
- 6 believe says that you don't have to do a pointless
- alternative site analysis when the only place that 7
- 8 you can modernize the site is at the site.
- So, having said that, we're done. 9
- HEARING OFFICER FAY: Thank you. CAPE, 10
- any questions of the staff? 11
- 12 MS. SODERBECK: Yes, just a few.
- CROSS-EXAMINATION 13
- 14 BY MS. SODERBECK:
- 15 Again going to the efficiency figures
- 16 that you were using, capacity figures, I should
- 17 say, in your forecast or projection, those all use
- 18 the year 2000.
- Do you believe the year 2000 is 19
- 20 unusually high compared to most other years?
- 21 I'm not qualified to make that decision
- I don't think. 22
- 23 All right, well, let me ask you a
- hypothetical. If the year 2000 were less, and let 24
- 25 me just give you these figures and other people

```
1 can check my math, but I believe if you exclude
```

- 2 the year 2000 the capacity figures, the highest
- 3 would be 33 percent, 29 percent and 27 percent.
- 4 The latter are pretty close to your 30 percent
- 5 level anyway.
- So, if you assumed that there's a
- 7 straight 30 percent, not a declining 59, 39, 30,
- 8 would your analysis change in terms of the
- 9 relative impacts of the no-project alternative
- 10 versus the proposed project?
- 11 A I'm not sure I understand the question.
- 12 You're saying if we started in the 30s and --
- 13 Q -- assume that it was just --
- 14 A -- 59?
- 15 Q Yeah. If you started with the 30
- 16 percent.
- 17 A The analysis would remain, because the
- analysis in this case is somewhat qualitative,
- 19 based on the fact that it's a speculative
- 20 scenario, I think the comparative impacts would
- 21 remain fairly similar.
- 22 Q I had one question on the -- you refer
- in the testimony, and I apologize, I don't have
- 24 the page right in front of me, but it indicates
- 25 that the no-project alternative could be

1 potentially less, I think it was less reliable and

- 2 that it would have higher energy costs associated
- 3 with it.
- 4 Let's see if I can find that real quick.
- 5 MS. HOLMES: There's a reference to
- 6 higher energy production costs on page 4-12.
- 7 MS. SODERBECK: Right.
- 8 BY MS. SODERBECK:
- 9 Q That's what I'm referring to.
- 10 A It's just a function of efficiency.
- 11 Q That was going to be my question. If
- 12 they're -- it's my understanding there have been a
- 13 number of new peaker facilities which I think was
- 14 Mr. Baker, as I recall, on staff early on in
- 15 December in the efficiency hearings, said that
- 16 those are about 40 percent efficiency factors for
- 17 those.
- 18 Would you expect the new plant to be
- 19 able to, I mean the old plant, if it carried on as
- is, to be able to out-bid those new facilities?
- 21 A Oh, I don't know.
- 22 Q So there's a possibility that there
- 23 might not be any impact on energy costs if we're
- in an efficiency market and the existing plant is
- just not up to the efficiency standards of the

```
1 rest in the market?
```

- 2 A I'd say that's a possibility, but I
- 3 couldn't predict it in detail.
- 4 Q Okay. Also on page 4-12, looks like the
- 5 third bullet, you compare as to the -- if SCR is
- 6 used at the existing plant, that there would be
- 7 larger quantities of ammonia.
- 8 Are you referring to larger quantities
- 9 than they have today? Or larger than the new
- 10 plant, which clearly will have SCR be running well
- above these capacity levels that we're talking
- 12 about with the existing plant?
- 13 A I believe it's larger than today, the
- numbers that are here, or the statement.
- Okay, so it's not really comparing the,
- in this case it's not really comparing the
- 17 existing plant, no-project alternative, with the
- 18 proposed plant?
- 19 I guess my only point is I think the SCR
- 20 is inevitable whether the old plant stays, if they
- 21 want to keep operating at any general capacity
- level.
- 23 A Because the new plant would have SCR
- 24 regardless.
- 25 Q Right. Okay, thank you. Are any of

1		and the second second	1	11		1	the second control of the second	1-1 I
1	vour	predictions	nere	pasea	on t	ne	assumption	tnat

- 2 Duke's NPDES permit for the existing plant would
- 3 be, I should say are the predictions based on the
- 4 assumption that the -- water permit would be
- 5 unchanged going into the future?
- 6 A I think that's the assumption here, is
- 7 that there would not be different assumptions.
- 8 Q Okay, thank you.
- 9 HEARING OFFICER FAY: All right. I'd
- 10 like to ask the City how much time they anticipate
- 11 cross-examination?
- 12 MR. SCHULTZ: As long as it takes me to
- 13 tell you no questions.
- 14 (Laughter.)
- 15 HEARING OFFICER FAY: That's excellent.
- 16 Okay. We will take a ten-minute break and get
- 17 right back on the record.
- 18 Ms. Tyson from U.S. Fish and Wildlife
- 19 Service is here and has to leave by 1:00, so we
- 20 intend to shift to taking their comments to
- 21 accommodate her.
- See you in ten minutes.
- 23 (Brief recess.)
- 24 HEARING OFFICER FAY: Back on the
- 25 record. We're commencing with the topic of

```
terrestrial biology. We will hear the applicant's
```

- 2 direct testimony, and then we will hear comments
- 3 from Ms. Tyson, who is from the U.S. Fish and
- 4 Wildlife Service.
- 5 So we're slightly out of order on that,
- 6 but then once Ms. Tyson completes her comments,
- 7 we'll begin with cross-examination of the
- 8 applicant's witnesses.
- 9 Mr. Ellison.
- 10 MR. ELLISON: Okay, that's fine with the
- 11 applicant. I do, just for the record, want to
- make -- there's no redirect on alternatives?
- MS. HOLMES: That's right.
- 14 HEARING OFFICER FAY: That's right, Ms.
- 15 Holmes --
- MR. ELLISON: Okay, and no public
- 17 comment?
- 18 HEARING OFFICER FAY: Thank you for
- 19 reminding me. Is there any public comment on
- 20 alternatives?
- 21 All right, could you come up to the
- 22 mike, please. We have a card from Garry Johnson.
- 23 PRESIDING MEMBER KEESE: You don't have
- to fill one out.
- MR. JOHNSON: Oh, you don't, okay.

	•
1	PRESIDING MEMBER KEESE: Well, it's
2	helpful to us, but I was just
3	HEARING OFFICER FAY: Mr. Johnson.
4	MR. JOHNSON: Garry Johnson, resident of
5	Morro Bay. Just got a couple comments to make
6	about alternative energy.
7	My background, metallurgical engineer;
8	also a minor in geology. I'm a native
9	Californian, been living in the state for 64
10	years. I've been through it all, as far as
11	earthquakes and storms, droughts, et cetera and et
12	cetera.
13	Also worked for Rockwell International
14	in Orange County as working in the semiconductor
15	industry. Working on alternative energies such as
16	silicon technology for solar cells, et cetera.
17	Silicon does have its point in
18	alternative energies, but it's a very limited
19	resource, but it's an important resource.
20	The way I look at this, studying
21	environmental geology and all this, in our studies
22	there at CalPoly State University, living in San
23	Diego, L.A., Bay Area and now retired here, Morro

Bay, I feel that first of all with other energies

we produce, whether it's our automobiles or power

24

- 1 plants, they have to meet requirements.
- 2 As I understand, after studying this
- 3 issue for five years now in Morro Bay, going over
- 4 this whole Duke Energy facility, it does meet the
- 5 state requirements, which is very important.
- 6 But let's look at the overall picture.
- We get a certain percentage of our power from
- 8 Idaho, Wyoming, Washington, Oregon, part of that
- 9 grid system. Those states are growing rapidly the
- 10 same as California. We're growing at a very rapid
- 11 rate, thousands of people are moving in this state
- 12 every year.
- 13 We also have another problem that
- exists, since 9/11, is terrorist activities. If
- 15 we lose any of those dams or so forth, whether
- it's under drought and they can't produce enough
- power, or the states grow at a rapid rate, they
- can't sell power to the state, we're going to be
- in serious trouble.
- Because without power we can't exist.
- 21 If this power shut down in this room this
- 22 meeting's over with.
- To me, California has about five
- 24 different regions and producing alternative
- 25 energies in all of these regions. To me, on the

<pre>1 coast, it's very important to have t</pre>	chis
---	------

- 2 alternative energy, producing it, including water
- 3 from the ocean. The same thing as dry energy in
- 4 the middle of the state for our hydroelectric
- 5 plants that we have and so forth.
- 6 So my opinion is that we should go ahead
- 7 with this new plant so we do have a good resource
- 8 in case we can't get power from other states, or
- 9 go into a serious drought like we had in the early
- 10 '90s, I believe it was, that some of our
- 11 hydroelectric plants couldn't produce the power
- 12 they needed for this state.
- 13 Let's look at the overall picture 50
- 14 years from now. We're going to be in serious
- 15 trouble because we are now. Because of the amount
- of growth in this state and the thousands of
- 17 people needing energy.
- I bought 25 acres up at Point Arena
- 19 where I was going to retire. I went to
- 20 alternative energies, to solar cell technology and
- 21 also wind generator. Within four years, after
- spending \$10,000, I couldn't keep the 24-volt
- 23 batteries running very well, and then the sea air
- 24 completely demolished my wind generator.
- 25 So I eventually went to PG&E, along with

```
1 the other people that were so anti against energy,
```

- they ended up going to PG&E, too.
- 3 So, in summary, I feel we should go
- 4 ahead with this facility and get on with it.
- 5 Thank you.
- 6 HEARING OFFICER FAY: Thank you, Mr.
- 7 Johnson. Mandy Davis.
- 8 MS. DAVIS: Hello, it's nice to see you
- 9 again. My name is Mandy Davis. And I'll try to
- 10 recognize you guys this time, and not make the
- 11 mistake I did last time.
- 12 It was real interesting. This morning I
- 13 was having -- is this on -- I was having --
- 14 PRESIDING MEMBER KEESE: You've got to
- 15 get real close.
- MS. DAVIS: Okay, is that better? I was
- 17 having coffee this morning, and I guess I have to
- 18 lean over like that other guy did -- I was having
- 19 coffee this morning and somebody asked us, well,
- 20 what if you guys get your way, you know, you don't
- 21 want the new power plant, and you know, what
- happens if that old power plant stays.
- 23 And it was perfect timing for them to
- 24 ask me that question. It really got me thinking
- 25 about this. And we've been talking about it this

- 1 morning.
- 2 And, you know, Duke, through this entire
- 3 process, has been maintaining that their new plant
- 4 is going to be so much better for the environment
- 5 and for everybody than the old plant, if that one
- 6 were to stay.
- 7 They've gone to -- matter of fact,
- 8 they've gone as far as to tell the public that
- 9 there is no plant alternative. Well, of course,
- 10 there is a no-plant alternative. If you guys tell
- 11 them that it's not acceptable, that they cannot
- 12 build this new plant, especially with the current
- 13 cooling system that they have proposed, then, you
- 14 know, they've got to look at that. Whether or not
- 15 they want to do dry cooling, or whatever it is
- 16 that they are mandated.
- But there is a no-plant alternative.
- 18 So, what they've done with the public is this:
- 19 They've maintained that the new plant is going to
- 20 be cleaner, smaller and better.
- 21 Well, number one, we already know, by
- all the data, it's not going to be cleaner. The
- ground level concentrations of pollutants will go
- 24 up. We know it won't be smaller because the
- 25 footprint obviously is larger.

1	So how's it going to be better? It's
2	not is what it boils down to. And they're going
3	to lead the public to believe that they're putting
4	this plant in because it's so much better for the
5	environment. And that they have all these
6	wonderful altruistic reasons to put this in.
7	Well, I'm sorry, these guys don't give a
8	rat's fanny about the public, about the
9	environment. What they do care about, and let's
10	get right down to it, is why do they want to put a
11	new plant in. Because it's going to make them
12	more money. And why do they perceive it's going
13	to make them more money is because if they
14	continue to run, and this, you know, I beg your
15	pardon if I seem to be looking at this from a
16	really simplistic standpoint, I'm a layman, but
17	when you get right down to it what we're looking
18	at baseline are some pretty simple facts here.
19	Some simple things that are going on.
20	Why do they want to spend so much money
2.1	to put a new plant in if the old plant isn't going

Why do they want to spend so much money to put a new plant in if the old plant isn't going to make them enough, or is going to become increasingly less efficient. And will be probably running on a lower percentage basis on a yearly basis, you know, in the future.

So, if that's the case, if they can't
build the new plant and the old plant stays, and
they'll probably end up running it less and less,
the efficiency level will go down, and you know, I
can't even begin to believe that they would want
to build a new plant, not unless that were the
case.

So, if you're to look at long-term benefits of the no-plant alternative versus the new one, the new one's going to run at a pretty high percentage. It'll be taking in as much, if not a little bit more, water than the current one is. Therefore, destroying the estuary at a much more rapid rate.

It seems to me, and this is not necessarily my choice, but if they are only allowed, or if they decide just to keep the old plant, that it at least, from a long-term basis, it would be better for our environment, from an air standpoint, from an estuary standpoint.

So, you know, I just don't buy these guys saying this, especially to the public. They most assuredly are not altruistic in their reasons for wanting to do this. We all know that, and I thought it was about time somebody said that.

L	Then if you start looking at the other
2	alternatives they mention, the fact that this
3	plant, or this project has been called a
1	modernization is incredibly ludicrous. And they
5	base, the fellow's not even here, but he was
5	sitting right there, he said that there are no
7	alternatives that are acceptable because none of
3	them would be a modernization. They'd all be a
9	new plant.

The reality is this is a new plant, and we all know it is. It has a completely different footprint. The only thing that's allowing them to call it a modernization is utilizing the old cooling system, which is antiquated; it destroys the environment, et cetera.

So, for them to say that they cannot even look at any of the alternatives and accept them as such, is ridiculous. And I'm really getting a little tired of hearing about the modernization when we all know it's a new plant.

So, what I'm telling you is this, and I know you've heard this from me in a variety of occasions, that I would prefer that there be, actually my preference is that this plant weren't even here. And I've never ever said that to you

```
guys, but if they are not allowed, or they don't
```

- 2 do the new plant, I still think that the old plant
- 3 would be preferable from an environmental
- 4 standpoint.
- 5 If you mandate that they are to use dry
- 6 cooling in the new plant, from an environmental
- 7 standpoint, that would be the absolute best. So
- 8 there are alternatives, and I'm really getting
- 9 tired of hearing from these guys that there
- 10 aren't.
- 11 Thanks.
- 12 HEARING OFFICER FAY: Thank you. Marla
- 13 Morrissey.
- 14 MS. MORRISSEY: I'm Marla Morrissey; I
- 15 live in Los Osos and I wanted to address a
- 16 component of alternatives, which is energy
- 17 conservation.
- I am leasing a electric car which
- 19 qualified me for an E9 meter; that's a time-of-use
- 20 meter. And I wanted to share with you a little
- 21 bit about how that's changed my use of energy in
- my home.
- 23 I'm rewarded for using energy from
- 24 midnight to 7:00 a.m., and on weekends. And so I
- 25 started using a lot of my, not just to charge the

1 car, but also my dishwasher and washing and

- 2 whatever I can in offpeak hours.
- 3 And I'm almost at the end of my three-
- 4 year lease for the vehicle. It will be turned in
- 5 soon. But I learned a lot. And I wondered, with
- 6 the infrastructure that we have in the state, why
- 7 all Californians can't benefit from this time-of-
- 8 use meter. It rewards people using energy at
- 9 offpeak hours. And I think it could go very far
- in helping the whole picture.
- I don't know how this ties in exactly
- 12 with the Duke modernization, but there is a
- 13 component of new plants in our state having
- 14 alternatives like time of use fits in as a
- 15 component. And I hope the CEC will give that
- opportunity to all Californians as soon as you
- 17 possibly can.
- Thank you.
- 19 HEARING OFFICER FAY: Thank you.
- 20 PRESIDING MEMBER KEESE: Thank you. If
- 21 you're around during one of the breaks, we should
- 22 talk, because I agree. I don't think it's
- 23 relevant here, but we have a very strong program
- in that subject, and I'd be happy to tell you
- 25 about it.

```
1 MS. MORRISSEY: I'll look forward to
2 talking with you. Thank you.
```

- 3 HEARING OFFICER FAY: David Nelson.
- 4 MR. NELSON: Hi, my name's David Nelson 5 and I'm a resident of Morro Bay. Having just sat 6 through this alternative section I'm a little
- through this afternative section I m a fittle
- 7 baffled why the Morro Bay tank farm is part of
- 8 this power plant. Didn't have a little bit more
- 9 focus on it.

22

- Now, here's a place that will get the

 power plant up a few hundred more feet into the

 air. The stacks will naturally be higher. It'll

 be up in the hill. It will be visible from the

 highway, but you'd have to know it was there to

 actually see it, you know.
- There's a little bit of infrastructure
 that you're going to have to build to go up there
 and do that, but it seems to me that, and I've
 just come back from a dry cooling symposium in San
 Diego, and dry cooling works. And it's a viable
 alternative to using the cold water from our
- So, I don't know why more focus wasn't given on the tank farm. And it is part of the Duke property already, so there's no buying of

estuary to make energy.

- 1 land. The land is probably pretty contaminated
- because it's been a tank farm for many many years,
- 3 and nobody really knows what's gone on up there
- 4 anyway.
- 5 So, it might be just an ideal site for
- 6 this power plant, seeing you're going to build a
- 7 new power plant anyway. So, you know, I know that
- 8 that part of the hearing is probably closed, and
- 9 it won't be revisited, but it's kind of
- 10 disappointing to me that, you know, real
- 11 consideration wasn't given to that particular
- 12 site.
- The other thing that I was wondering was
- 14 the contention was made that 30 percent of the
- power from this power plant goes to sustain our
- 16 County. Now, just doing the rough math on 30
- percent of what they make there, it's more power
- than our County probably uses. So I'm wondering
- 19 where that number may have come from. But, that's
- 20 what I have to say on that.
- 21 And like I say, it's too bad that we
- 22 didn't look at that. And the reason I believe an
- 23 alternative site needs to be had was this plant
- 24 was put here 50 years ago during war mentality.
- 25 And, you know, the regulations weren't in place to

```
protect the estuary. Not only weren't they in

place, even when they did come into place, nothing

happened.
```

We're here today with almost no research on what the once-through cooling has done to this estuary. We've gone through 20 or 30 years of permitting process that was supposed to keep track of what was going on. But at the end of this process we come and we get our first 316B study just because we're proposing a new plant.

So, you know, the regulatory system didn't work here. And what we have here is one of the last estuaries in California that can actually be saved. There's a lot of talk about sedimentation and other problems with this. But don't think for a minute that the power plant isn't part of the problem. It's not the whole problem, I wouldn't stand here and say it was. But it is a part of the problem that needs to be looked at.

And the Army Corps is looking at ways to take care of the siltation problem. And unfortunately, the biggest problem was that man decided that we didn't need that extra tidal wash where the outfall is presently located, and they

```
1 put a roadway across to the Rock.
```

```
But the Army Corps of Engineers, in
 2
         their recent studies, are studying the notion to
 3
         take that out and get this tidal wash working to
 5
         save this estuary. This is a very special place,
         and we've made energy here for 50 years. And 50
 6
         years ago it was a public utility so we were all
 7
 8
        benefitting from the destruction of this. But now
         it's a private utility, and I don't think that we
 9
        can afford to keep doing this.
10
                   So that's why alternative sites really
11
12
         should be explored. Thank you.
13
                   PRESIDING MEMBER KEESE: Thank you.
14
                   HEARING OFFICER FAY: Thank you. Mr.
15
         Pryor, any more --
16
                   MR. PRYOR: No, sir.
17
                   HEARING OFFICER FAY: All right. That
18
         concludes public comment on alternatives. And now
```

19 I'll ask Mr. Ellison if -- offers his direct -20 MR. ELLISON: Okay, let me just -21 HEARING OFFICER FAY: -- go by -22 MR. ELLISON: -- I just want to make
23 sure that our timing is going to work out here,

and has to be, I believe has to leave by 1:00.

24

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

because I understand Ms. Tyson has a constraint

1	I'm assuming that if we need to go to
2	12:15 or something, that that's not a problem in
3	terms of lunch?
4	HEARING OFFICER FAY: What I would like
5	to do is take your direct; and then go right to
6	Ms. Tyson.
7	MR. ELLISON: Correct.
8	HEARING OFFICER FAY: And not have lunch
9	until after that time.
10	MR. ELLISON: Okay. I just wanted to
11	make sure nobody made a commitment for lunch or
12	something, because that's fine with us.
13	Okay, applicant calls as witnesses on
14	terrestrial biological resources, Dr. Terry
15	Huffman.
16	HEARING OFFICER FAY: I believe Dr.
17	Huffman has previously been sworn, is that
18	correct? And, of course, you remain under oath.
19	MR. ELLISON: I believe that's correct.
20	Whereupon,
21	TERRY HUFFMAN
22	was recalled as a witness herein, and having been
23	previously duly sworn, was examined and testified
24	further as follows:

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

DIRECT EXAMINATION

		FLLISON	
	MR.		

- 2 Q Dr. Huffman, do you have a copy of
- 3 Duke's prefiled direct testimony on terrestrial
- 4 biological resources in front of you?
- 5 A Yes.
- 6 MR. ELLISON: I would ask that that be
- 7 identified as the next exhibit in order.
- 8 HEARING OFFICER FAY: I believe that --
- 9 that will be exhibit 199.
- 10 BY MR. ELLISON:
- 11 Q And, Dr. Huffman, do you also have a
- 12 copy of Duke's rebuttal testimony filed in this
- proceeding with respect to terrestrial biological
- 14 resources?
- 15 A Yes.
- MR. ELLISON: And here let me ask,
- 17 because of the way our rebuttal is done, we again
- have the choice of marking the entirety of Duke's
- 19 rebuttal or marking it topic-by-topic.
- 20 HEARING OFFICER FAY: It would help me
- 21 to mark it topic-by-topic.
- MR. ELLISON: Okay. In that case I
- 23 would ask that the terrestrial biological
- 24 resources portion of the rebuttal be marked as
- 25 exhibit 200.

1 HEARING OFFICER FAY: That will be

- 2 exhibit 200.
- 3 BY MR. ELLISON:
- 4 Q Dr. Huffman, were exhibit 199 and
- 5 exhibit 200 prepared by you or at your direction?
- 6 A Yes.
- 8 clarifications you'd like to make to those
- 9 exhibits?
- 10 A Yes.
- 11 MS. HOLMES: I'm sorry, just for a
- 12 moment, Mr. Ellison.
- MR. ELLISON: Yes.
- MS. HOLMES: Exhibit 199, is that the
- 15 applicant's errata to terrestrial biology
- 16 testimony, or is it the prefiled testimony? We
- 17 had been assuming that it was the applicant's
- 18 errata, since it was --
- 19 HEARING OFFICER FAY: It was all
- inclusive, wasn't it?
- 21 MS. HOLMES: It's all inclusive, and so
- 22 we have not been working off of the terrestrial
- 23 biology portion that was filed with the rest of
- 24 the direct testimony. Am I missing something?
- MR. ELLISON: No. I think that's --

1	MS. HOLMES: So it's not entitled
2	terrestrial biological resources, it's applicant's
3	errata to terrestrial biological resources?
4	MR. ELLISON: Correct.
5	MS. HOLMES: Thank you.
6	BY MR. ELLISON:
7	Q Dr. Huffman, do you have additions,
8	clarifications, corrections to exhibit 199 or 200?
9	A Yes.
10	Q Would you describe them, please.
11	A Yes, I have corrections to the
12	terrestrial biology testimony errata. On page 24,
13	second paragraph, under temporary footbridge
14	subheading. There's reference to one-hundredth of
15	an acre of riparian habitat. The one-hundredth of
16	an acre should be changed to two-hundredths of an
17	acre.
18	On page 53, last sentence in the
19	paragraph, under section labeled page 315, again
20	there's reference to one-hundredth of an acre.
21	That should be changed to two-hundredths of an
22	acre.
23	On page 8 Bio-T-16, first paragraph,
24	seventh line, strike the following: within which

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 are approximately 2.18 acres of ESHA associate

with Monarch butterfly over-wintering habitat.

2 On page 8, Bio-T-16, second paragraph,

3 fifth line down. The sentence beginning with: As

indicated, it's beginning of the third sentence.

5 Strike the third sentence, the fourth sentence and

the fifth sentence. And replace with the

following: Monarch butterfly over-wintering area

8 within this region not already protected under the

archeological conservation easement will be placed

in a conservation easement.

6

7

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Page 45, Bio-T-16, third paragraph within this heading, third line down. In parenthesis, strike out: within which are approximately 2.18 acres of ESHA associated with Monarch butterfly over-wintering habitat.

Page 46, second paragraph, strike out the second, third and fourth sentences and replace with: Monarch butterfly over-wintering areas in the southeastern portion of the site not already protected within the archaeologic conservation easement will be protected with a conservation easement.

And finally, page 46, paragraph with recommended changes to Bio-T-16, first sentence of condition after associated with Morro Creek on the

1 Morro Bay Power Plant, add: and Monarch butterfly

- 2 over-wintering areas not already protected with
- 3 the archeological conservation easement.
- 4 Q Does that complete your corrections to
- 5 both exhibits?
- 6 A Yes.
- 7 Q Dr. Huffman, in the interest of time I'm
- 8 not going to ask you to summarize your
- 9 qualifications. Those are set forth in the
- 10 testimony, and perhaps also in the transcript in
- 11 earlier portions of this proceeding.
- 12 With those additions, corrections and
- 13 clarifications are exhibits 199 and 200, are the
- 14 facts contained therein true to the best of your
- 15 knowledge?
- 16 A Yes.
- 17 Q And the opinions represent your best
- 18 professional judgment?
- 19 A Yes.
- 21 this proceeding?
- 22 A Yes.
- 23 Q Okay, Dr. Huffman, could you describe
- 24 how you went about analyzing the terrestrial
- 25 biology impacts of the Morro Bay Power Plant

4		
	modernization	project?

2	A Yes. In a study such as this, there are
3	really two key areas which we assess or focus on
4	in terrestrial biology evaluations. And those are
5	impacts to protected species with associated
6	habitat that is necessary for the species
7	survival.
8	And secondly, protection of habitat

And secondly, protection of habitat that's protected for its own sake irrespective of species.

The way we went about looking to see if the project had potential impacts on protected species was to query available databases that the California Department of Fish and Game maintains. It's a California natural diversity database.

And we look for species that potentially could occur within a mile of the site that were listed. We also looked at the California Native Plant Society listing. And we're looking for both plants and animals when we refer to the California natural database list.

We also looked for known studies of the species and information that would let us know whether the species were present or not.

25 From the database and other descriptions

1	we	bluow	ascertain	what	bluow	be	the	type	o f
_	VV C	WOULU	abcer cari	WIIGC	WOULU		CIIC	Cypc	\circ

- 2 habitat that the species would require. And then
- 3 we initiated a site survey over the areas that
- 4 potentially would be impacted by the project.
- 5 Determine what habitats were there.
- And then through a process we determined
- 7 what species would likely to be impacted. And
- 8 once we did that then we conducted focus surveys
- 9 following agency-established criteria for
- 10 methodology, or develop, where those were absent,
- 11 methodology that would insure that we look for the
- 12 species during the time that it would be most
- 13 present, such as breeding period.
- Once we got that information we then
- 15 assessed it according to CEQA criteria, and
- 16 determined whether or not there would be a
- 17 potentially significant adverse effect on the
- 18 species.
- 19 If we did find that to be the potential,
- 20 then we looked at ways to mitigate that impact
- 21 below significant impact level.
- 22 Similarly for species that are what we
- 23 would call -- when we evaluated the species we
- looked at it from the standpoint, also, of the
- 25 habitat. And in terms of CEQA we're looking at

occupied habitat. And we looked at the effects and did the CEQA significance analysis.

And then if it was a potential for significant adverse effect, we developed either mitigation or avoided the problem. In the case of mitigation, we lowered the threshold of impact below significance.

For habitats that are protected, for their own sake, what I'm referring to are what we'll call as protected habitats. I'm talking about habitats that are named in LORS, for example, by the City or County. We're talking about habitats that are described as important by the California Coastal Commission, as well as by the California Department of Fish and Game; and U.S. Fish and Wildlife Service, and they're protected under regulation, policy or ordinance.

Again, for these types of habitats, we reviewed the different laws and regulations and policies, and then went to the site where the project would occur. And evaluated the site to determine if these habitats were present or not.

And if they were present we evaluated, through CEQA guidelines, whether or not there'd be a significant adverse effect to these projects.

```
1 And if there was determined to be a potential for
```

- 2 significant adverse effect, we then focused on
- 3 mitigation to minimize the impact below a
- 4 significant threshold.
- 5 Q Could you briefly describe the
- 6 geographic areas that are potentially affected by
- 7 the project?
- 8 A Yes. I think it might help if I used an
- 9 audiovisual.
- 10 (Pause.)
- 11 DR. HUFFMAN: Okay, this is what we call
- 12 the Morro Bay Power Plant site. And the area I'm
- 13 talking about is -- actually a better picture
- 14 would be -- actually to show the site boundary is
- when I talk about the Morro Bay Power Plant I'm
- 16 talking about the black boundary that's shown
- 17 here.
- 18 HEARING OFFICER FAY: Dr. Huffman, can
- 19 you reference the picture you're showing?
- DR. HUFFMAN: Yes. This particular
- 21 picture was our figure that was taken from the
- 22 AFC, and it's figure 6.6B-2A.
- The power plant, itself, as far as
- 24 potential impacts to habitats in just general
- 25 summary, the actual construction of a power block,

```
1 itself, involves about 19 acres.
```

2	In addition to that there is an area
3	which is known as the, or proposed to be the craft
4	parking area which is about four acres, which is
5	similar to the open area; it's grassland, both
6	native and non native species, as well as
7	ornamental trees planted for wind breaks and
8	visual screening on both sides of it.
9	There's also riparian area adjacent to
10	it. And that's approximately, again, four acres
11	with potential impact.
12	There's also an area where a footbridge

There's also an area where a footbridge would cross a drainage which I'll talk about a little later. But the footbridge was another area of potential impact.

There's also an area that would be an area where a gas pipeline would cross, a high-pressure gasline which would go from the gas manifold area that's located approximately here, and would move gas across to the site here. And there would be an underground directional bore to bring that pipe across.

Also, a project component is the temporary access route to the plant. And this is the right lower, my pointer that's Morro Creek

```
1 alignment. Components of that temporary access
```

- 2 include Embarcadero Road south of Morro Creek.
- 3 That is a dirt road. It's partially paved.
- 4 Portions of it have been formerly paved. And it's
- 5 a graded dirt road which provides access to a
- 6 beach area here, as well as a boat yard that's
- 7 located in this area.
- 8 There's a proposed bridge crossing
- 9 across Morro Creek here. And then beyond that is
- 10 north Embarcadero which extends up to
- 11 approximately here where it intersects with
- 12 Atascadero.
- Project impacts in this area are focused
- on just the actual paved roadway as it is
- 15 currently. I'll talk more about mitigations and
- 16 protections for that area later.
- 17 In addition to that there's two other
- 18 areas which we talk about. And this is from the
- final biological assessment attachment 5. And
- 20 this is what's known as the construction stage and
- 21 laydown area which is located at Camp San Luis
- Obispo.
- MS. SPEAKER: Change the English
- language instead of hell-o, heck-a-no. Excuse me,
- 25 sir, --

```
1 HEARING OFFICER FAY: Excuse me, ma'am.
2 This is not your time to talk.
```

- 3 MS. SPEAKER: I just picked this up
- 4 outside, but I just want to suggest also --
- 5 HEARING OFFICER FAY: Ma'am, --
- 6 PRESIDING MEMBER KEESE: Ma'am,
- 7 ma'am, --
- 8 MS. SPEAKER: -- let's go with solar and
- 9 clean power --
- 10 PRESIDING MEMBER KEESE: Let's go off
- 11 the record.
- 12 (Brief recess.)
- 13 HEARING OFFICER FAY: Back on the
- 14 record.
- DR. HUFFMAN: Okay. This is the Camp
- 16 San Luis Obispo construction staging and laydown
- 17 areas. There's actually it's somewhat spread out
- and we refer to it as actually five separate
- 19 areas.
- The laydown areas, themselves, largely
- 21 consist of buildings, paved areas. There's about
- 22 15 acres of that. And roadways. There's also 25
- 23 acres of grassland habitat, drainage ditches and
- 24 so on.
- 25 During my discussions I'll keep coming

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
back to this map, because there's several species
```

- 2 issues that we'll be talking about. But just for
- 3 reference, highway 1 is located up here. And
- 4 Morro Creek is located here.
- 5 HEARING OFFICER FAY: Excuse me, Dr.
- 6 Huffman, for interrupting you. Instead of saying
- 7 here, could you give us a directional reference,
- 8 north, south from the -- another reference point?
- 9 Because in the transcript we don't have the
- 10 picture before us.
- DR. HUFFMAN: I understand. Highway 1
- is located to the northeast of the site. And
- staging areas C and D are located within the site;
- 14 they represent the easternmost area of the laydown
- 15 area.
- We've also got staging area E, which is
- in the central portion of the site. And the
- 18 largest is approximately 22 acres in size. And
- 19 staging areas A and B, the smallest, about four
- 20 acres, is located to the west of the site.
- 21 The other area I'm going to refer to is
- 22 known as a satellite parking area. And that's
- 23 this area here, which is located south of highway
- 1. And it's approximately ten acres in size. And
- what's the proposed use of this is approximately

```
ten acres. I'm sorry, approximately three acres,
```

- with the potential for the increased use to five
- 3 acres.
- 4 BY MR. ELLISON:
- 5 Q Dr. Huffman, does that complete your
- 6 description of the geographic areas?
- 7 A Yes.
- 8 Q Now, Dr. Huffman, hang with me here
- 9 because we're going to change the direct that we
- 10 discussed in order to try and move things along
- 11 more quickly. So I'm going to ask you a couple
- questions; you just give me short yes-or-no
- answers.
- 14 I want to talk first about species, and
- then we'll talk about habitat you described
- 16 earlier, but those are separate discussions.
- 17 With respect to species, you did a
- database search to identify the species that might
- 19 potentially be found in the area, did you not?
- 20 A Yes.
- 21 Q And that's described in your prefiled
- testimony, correct?
- 23 A Yes.
- Q Okay. And from that you identified the
- 25 species that you needed to survey for, correct?

- 1 A Yes.
- 2 Q And do you know, off the top of your
- 3 head, the number of species that you identified?
- 4 A For the Morro Bay Power Plant site, as
- 5 well as the access route along Embarcadero, we
- 6 identified 19 plant species and 20 animal species.
- 7 Q Okay. And then you conducted surveys,
- 8 either protocol surveys or surveys where there is
- 9 no protocol, based upon your best professional
- 10 judgment, you conducted surveys for these species
- 11 at the plant site, the laydown area and the
- 12 offsite parking area, correct?
- 13 A Well, for the Morro Bay Power Plant we
- 14 conducted surveys for those species where they
- 15 weren't already known to be present. For example,
- 16 a peregrine falcon, the snowy plover, western
- snowy plover, we didn't do surveys because we
- 18 already knew they were there. But for other
- 19 species we focused on that.
- 20 For the satellite parking area, the area
- 21 was a plowed field, and we did not conduct
- 22 surveys. For the Camp San Luis Obispo site, we
- 23 relied on the National Guard's information, plus
- 24 conducted our own independent evaluation database
- 25 to come up with the information.

1	And then we also, there was a finding of
2	an endangered snail species, Morro Bay Morro
3	shoulder-band snail, and this was found at CalPoly
4	earlier this year. And we were asked to or we
5	looked at this issue and determined that it was
6	atypical where you'd normally find the snail. But
7	nevertheless, I need to get a little bit of
8	water
9	Q While you're getting some water let me
10	just say I want to skip the questions about the
11	process that you went through to find species, and
12	just ask you what species did you find at the

just ask you what species did you find at the plant site, the laydown area and the offsite parking area?

Okay. At the Morro Bay Power Plant site we found in the riparian area the Monterey dusty footed wood rat. And we also found steelhead trout.

13

14

15

16

17

18

19

20

21

22

23

24

25

In the Embarcadero roadway we found a food source for the Morro Bay blue butterfly, and so we assumed that it's present along the alignment that will be impacted.

At Camp San Luis Obispo we found with surveys that were conducted, because of the finding of the snail that was in an atypical type

1	habitat,	we	looked	at	Camp	San	Luis	Obispo	and
---	----------	----	--------	----	------	-----	------	--------	-----

- 2 found the Morro shoulder-band snail at the Camp,
- 3 located around some of the perimeter areas of the
- 4 proposed staging and laydown areas.
- 5 We also found the Morro Bay shoulder-
- 6 band snail located around the perimeter, not in
- 7 the plowed areas, but in the perimeter, along the
- 8 perimeter of the satellite parking area.
- 9 Q Now, based upon the surveys could you
- 10 also describe what, quote, occupied habitat, as
- 11 you described earlier, what kind of occupied
- 12 habitat did you find?
- 13 A Obviously Morro Creek is occupied by
- 14 steelhead trout; occupied habitat along the dunes
- on the southern Embarcadero route where we would
- be impacting dune, the Morro Bay blue butterfly.
- 17 The occupied habitat with reference to the Morro
- 18 shoulder-band snail, which occurred at Camp San
- 19 Luis Obispo. As well as the satellite parking
- 20 area.
- 21 Q And, again, and for the purposes of your
- 22 testimony, we're using the phrase occupied habitat
- 23 to describe habitat that must be protected, not
- 24 for its own sake, but because under the CEQA
- 25 significance criteria, loss of the habitat would

- 1 have an impact on the species, itself?
- 2 A Yes. I might also mention that we found
- 3 occupied habitat in the riparian areas around the
- 4 power plant, the Monterey wood rat.
- 5 Q Okay. Could you briefly summarize the
- 6 mitigation measures that you developed and that
- 7 Duke adopted for the species and occupied habitat
- 8 that you found?
- 9 A Yes. These involve obviously fencing
- 10 off areas; providing protective fencing.
- 11 Conducting searches for the presence of the
- 12 species that might be in construction areas.
- 13 Monitors onsite during construction. Fencing to
- 14 preclude the species from access to the site.
- 15 Spill prevention plans; stormwater
- 16 prevention plans; biological mitigation
- implementation; monitoring plans; all in place at
- 18 all sites to assure that avoidance of species
- 19 occurs. And that the impacts are minimized. It
- was all in place.
- 21 In addition to that, worker training on
- 22 the identification of a species and alerting the
- workers to stop work if they were, for example, to
- see a snail. Stop work, because it may be a
- 25 protected species. Contact a biologist and

4		1 .		-
1	determine	what	+ 0	α

All of these are in place. In addition

to that, we worked on certain avoidance mitigation

measures, such as Morro Creek, itself. We clear
spanned that creek so there was no impact to the

riparian area of the Creek or the wells associated

with it.

And we tried to minimize the impact of the roadway along Embarcadero by fencing, trying to stay within the roadway, itself, both north and south of Embarcadero.

In addition to that there are several species that are found next to the road which we developed minimization measures to -- or mitigation measures to provide further protection for the snowy plover, which is found west of Embarcadero, north Embarcadero Road. It nests within the state park. It's not found to nest south of the state park the past few years.

Also, the globos dune beetle; was associated with the fording areas west of Embarcadero. And also the Morro shoulder-band snail was found at the bend in the road where the intersection of Embarcadero, north Embarcadero and Atascadero Road. Those areas are being avoided.

```
1 Q Dr. Huffman, could you put the map back
2 up very quickly and just point out, we're going to
3 have quite a bit of discussion this afternoon
4 about the snail and the plover. Could you just
5 quickly with your pointer show where the snail was
6 found that you just described with respect to the
7 power plant, and the plover?
```

A The snail I was referring to along

Atascadero and Embarcadero was found in this area

here. It's also found up along this corner here.

And the snail has been known to be found up in

this area, in the Atascadero State Beach area.

We also found shells, but no living snails in an area approximately right in here.

15 HEARING OFFICER FAY: Could you describe
16 where here is?

DR. HUFFMAN: Sorry. It would be just south of the PG&E property.

19 BY MR. ELLISON:

8

9

10

11

12

13

14

17

18

22

23

24

25

20 Q And could you also describe the location 21 of the snowy plover, please?

A Yes. Nesting occurs within this area that's the north of the power plant and northeast of -- or northwest of Atascadero Road. And then snowy plover also occurs, but so far has not been

1	found	+ 0	nest,	in	2222	+ 0	+ha	1470ct	\circ f
_	Lound		11000,	T 1 1	areas		CIIC	$w \in S \subset$	O_{\perp}

- 2 Embarcadero, and south of the intersection of
- 3 Atascadero and Embarcadero, along the beach area.
- 4 Q Just for a sense of scale, I understand
- 5 that it's .9 of a mile from the corner of north
- 6 Embarcadero and Atascadero Road, is that point
- 7 there to the power plant site, it's .9 of a mile,
- 8 is that correct?
- 9 A It's about .9 of a mile to the tank farm
- 10 area.
- 11 Q All right, Doctor, we do need to keep
- this moving. Let me ask you with respect to the
- so-called protected habitat, as you're using that
- 14 term in your testimony, this is habitat that's
- protected for its own sake, not because of an
- impact on a species.
- 17 Could you describe whether you
- 18 identified any areas of protected habitat that
- 19 could be impacted by the project?
- 20 A Yes, we did.
- 21 Q And would you briefly describe what they
- are, and how you mitigated them?
- 23 A Protected habitat on the site, referring
- 24 to riparian and wetland areas, which went along
- 25 Willow Camp Creek, which is in approximately the

- 1 northeastern portion of the power plant site.
- 2 There's going to be a bridge across
- 3 there, a pedestrian bridge crossing, which would
- 4 link the craft parking area with the power plant.
- 5 And the level of impact is about two-hundredths of
- 6 an acre. And is associated with trimming of
- 7 willow branches to accommodate the placement of an
- 8 eight-foot-wide walkway, which is going to be
- 9 placed on top of an existing set of piers, which
- 10 are now supporting a pipeline that's going to be
- 11 removed.
- 12 Q Okay.
- 13 A There's also an impact related to the
- 14 roadway south of Embarcadero where on the western
- 15 side of that roadway, near Morro Creek, there's an
- area about .33 acres which, due to the
- 17 construction of trails and fencing, will lose
- 18 approximately .33 acres of dune habitat which is
- 19 an ESHA under the City's LCP.
- 20 MR. ELLISON: Mr. Fay, let me stop here
- 21 for a moment. We have some additional testimony
- 22 related to the specific issues of dispute between
- 23 the staff and Duke.
- I do understand that Ms. Tyson has a
- 25 time constraint. I understand that there was an

```
1 interest in having this kind of background that
```

- 2 we've just gone through as a predicate to her
- 3 comments.
- 4 So let me offer, entirely at your
- 5 pleasure, whatever you want to do. We could break
- 6 here, take Ms. Tyson's comments. Go to lunch and
- 7 then come back and complete the testimony, or we
- 8 could continue.
- 9 HEARING OFFICER FAY: My only concern is
- 10 whether Ms. Tyson would benefit from hearing your
- 11 specific comments. And I just don't know whether
- 12 that would be the case.
- Ms. Holmes, do you have any idea --
- MS. HOLMES: I suggest we ask Ms. Tyson.
- MS. TYSON: Yes, I would benefit from --
- MR. ELLISON: Okay.
- 17 HEARING OFFICER FAY: How much longer do
- 18 you think it will take?
- MR. ELLISON: We'll move it as quickly
- 20 as we can. I think it's probably ten minutes.
- 21 HEARING OFFICER FAY: Sure. Let's go
- 22 ahead so she has the whole --
- MR. ELLISON: That's fine. I'm not
- 24 trying to exclude it, I just want to give people
- 25 the choice.

1 HEARING OFFICER FAY: Yeah						
THARING UPPILER PAYS YEAR	٦	Yeal	FAY.	OFFICER	HEARING	1

- 2 BY MR. ELLISON:
- 3 Q Okay, in that case, Dr. Huffman, having
- 4 done the analysis and adopted the mitigation
- 5 measures that you have just described, do you
- 6 believe that the project will have a significant
- 7 adverse impact within the meaning of CEQA?
- 8 A No.
- 9 Q And did you also examine the question of
- 10 whether the project would have a cumulative impact
- 11 within the meaning of CEQA with other projects in
- 12 the area?
- 13 A Yes, I evaluated it and I do not believe
- 14 that we will have cumulative impacts based on the
- mitigation that we're proposing.
- 16 Q Okay. And based on this analysis and
- 17 those mitigation measures do you believe he Morro
- 18 Bay Power Plant project will comply with all
- 19 applicable laws, ordinances, regulations and
- 20 standards that relate to the terrestrial biology?
- 21 A Yes.
- 22 Q Have you had a chance to review the
- final staff assessment?
- 24 A Yes.
- 25 Q Do you agree with staff's conclusions as

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 to significance of impacts or compliance with

- 2 applicable laws?
- 3 A No.
- 4 Q Could you briefly describe the
- 5 differences that you have with staff?
- 6 A Yes. Staff makes a point about
- 7 significant impacts, and they're assuming that
- 8 mitigation is required, or compensatory mitigation
- 9 is required.
- 10 Many of the impacts that we've seen are
- 11 mitigatable and therefore below the threshold of
- 12 significant. And we believe that CEQA does not
- 13 require compensatory mitigation for mitigation for
- 14 non significant impacts.
- 15 More specifically, if we look at the
- 16 tank farm area referred to earlier there's about a
- 17 three-acre section of iceplant within that tank
- 18 farm that is not an ESHA, it's not a protected
- 19 habitat in other words. We've done protocol level
- 20 surveys; have determined that there are no
- 21 endangered Morro shoulder-band snails present, nor
- 22 any other listed species for that matter. There's
- 23 no evidence of previous snail occupation.
- 24 The area is highly fragmented; it's a
- 25 tank farm. It undergoes maintenance, continual

- 2 critical habitat of the snail. And therefore we
- 3 do not see that there's a significant impact
- 4 requiring compensatory mitigation.
- 5 Secondly, I might add that there is a
- 6 known snail population; it's about .9 mile away.
- 7 This is at the intersection of Atascadero and
- 8 North Embarcadero. But it would be very difficult
- 9 for the snail to even get to that point, through
- 10 the tank farm. I think our surveys have
- demonstrated that. And so that's another reason
- for why we don't think mitigation is appropriate.
- 13 There's also the existing dirt road
- 14 which I referred to as south of Morro Creek,
- 15 Embarcadero dirt road. Staff believes that
- there's a significant impact there because it's
- impacting dune habitat.
- The problem with that is that it's a
- 19 dirt road. It's been a dirt road. It will
- 20 continue to be a dirt road, the City has assured
- 21 me of that. There are utility lines which run
- 22 under the dirt road. The dirt road is
- 23 periodically paved. There's some sections of
- 24 pavement on the road now.
- 25 There's no reason to say that it's ever

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 not going to be a road. It's not an ESHA. It's
```

- 2 not a dune. There's no species, listed species,
- 3 that occur on that, or it's not critical habitat
- 4 for sensitive species, as well.
- 5 So, calling it a significant impact, to
- 6 me, seems very unrealistic.
- 7 There's also a 31-acre area; it's a
- 8 grassland area that's near the entrance of the
- 9 power plant site. It's a grassland. There's no
- 10 listed species found in this area. It's not a
- dune habitat. It's not an ESHA.
- 12 As CEQA baseline it is a grassland, it's
- 13 no more, no less. Yet staff feels that there's a
- 14 significant impact with the loss of this grassland
- 15 habitat. And staff, in fact, has called this
- grassland habitat, has referred to it as a dune
- 17 habitat. And, in fact, it is not. It's not an
- 18 ESHA and it's not a dune.
- 19 Staff also is requiring .28 acres of
- 20 mitigation for a portion of iceplant that's
- 21 adjacent to the intersection of Atascadero and
- 22 North Embarcadero Road. This is an area that the
- 23 project is avoiding. At the edge of the road
- there's going to be placed temporary fencing, so
- 25 that truck traffic does not veer off into the

- 1 iceplant.
- 2 The condition now is the public uses
- 3 this area and there's lots of vehicles, and people
- don't veer off into this area, as it stands. It's
- 5 very steep.
- In addition to that, we are proposing
- 7 permanent fencing beyond this point to provide
- 8 protection for the snowy plover, as well as the
- 9 Morro shoulder-band snail. But yet, even with
- 10 these protections, staff is saying that we're
- going to have a significant impact to this
- iceplant area and it requires compensatory
- 13 mitigation.
- 14 At Camp San Luis Obispo staff is
- determined that basically the whole area, there's
- going to be significant loss of snail habitat, and
- 17 use by red-legged frog for dispersal habitat.
- 18 Again, they determined that this is a significant
- impact and they're going to require 37 acres of
- 20 mitigation for this.
- 21 First of all, the entire area, as we've
- 22 been able to determine so far from our analysis of
- 23 the snail in this location, is that only the
- 24 peripheral areas of the site are occupied by the
- 25 snail.

1	I'd like to show quickly where these
2	snails have been found. We're checking the
3	document. This is a study that was provided to us
4	by a subcontractor who specializes in Morro
5	shoulder-band snail surveys. And this is a map
6	that depicts the locations of where the snails
7	have been found so far.

And back to this is Camp San Luis

Obispo. We've done two protocol surveys in area

E. We've not found any snails within area E with

the exception around the border of area E in some

debris piles and clumps of anise plants. And in

the ditch area located here, which is within the

southwestern portion of area.

The snail was also found in rocky outcroppings in a debris pile across the creek which borders the southwestern portion of area E. There were two findings of snails along just outside, along the border of area E to the northeast. And one away from the site of area E completely to the northeast.

There were also snail findings outside of area C to the south along the ditch line or drainage in clumps of anise plants and coyote brush, in these areas. And there was a snail

1 finding along a fenceline which separates areas C

- 2 and D, which is approximately in the center of C
- 3 and D.
- 4 All these snails were found associated
- 5 with moist clay soils, rocky outcroppings, or
- 6 debris which provides them with forage. No snails
- 7 were found in the grassland areas inside of area E
- 8 or C, or A and B, keeping in mind that there's
- 9 also most of area A and B is paved, with
- 10 buildings, and about half of area D is also paved,
- 11 with buildings.
- 12 Q Dr. Huffman, does that complete your
- 13 description of the areas in dispute with the
- 14 staff?
- 15 A I just wanted to add that we did
- 16 additional surveys for snails, and not only were
- 17 they found at CalPoly, they were found at the
- 18 northpoint site, which is north of the Morro Bay
- 19 project, some 15 miles away from Camp San Luis
- Obispo.
- 21 We've also found the snail at the
- 22 satellite parking area around the perimeter, but
- 23 not within the plowed area.
- 24 And we found them north of highway 1,
- 25 approximately a mile away from the site. So they

- 1 are within the Chorro Valley.
- 2 But all of our findings are, again,
- 3 found in either moist clay soils, within rocky
- 4 outcroppings or debris deposits. My point there
- 5 is that any open grasslands within the Camp San
- 6 Luis Obispo site we don't have those conditions.
- 7 And so we don't expect that they're going to be
- 8 found there.
- 9 Nevertheless, we are going to continue
- 10 with these surveys. And I just wanted to point
- 11 that out.
- 12 As far as California red-legged frog, we
- don't have any known sightings within the
- 14 construction laydown area. Our sightings are
- 15 associated with Chorro Creek and then the siting
- is within about 200 yards of the site. There's no
- 17 known breeding or nesting/breeding ponds within at
- 18 least a mile of the site.
- 19 So, yes, the frog could disperse, but
- 20 red-legged frogs disperse, when they disperse they
- 21 disperse in any direction. They don't have a
- 22 preferred habitat type of dispersal.
- So, we believe that this is not a
- 24 significant impact. We believe that we can avoid
- 25 impacts to the snails at the laydown area. We

1 also believe that we can minimize any potential

- 2 harm to these species through the various
- 3 protective measures that we've proposed.
- 4 And that we are continuing to work with
- 5 Carol Tyson of the U.S. Fish and Wildlife Service
- 6 to maintain protection.
- 7 Q Dr. Huffman, just for clarity, is it not
- 8 correct that the reason for these surveys having
- 9 begun this year rather than earlier, and the
- 10 reason that they are continuing is because the
- 11 snail is recently discovered to occupy habitat
- 12 which previously no one believed that it would
- 13 occupy. And so that triggered the need to survey
- 14 a whole different set of habitat than had
- previously been thought to be necessary? Is that
- 16 a fair --
- 17 A That's correct. The typical habitat for
- 18 the Morro shoulder-band snail is sandy areas of
- 19 less than 10 percent slope, with dune-like
- 20 vegetation or potential for dune vegetation.
- 21 And this is certainly atypical of where
- they were typically found.
- 23 Q And as a result of it being in a
- 24 different habitat of perhaps other
- 25 characteristics, is there some question in your

1	mind	as to	wheth	ner	these	snails	are,	in	fact,	the
2	same	specie	es as	the	endar	ngered	Morro	sho	oulder	-band
3	dune	snail'	?							

A Yeah, there is some scientific question now whether or not these snails are, in fact, even the same species, or maybe they're a variety. But they're certainly different from the listed snail, the morphological type of snail that was described in the listing.

Nevertheless, they still fall within that category and are protected under the Endangered Species Act, as such, until it can be determined that either they are a variety, which they'd still be protected, or they're a separate species. We are focusing on that.

Q Okay. Duke also has some other concerns with respect to the staff-proposed conditions of certification that have more to do with business issues.

Whereupon,

21 MICHAEL POLLACK

was recalled as a witness herein, and having been previously duly sworn, was examined and testified

24 further as follows:

25 DIRECT EXAMINATION

		FLLISON	
	MR.		

- 2 Q I'd would like Mr. Pollack to, as
- 3 briefly as you can, summarize --
- 4 MR. ELLISON: Well, let me ask this:
- 5 These really are kind of distinct issues from the
- 6 issues that I think Ms. Tyson might be concerned
- 7 about.
- 8 Again, I would offer, if you want, we
- 9 can stop here and Ms. Tyson can make her comments.
- 10 Or you can have --
- 11 HEARING OFFICER FAY: Maybe you ought to
- 12 characterize them so she could --
- MR. ELLISON: These go to questions
- 14 about when certain payments might be made. They
- go to issues about whether certain plans have to
- 16 be submitted at tank farm demo, or later. They're
- 17 kind of that sort of issue. Is that an --
- MR. POLLACK: That's an accurate
- 19 representation, I believe.
- 20 HEARING OFFICER FAY: Okay. Ms. Tyson,
- 21 can you forego that? All right. Fine, why don't
- 22 we take a break in your presentation. We'll take
- 23 her comments.
- 24 And then after lunch you can come back
- and address the other areas of disagreement.

1	All right, Ms. Tyson, thank you for
2	coming here. And I'd ask, are you willing to be
3	sworn as a witness to testify on behalf of the
4	Service?
5	MS. TYSON: Yes.
6	HEARING OFFICER FAY: All right, could
7	you please stand and the court reporter will swear
8	you.
9	Whereupon,
10	CAROL TYSON
11	was called as a witness herein, and after first
12	having been duly sworn, was examined and testified
13	as follows:
13 14	as follows: DIRECT TESTIMONY
14	DIRECT TESTIMONY
14 15	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol
14 15 16	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol Tyson.
14 15 16 17	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol Tyson. HEARING OFFICER FAY: And we'll need you
14 15 16 17	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol Tyson. HEARING OFFICER FAY: And we'll need you to speak closely into the mike so we can hear you.
14 15 16 17 18	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol Tyson. HEARING OFFICER FAY: And we'll need you to speak closely into the mike so we can hear you. MS. TYSON: Okay. My name is Carol
14 15 16 17 18 19	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol Tyson. HEARING OFFICER FAY: And we'll need you to speak closely into the mike so we can hear you. MS. TYSON: Okay. My name is Carol Tyson. Is that working? And I work for the Fish
14 15 16 17 18 19 20 21	DIRECT TESTIMONY MS. TYSON: Okay, my name is Carol Tyson. HEARING OFFICER FAY: And we'll need you to speak closely into the mike so we can hear you. MS. TYSON: Okay. My name is Carol Tyson. Is that working? And I work for the Fish and Wildlife Service. And I've taken a number of

25 that I wanted to present.

1	Duke Energy is actually entering into a
2	formal consultation through the federal agency
3	that's providing a permit for this process. And I
4	just wanted to clarify that we've been working on
5	designing this project to minimize impacts to
6	federally listed species and their habitat.
7	And the draft biological assessment
8	incorporates quite a few measures that we've
9	agreed to to minimize adverse effects.
10	But I wanted to make a distinction
11	between the formal and informal process, and we're
12	following the formal consultation process, which
13	means that we were not able to minimize effects
14	below the level of insignificant. And therefore,
15	we did enter into a formal consultation.
16	The reason we weren't able to do that is
17	that there may be listed species that could move
18	into a certain area, or they may occur in a
19	project area, and there may need to be relocation
20	activities associated with actually trying to
21	protect the species; moving them to another area

23 And through these relocation activities 24 there can be harm, or individuals can be killed. 25 So I just wanted to clarify that although we're

so they won't be impacted by the project.

minimizing adverse effects, we can't say that in

all cases we're reducing them below the level of

significant, or down to a point of insignificance.

I also want to clarify that the Service is concerned about unoccupied habitat, or habitat that may be suitable, but is not known to be occupied, that can fall adjacent to the known occupied habitats.

So, for instance in some of the staging areas at Camp San Luis Obispo, staging areas C, D and E, although snails are known to occur on the perimeter of those sites, and actually there are snails within staging areas C, D and E, according to the map that I have, we have to assume that snails can occur -- that basically this is occupied habitat.

And that in areas where we don't know snails are occurring, or we've completed protocol level surveys and we haven't found them, it's so close to occupied sites that it's considered suitable habitat.

So, we need to assess that in the biological assessment, and we need to deal with it in the biological opinion. And I just want to make it clear that when we do have habitat that's

1 close to occupied habitat, even though it doesn't
2 appear at this time to be occupied, it still needs

3 to be addressed and dealt with.

And that also brings me to another point

I wanted to make about the snowy plover, which is

known to occur along the beach north of the

project area, and not necessarily known to occur

south. But we're assuming that historically at

one time it probably did occur south.

And likewise, the snail is known to occur at North Embarcadero and Atascadero Roads.

Nonliving shells were found on the project site in area, I believe, 8.

And at one point historically there was probably connectivity between those sites that went through the tank farm area. But, through section 7, since the applicant completed protocol level surveys, we are not requiring that the applicant do anything for that particular site.

But I just want to clarify that we have to assume that at one point this was probably part of their historic range.

Habitats adjacent to known occupied areas conserved for dispersal, foraging, use.

They can also be potentially historic use areas.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
The California red-legged frog, we are assuming,
although it may not be currently used, that the
```

- 3 laydown area can function as dispersal and
- idydown area can ranceron ab arbperbar an
- 4 foraging habitat.
- 5 And because we've assumed this, Duke is
- 6 incorporating measures to minimize impacts by
- 7 having a monitor on site and that kind of thing.
- 8 But I just want to clarify those points about
- 9 level of significance, and the fact that in many
- 10 cases, even though there's habitat that isn't
- shown through surveys to be occupied at the time,
- 12 if it's close to occupied areas, it does serve as
- suitable habitat, and we have to deal with that
- 14 through the Endangered Species Act.
- I have several concerns about -- there
- were some things presented today that I was not
- aware of. I was not aware that the satellite
- parking area actually wasn't surveyed to protocol.
- 19 And that I guess it was assumed, because this area
- 20 was plowed, that it wasn't occupied. And that may
- 21 be the case. But unless protocol level surveys
- are completed for that area, we can't assume it's
- 23 not occupied.
- 24 And I guess there was a comment made
- 25 that snails were not found in the staging areas at

1 Camp San Luis, and I clearly see on the map that

- 2 they are within staging area E, C and D. So I
- 3 have a hard time understanding that.
- And in order, I guess -- so in order for
- 5 us to fully address the Morro shoulder-band
- 6 snails, we need to complete protocol level surveys
- 7 in areas where the project may directly or
- 8 indirectly impact listed species.
- 9 Particularly in this case we need to
- 10 look at the Morro shoulder-band snail. And we
- 11 need to also address the impacts of the project on
- 12 the snails and their habitat. For instance, I
- guess we still need to work in the biological
- 14 assessment on understanding how the use of the
- 15 staging areas could impact snails that could
- occur, or their habitat that does occur within
- 17 those areas. And we haven't completed that
- 18 process.
- 19 And then, once we complete that
- 20 analysis, we need to insure that we minimize
- 21 impacts to the extent possible. And if we can do
- 22 that, if we can minimize them adequately, we can
- use -- those sites would be appropriate for use.
- 24 And then if we can't, then we may want to look at
- 25 alternative use areas. But we aren't to that

- 1 point yet.
- 2 So we haven't completed that analysis
- 3 yet. We haven't developed minimization measures.
- And I also wanted to comment that, and, you know,
- 5 Dr. Huffman indicated that the snail appears to be
- 6 a different variety of the known listed species,
- 7 or it could be a different species all together,
- 8 and we've been discussing the potential monitoring
- 9 research that could help determine, you know, the
- 10 status of the species.
- 11 But until such time as it's delisted or
- 12 classified as another species, it is definitely
- 13 covered as a listed species under the Endangered
- 14 Species Act. And that's what Dr. Huffman
- 15 indicated.
- So, I would hope, and I understand that
- 17 the FSA does have the flexibility to deal with the
- 18 fact that we need to continue to analyze this, and
- 19 eventually adopt measures, and incorporate those
- 20 into the biological assessment. And/or I would
- 21 require those through the biological opinion.
- The section 7 process hasn't been
- officially initiated, but we've made a lot of
- 24 process in developing a biological assessment that
- 25 I understand Duke and the Service are in agreement

- on, although we haven't finalized the biological assessment. And I've been writing the biological opinion to reflect those agreements.
- The two outstanding concerns are, of

 course, the analysis really of the Morro shoulder
 band snail. And then also the fencing required at

 North Embarcadero and Atascadero and throughout

 that area, related to the snail and the snowy

 plover.

- And we're still waiting for some kind of formalized agreement between Duke and the City on how that's going to be implemented. And how that's going to reflect also some agreements reached on May 20th in a conference call between the CEC, the Coastal Commission, State Parks and the Service on fencing design.
 - So, once those aspects of the biological assessment are completed, then we're going to go ahead and initiate consultation at that point.

 And then I understand the FSA will adopt, like I said, measures in the BA as well as the biological opinion.
- I guess the cooling system discussions
 will come up later, but I won't be here during
 that time. I'll just make a comment that the

Service does support alternatives to the current

cooling system approach to minimize adverse

effects to the prey-base for pelican and sea otter

and tidewater gobie. Although I'm not going to

require anything related to that in the biological

opinion. But we do support alternative

7 approaches.
8 And then finally, the Service supports
9 the agreements we reached during the public noti

the agreements we reached during the public notice workshop on March 21, 2002, including the mitigations that were recommended, and the minimization measures that were discussed for Bio-14 of the FSA.

These measures were negotiated and input was provided by a variety of agencies, including State Parks, the Coastal Commission, the Service and California Department of Fish and Game. And we support what was agreed to during that meeting.

And I think that's all I have.

HEARING OFFICER FAY: Ms. Tyson, let me ask you, can you give us any date estimates for some of these products that are due, the final biological assessment, the biological opinion, when the consultation would be completed, and when you might be sending staff the information that

1 t	hev	need	to	turn	vour	requirements	into

- 2 conditions?
- 3 MS. TYSON: Well, the biological opinion
- 4 will probably be completed within 60 days of
- 5 receipt of the final biological assessment and
- 6 initiation of their consultation.
- 7 And I think Duke is primarily waiting
- 8 for agreement with the City on the fencing design.
- 9 And then to finalize the analysis of the effects
- 10 to the snail.
- So, it's somewhat contingent on when
- they're able to finalize their biological
- assessment and initiate the consultation.
- 14 However, I have been working with the Energy
- 15 Commission and providing them input. They're well
- aware of the measures that have been agreed to, to
- date, to minimize impacts.
- 18 And it's my understanding that those
- 19 have been incorporated into the FSA.
- 20 HEARING OFFICER FAY: Okay, thank you.
- 21 PRESIDING MEMBER KEESE: Ms. Tyson, one
- 22 brief question. You look at laydown areas,
- 23 temporary use areas, differently than you do
- 24 permanent areas?
- MS. TYSON: Yeah, we do. We would look

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1	at the effects of that temporary activity on the
2	species. And we would look at the time of the
3	year that the impact was going to occur; the
4	magnitude and extent of the impact.
5	If it's limited seasonally, or the
6	duration is limited, and he impact appears to be
7	fairly minimal, then that certainly would be
8	considered.
9	PRESIDING MEMBER KEESE: Would your
10	mitigation last beyond the use of the temporary
11	area?
12	MS. TYSON: Generally not unless there's
13	some kind of a permanent impact to habitat, or
14	some other kind of permanent impact from the
15	project that needs to be offset in some way.
16	PRESIDING MEMBER KEESE: Thank you.
17	HEARING OFFICER FAY: And I'm going to
18	give the other parties a brief chance to ask any
19	clarifying questions of Ms. Tyson.
20	But, I'd like to say, if any other
21	parties can give us some guidance on some of these
22	contingency events, for instance, you know, an
23	estimated date on the biological assessment;

estimates times that the staff would need to crank

in all this material, that type of thing, would

24

```
1 help the Committee.
```

- 2 Mr. Ellison, do you have any questions
- 3 of Ms. Tyson?
- 4 MR. ELLISON: I don't have any
- 5 questions, but I do have a couple of
- 6 clarifications, if I may.
- 7 One, I do want the record to be clear
- 8 that Duke agrees with and supports the continued
- 9 analysis and surveying for the shoulder-band
- snail, as proposed in the FSA, and as described by
- 11 Ms. Tyson. There's no dispute with respect to
- 12 that. There's no dispute with respect to the
- 13 requirement that additional mitigation might be
- 14 required, dependent upon what we find based upon
- 15 that.
- 16 Secondly, I want to clarify this issue
- about I asked Dr. Huffman, when Ms. Tyson said she
- 18 didn't understand what he had said, or didn't
- agree with, perhaps is a better way, of what he
- 20 had said about the presence of the snail within
- 21 the staging areas and the laydown area.
- 22 What he was saying was that it is at the
- 23 periphery of those staging areas, maybe within the
- 24 map boundary of them, but at the periphery. And
- 25 not within the portion of the staging area that,

```
in fact, would be used for staging, itself.
```

- 2 So, he did not -- I can have him -- I
- 3 don't want to testify for him here, but I'm trying
- 4 to move things quickly --
- 5 (Laughter.)
- 6 MR. ELLISON: If you prefer, I can ask
- 7 him to qualify. But, just for the record, that's,
- 8 I think, the basis of the difference.
- 9 Lastly, let me just say with respect to
- 10 the agreement between the City and Duke regarding
- 11 fencing issues, we have very much a conceptual
- 12 agreement with the City on cost responsibility and
- all those sorts of things for the fencing.
- 14 It has been somewhat complicated, and
- we'll probably get into this maybe more this
- 16 afternoon, by the fact that Duke and the City and
- 17 the other agencies, at least from our perspective,
- 18 thought we had agreed on fencing of a certain set
- 19 of parameters north of the Creek. And it's in
- 20 that context that Duke and the City were working
- 21 out an agreement for who would pay for it, and it
- 22 would be Duke who would pay for it, and all that
- 23 sort of thing.
- 24 All of that basically is in place. The
- 25 agencies then met, and I understand that they are

	_
1	now proposing fencing that is considerably more
2	extensive than what we had first thought. And
3	goes south of the Creek, and the City has some
4	concerns about that. I'm not going to speak for
5	the City on that. The City can speak for itself.
6	But, that complicates reaching an
7	agreement with the City. So that's something
8	that, at least from our perspective, has changed
9	recently with respect to this fencing issue. And
10	it directly affects this question of when we can
11	get agreement with the City, which affects the
12	question of the timing of the products that you
13	were asking about, Mr. Fay.
14	HEARING OFFICER FAY: Of the biological
15	assessment?
16	MR. ELLISON: Correct.
17	HEARING OFFICER FAY: All right.
18	Anything further? Staff, do you have any
19	questions?
20	MS. HOLMES: Just a question of
21	clarification.
22	If no more protocol level surveys can be

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

conducted this year or before your biological

opinion is issued, do you have a sense of how the

Service will treat those project areas that are

23

24

1 1	potentially	subie	ect to	t.he	snails	being	present?

- In other words, if we reach a point
- 3 where we don't have the final information on the
- 4 snails, how will the Service treat the area where
- 5 they're potentially inhabited, and the potential
- 6 impact from the project?
- 7 MS. TYSON: Well, I guess I'm not clear
- 8 as to whether or not the consultants are going to
- 9 be able to complete protocol level surveys in all
- 10 areas where they feel they're going to have
- impacts.
- 12 I was assuming they would be able to do
- 13 that. But, if they can't, then we'll likely
- 14 assume presence in areas where we have suitable
- 15 habitat and occupancy adjacent to those sites.
- 16 And then try to deal with that, based on that
- 17 assumption.
- MS. HOLMES: The issues of concern,
- 19 presumably to the applicant as well as to staff,
- is whether or not we assume presence in a
- 21 situation where there could be prohibitions on use
- of certain areas.
- MS. TYSON: Yeah, there could be.
- MS. HOLMES: Thank you.
- 25 HEARING OFFICER FAY: Okay. Any of the

```
other parties? CAPE, do you have any questions?
```

- 2 MR. NAFICY: I have a couple of quick
- 3 questions.
- I'm just going to ask that you comment
- on a couple of issues. One of them is this issue
- of presence or absence of snowy plovers in the
- 7 area south of the Creek. And I've heard now a
- 8 couple of mentions of well, there's not there now,
- 9 but they may have been there historically.
- 10 Could you clarify a) what the source of
- 11 the data is, and b) whether when you say they're
- not there you're referring to nesting habitat, or
- 13 nesting use, wintering use, foraging use or what
- 14 you mean exactly?
- MS. TYSON: Well, actually I made the
- 16 statement that north of the project area, along
- 17 the beach, the plovers do occur, and they are
- 18 nesting. And we're assuming that just south of
- 19 that, along the beach, they likely nest
- 20 historically.
- 21 And so, we're going to -- Duke has
- 22 agreed to implement some measures to protect those
- 23 sites, to provide opportunities for the plover to
- 24 reinhabit those areas.
- 25 Then farther south of that area, we've

- 2 habitat sites. And that's based on discussions
- 3 with State Parks and Cal Fish and Game.
- 4 MR. NAFICY: Okay, but you're not aware
- of any studies monitoring, or studies that were
- 6 done specifically addressing whether there are
- 7 known over-wintering or nesting south of the Creek
- 8 in the vicinity of the proposed road and all the
- 9 fencing?
- 10 MS. TYSON: Can you show me on a map
- 11 where you're talking about?
- 12 HEARING OFFICER FAY: I'd ask you to
- just try to describe it a little more specifically
- 14 while they're setting up the map. If you could
- 15 try to tighten up your description for her.
- MR. NAFICY: Well, there's an area,
- okay, you see up there where the Creek, you can
- 18 see the Creek, and then up to the north, adjacent
- 19 to 3, you see where there's -- that's probably
- where Morro Strand is where that number 2 is.
- 21 And then there's an area south of that.
- 22 Are you aware of any data or monitoring in that
- 23 area for snowy plovers? See where the 2 is?
- Yeah, south of that area.
- MS. TYSON: I'm aware of, according to

1 State Parks biologists, of nesting going on north

- of that area along the beach. And then we were
- 3 assuming, not based on any hard and fast data, but
- 4 just based on best professional judgment, that
- 5 historically it has occurred or could occur south
- 6 along the beach right in that area.
- 7 MR. NAFICY: Okay, yeah, I just wanted
- 8 to establish that there is no actual studies of
- 9 presence or absence of snowy plover, you know,
- 10 either wintering or foraging, you know, coming
- 11 down south from the State Parks or anything like
- 12 that. And I think you just answered that.
- I'd also, you know, we haven't either a
- 14 party to the discussions around the fencing, but I
- understand that fencing presents the potential for
- 16 increased predation because of provision of a
- 17 perching site.
- So, I'm wondering, as part of this
- 19 fencing scheme, whatever it's going to be, are you
- 20 requiring, or is there any discussion of a
- 21 predator management plan to address potential
- 22 increase in potential predation by avian
- 23 predators?
- MS. TYSON: We haven't discussed that.
- 25 It's something that we could look at, and we could

1	talk	abou	t tha	t and	disc	cuss w	ays t	o m	ınımıze	that.
2	But	it's	not s	ometh.	ing t	that's	come	up	in	

3 discussion.

MR. NAFICY: Okay, so as it stands

today, there's no proposal for predator management

as part of the mitigation that's proposed by the

7 impact to plover habitat?

8 MS. TYSON: No.

9 MR. NAFICY: Okay.

10 HEARING OFFICER FAY: And does the City

11 have any questions of Ms. Tyson? Okay. All

12 right. Ms. Tyson, I want to thank you very much

for coming and testifying before us.

MS. TYSON: Thank you.

15 HEARING OFFICER FAY: And you are

16 excused. We're going to take a 45-minute lunch

17 break. And I understand that lunch is in the

18 next-door room, so if people want to take that

19 break, fine.

20 We will start promptly in 45 minutes.

21 (Whereupon, at 12:45 p.m., the hearing

was adjourned, to reconvene at 1:30

p.m., this same day.)

--o0o--

_	AFIERNOON SESSION
2	1:30 p.m.
3	HEARING OFFICER FAY: Okay, we are back
4	on the record. And we're going to hear some final
5	remarks from Ms. Tyson of the U.S. Fish and
6	Wildlife Service.
7	MS. TYSON: Regarding significance?
8	MR. ELLISON: Yes, we would just ask if
9	you could clarify when you said you'd found things
10	significant, what that means in the context of
11	your agency and the laws that you administer. If
12	you could just give a brief clarification.
13	MS. TYSON: Under the Endangered Species
14	Act, when we enter into a consultation we either
15	enter into a formal or informal consultation.
16	The informal consultation process
17	involves a project that has insignificant effects
18	to species. A formal consultation process
19	involves effects that are significant to listed
20	species and/or their habitat.
21	And when we talk about significance,
22	we're talking about take of listed species that
23	involves harming or harassing listed species.
24	It can also relate to there can be
25	significant effects to a species habitat. But

that has to be evaluated in terms of the nature of the activity, the duration of the activity, that

type of thing.

MR. ELLISON: So if I could just follow

up. If you felt that there was a possibility, for

example, that a snail would need to be relocated

such that a take permit would be required, even if

it was a single individual, that would trigger a

significance finding and a formal consultation,

correct?

MS. TYSON: Correct. If the applicant wants to relocate individual species, and in the process of moving those listed species, the individual could be harmed or die, they need to have that covered through a formal consultation.

MR. ELLISON: And it was that kind of possibility that led you to -- you testified that you had been thinking about an informal consultation, but it was that kind of potential take that caused you to believe that a formal consultation and a take permit would be more appropriate. Is that fair?

MS. TYSON: Yeah. We had originally thought we would go informal; and then we were concerned about the potential for individuals to

1	occur	in	the	project	area,	and	the	potential	that

- 2 they may need to be relocated. And therefore, we
- 3 went formally.
- 4 However, I do want to clarify that you
- 5 can have significant adverse effects to habitat,
- and that does need to be evaluated through the
- 7 biological assessment process. That may or may
- 8 not be the case, depending on what the analysis
- 9 shows.
- MR. ELLISON: Okay, that's the issue of
- 11 the laydown area principally, and the further
- 12 studies for the snail, is that what you're most
- 13 concerned about with respect to the habitat issue?
- 14 MS. TYSON: Anywhere there's habitat the
- 15 level of significance of impact to that habitat
- should be evaluated, yeah.
- MR. ELLISON: But you've been doing
- 18 that, right?
- 19 MS. TYSON: And we've done that. We've
- 20 done that throughout this process. We've made
- 21 those determinations. And Duke has incorporated
- 22 measures into the project to help minimize those.
- We haven't fully analyzed the impacts to
- snail habitat as of yet.
- MR. ELLISON: Okay, thank you.

1	MC	TYSON:	Thank	17011
	1v10 •	TIDON.	IIIalik	you.

- 2 HEARING OFFICER FAY: All right, thank
- 3 you very much, Ms. Tyson.
- 4 MS. TYSON: Thank you.
- 5 HEARING OFFICER FAY: Especially for
- 6 coming back. The Commissioner has a question.
- 7 PRESIDING MEMBER KEESE: No, I don't
- 8 have a question.
- 9 HEARING OFFICER FAY: Oh, you don't?
- 10 All right. Thank you, Ms. Tyson, you're excused.
- MS. TYSON: Thank you.
- 12 PRESIDING MEMBER KEESE: Before we get
- started, let's deal with a couple of procedural
- 14 things.
- 15 Perhaps it would be helpful to deal, do
- 16 it in this order: We have, in front of us, an
- 17 objection to consideration of Duke's habitat
- 18 enhancement proposal in upcoming evidentiary
- 19 hearings.
- We're going to grant that to the extent,
- 21 without discussion, to the extent that we have a
- filing by the applicant which indicates no
- 23 objection to delaying discussion of the habitat
- 24 enhancement proposal until staff and other parties
- 25 have more time to analyze that proposal.

1	So, we're not going to go as far as is
2	suggested, that we stop all testimony on the
3	related entrainment, et cetera, issues. We're
4	just not going to consider in this set of hearings
5	the habitat enhancement proposal.
6	It may be appropriate, as we come to the
7	end of this, to have a brief discussion of the
8	nature of it, but we're not going to get involved
9	in any testimony on that proposal.
10	I guess that's the Committee's ruling.
11	If anybody has any comment, now is the time.
12	HEARING OFFICER FAY: Mr. Naficy.
13	MR. NAFICY: Yeah, I wanted to get,
14	maybe, a couple of points of clarification. One
15	is that the discussion that is being deferred here
16	is not just about habitat enhancement, I would
17	imagine, and it also includes discussion about
18	recent submittals and discussion of gunderboom, is
19	that correct?
20	PRESIDING MEMBER KEESE: I would say
21	that that is we're going to discuss the facts,
22	the scientific facts of entrainment. And that
23	would involve the current system. So I would
24	let me ask
25	HEARING OFFICER FAY: Yeah, basically

what we are doing is largely granting your request

- 2 in that we will not conduct evidentiary hearing
- 3 with cross-examination, et cetera, on Duke's
- 4 habitat enhancement plan/ --
- 5 PRESIDING MEMBER KEESE: Either the old
- 6 or the new.
- 7 HEARING OFFICER FAY: Yeah, with the
- 8 aquatic filter barrier. However, if time allows,
- 9 at the Committee's discretion, they may ask Duke
- 10 for a status report on their efforts on that. And
- just leave it at that.
- 12 And we're going to have to figure out a
- schedule for -- and I've asked the parties to
- 14 discuss this and come to me with a
- 15 recommendation -- a schedule for when staff could
- 16 complete an analysis of the habitat enhancement
- 17 program.
- 18 MR. NAFICY: I would also ask that in
- 19 the scheduling discussion, and I would imagine
- 20 that eventually it will lead to a Committee order,
- 21 that there will be sufficient time for discovery
- 22 to try to flesh out some of the details that may
- not be worked out.
- Okay, so I appreciate the Committee's
- 25 granting our request. I would like to talk

briefly to a separate issue, which is the issue of

- 2 Friday no longer being available. I'm not sure
- 3 how the hearings --
- 4 HEARING OFFICER FAY: The issue of what?
- 5 MR. NAFICY: That Friday not being
- 6 available for --
- 7 PRESIDING MEMBER KEESE: Okay, well, let
- 8 me go to point two, then. And then -- it's our
- 9 plan today to be out of here around 6:00. We have
- 10 this room till 6:00.
- 11 As I said, we will not be able to be
- 12 here Friday. Perhaps the fact that we're not
- going to discuss the habitat enhancement proposal
- 14 will shorten the amount of time that we need.
- We are checking to see how late we can
- be here tomorrow night. And we're asking for this
- 17 room to be available during the evening. And we
- 18 are checking to see how late we can be here
- 19 Thursday night.
- 20 So it is our intention to attempt to
- 21 finish all these issues as expeditiously as we
- 22 can. The faster we move, the more we won't have
- 23 to stay here late at night. But that's our plan.
- MR. NAFICY: Yeah, actually I'm glad you
- 25 clarified, because that's actually sort of goes to

1	1 4-	T 1			1		_	the second section of the second	1 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2
1	wnat	T.W	going	. LO	nave	as	а	continuing	objection.

- 2 To the extent that because of this
- 3 change in schedule the available time for
- 4 testimony will be truncated, we have a running
- 5 objection to that.
- And also, we have experts flying in from
- 7 England. And, you know, I understand that the
- 8 Committee may want to expand the time, but we
- 9 actually had planned on working on testimony in
- 10 the day's events during the time that the
- 11 Committee now proposes to conduct hearings.
- 12 So, it may be fixing one problem, but
- it's creating another, as far as I'm concerned.
- 14 Because that was time that was already slated for
- 15 $\,$ me to be speaking with an expert, who, like I
- said, is coming from England.
- So, I want to register my running
- 18 objection to both, you know, truncating and
- 19 limiting time for testimony, and also --
- 20 PRESIDING MEMBER KEESE: We're not going
- 21 to short-circuit the submission of testimony or
- oral testimony here. If we don't get done with it
- 23 by Thursday, we'll do it when we come back the
- 24 next time.
- MR. NAFICY: Very well, thank you.

1	PRESIDING MEMBER KEESE: We're just
2	going to move as expeditiously we did the
3	alternatives reasonably expeditiously this
4	morning. We're going a little slower on
5	terrestrial. To the extent we can just keep a
6	pace, but get all the evidence on the record,
7	that's our goal.
8	HEARING OFFICER FAY: All right, now
9	we
10	MR. ELLISON: Chairman Keese, before
11	we I'm sorry, Mr. Fay, but I do have a couple
12	of thoughts on these issues, if now is the right
13	time.
14	HEARING OFFICER FAY: Okay, all right,
15	go ahead.
16	MR. ELLISON: First, with respect to the
17	granting of CAPE's motion. As you've seen from
18	our written response, we do not object, although
19	we certainly have difference of opinion about how
20	we got here, we do not object to continuing the
21	proceeding on those particular issues.
22	But I want to be clear about our
23	understanding of what those issues are. The
24	habitat enhancement program linked to the

gunderboom. But all the other issues of

1 entrainment, the impact of once-through cooling,

- 2 all those things are still going to proceed as
- 3 scheduled.
- 4 PRESIDING MEMBER KEESE: Correct.
- 5 MR. ELLISON: Second of all, I want to
- 6 be clear that our not raising an objection to this
- 7 was explicitly predicated upon our being able to
- 8 work out with CAPE and staff and other parties an
- 9 expeditious schedule that has a minimal impact on
- 10 the overall schedule of this proceeding.
- If it turns out that we cannot do that,
- 12 I just want to be clear that we will be coming
- 13 back to you and moving for some sort of
- 14 expeditious schedule through you. That we think
- 15 it's appropriate to have a reasonable period of
- time for staff to look at these issues, for CAPE
- 17 to continue to look at these issues, the Regional
- 18 Board and all of that.
- 19 But, in our mind, this is not an
- 20 extensive discovery period. It's not lots of
- 21 workshops. It's not anything like that. It's
- 22 something much shorter than that. I want to be
- very explicit about that.
- 24 PRESIDING MEMBER KEESE: The Committee
- 25 decided, we could have had a debate and

```
1 presentation on this filing. We decided to forego
```

- 2 that. The Committee does still want to proceed
- 3 expeditiously with this, both the hearings and the
- 4 subsequent set of hearings.
- 5 MR. ELLISON: Okay, thank you. That's
- 6 all I need to say.
- 7 HEARING OFFICER FAY: Okay, then we're
- 8 still dealing with the applicant's presentation of
- 9 terrestrial biology. I believe Mr. Ellison had a
- 10 few follow-up things he wanted to do.
- 11 Having heard from Ms. Tyson, we're
- 12 returning to the applicant.
- MR. ELLISON: Okay, thank you, Mr. Fay.
- 14 DIRECT EXAMINATION Resumed
- 15 BY MR. ELLISON:
- 16 Q Dr. Huffman, you'd just finished
- 17 describing Duke's position with respect to certain
- 18 disputed issues with the staff. Let me ask you
- 19 now, have you reviewed the conditions of
- 20 certification proposed by staff in the final staff
- 21 assessment?
- DR. HUFFMAN: Yes, I've reviewed them.
- 23 MR. ELLISON: And I understand that Duke
- 24 has some differences of opinion with staff about
- 25 certain of those conditions of certification, some

of which you will address and some of which Mr.

- 2 Pollack will address.
- 3 Would you address those that you are
- 4 going to address, and then I will ask Mr. Pollack
- 5 to address the remainder.
- DR. HUFFMAN: Yes. There's several
- 7 issues here. We have problems with Bio-T-7. We'd
- 8 like language added to that that clarifies that we
- 9 would get an incidental take permit from CDFG or
- 10 their concurrence --
- 11 PRESIDING MEMBER KEESE: Could you give
- 12 us a reference to where --
- 13 HEARING OFFICER FAY: What page is that
- 14 condition on, staff's in the FSA?
- MR. ELLISON: 27.
- 16 PRESIDING MEMBER KEESE: Okay.
- DR. HUFFMAN: We'd like to add the words
- 18 at the beginning of that condition: If
- 19 appropriate. And this is because we do not
- 20 believe we're going to be impacting any listed
- 21 species that are listed by the California
- 22 Department of Fish and Game.
- Bio-T-14, 8A, and that's -- which page
- is it? 3-55 of the FSA. And this requires Duke
- 25 to pay \$254,675 for the loss of 4.5 acres of dune

```
1 habitat. And, again, we feel that this is in
```

- 2 excess of the actual significant impacts.
- 3 And I've already addressed those, but
- just to summarize that, we believe that there's
- 5 only .33 acres of dune habitat that's actually
- 6 lost by the project. And this is related to the
- 7 roadway, South Embarcadero roadway aspect of the
- 8 project. And the dune habitat will be impacted by
- 9 a widening of that roadway.
- 10 We do, however, object to the roadway,
- itself, .77 acres, being considered dune habitat;
- 12 as well as the .3 acres of grassland habitat being
- 13 considered dune habitat that would be at the plant
- 14 entrance.
- 15 As well as the three acres of iceplant
- 16 that are found within the tank farm area. Again,
- 17 we do not believe there's a significant impact
- 18 there. Or the .28 acres at the intersection
- 19 between North Embarcadero Road and Atascadero.
- There's a dune area that's occupied by iceplant,
- 21 but the project is not going to directly impact
- 22 that. In fact, we're providing protective
- 23 measures to prevent traffic from going into those
- 24 areas.
- 25 So, we believe that this condition

```
1 should be changed for those reasons.
```

- 2 PRESIDING MEMBER KEESE: All of those
- 3 link up to the 4.5? Those are the components of
- 4 the 4.5?
- 5 DR. HUFFMAN: Yes.
- 6 PRESIDING MEMBER KEESE: And what was
- 7 the number you think 4.5 should be?
- 8 DR. HUFFMAN: It should be .33.
- 9 My next concern relates to Bio-T-14 8C
- which is located in the FSA on page 3-55. And
- 11 staff is asking for \$225,000 for a temporary loss
- of 37.5 acres of upland habitat at the Camp San
- 13 Luis Obispo staging and laydown area.
- 14 Again, I won't belabor that, but we
- 15 believe that the impacts are far less than that,
- and that needs to be reassessed and lowered. And
- 17 we're conducting studies related to the --
- 18 protocol surveys related to the Morro shoulder-
- 19 band snail to determine what that is. And I think
- there needs to be flexibility to allow this number
- 21 to be reduced.
- 22 I also want to add that the impacts that
- 23 are being determined significant are actually
- 24 temporary impacts; and that the entire
- 25 construction laydown area that's going to be used

1	is	anina	+ O	he	restored	once	+h_	nroject	is	OVEY
_	\perp \circ	GOTIIG		\mathcal{L}	Teacored	OHCE	CIIC	DIO LECT	T 2	Over.

- 2 And I had talked about the findings of
- 3 Morro shoulder-band snail being around the edges
- 4 of area E, or just inside area E. A large
- 5 majority of that is not shoulder-band snail
- 6 habitat at this point. We will continue to do
- 7 these studies, but they seem to be restricted to
- 8 certain micro habitats within these areas. And
- 9 part of our effort is going to be avoid impacts to
- 10 these areas where the snails are found.
- 11 Similarly, for areas A and B, there are
- no snail findings. And for areas C and D, we're
- 13 talking about a fenceline that can be avoided. As
- 14 well as some snail findings that are on the
- 15 perimeter of area C and D.
- And since these impacts are temporary
- and we're avoiding impacts directly to the snail,
- we feel that this condition is unreasonable.
- 19 With respect to -- I'll let Michael then
- 20 complete the rest of these.
- 21 MR. ELLISON: Actually, Michael, before
- you do that, let me ask a clarifying procedural
- 23 question to the Committee based on part of the
- ruling that we had a moment ago.
- We have a witness who would travel here

```
1 to address gunderboom issues. And I've been asked
```

- 2 the question as to whether we still need him. His
- 3 testimony is part of the alternative cooling
- 4 testimony that Duke has provided.
- 5 And I just want to be clear that based
- 6 upon the ruling that you just made, we understand
- 7 that all of the gunderboom AFB issues are
- 8 deferred. And I'm going to tell this witness not
- 9 to come. Is that --
- 10 HEARING OFFICER FAY: And that's up to
- 11 you. But, at most, we would be receiving a status
- 12 report. And it might be from you, or from the
- project manager, on where you are in developing
- the habitat enhancement program.
- 15 But I don't think it's essential to have
- 16 a technical witness on the gunderboom and just how
- it works in detail at this time.
- 18 MR. ELLISON: Okay. Sorry for the
- 19 interruption.
- 20 Mr. Pollack, could you address those
- issues with respect to the staff's proposed
- 22 conditions of certification for which you are
- 23 responsible?
- MR. POLLACK: Yes, I'd be happy to. The
- 25 first concern, or the first conditions that we

have a concern on are identified on page 3-51 of the FSA. The specific condition number are BIO-T-

The way the conditions are currently

written, it requires that these permits be

obtained at least 30 days prior to the start of

any site-related mobilization activity.

8, T-9, and T-11.

The staff seems to be concerned about our ability to get these permits in a timely manner. First of which, I wanted to point out that we understand that concern, and are willing to accept the risk of getting that permit in a timely manner.

Our specific concerns relative to these three conditions are that we would like to modify this condition to read 30 days prior to the start of any activity requiring such authorization.

And the concern that we have is that the way this condition is written is not consistent with other conditions which have already previously been reviewed in this process wherein those conditions were written such that the document, whether it be the agreement, the plan, the permit, not be submitted until 30, and in some cases, 60 days prior to the event requiring such

1	permit	•
---	--------	---

2	Secondly, the effect of leaving this
3	condition as written would delay tank farm
1	demolition. It is Duke Energy's intent to move
5	forward with tank farm demolition immediately
5	following the receipt of CEC permit.

We already have a contractor mobilized onsite, and he is doing preliminary activities relative to cleaning up the tanks, and asbestos abatement as part of our maintenance activities on site that go on on a normal basis, so that we will be prepared to move forward with tank farm demolition upon receipt of permit.

Leaving this as written would delay the receipt of that permit.

Secondly, we do not believe any of these three agreements, or permits that are reflected here are in any way associated with tank farm demolition. They are associated with other events which will not take place until significantly later in the project.

In fact, if we were to move forward and get these permits as prescribed here at the start of such that we have them all at the start of any site-related activity, the effect would be that

```
all of these three, not necessarily all, but at
least some of these permits and agreements would
actually expire before we actually got to the
```

5 That's my comments relative to T-8, T-9 and T-11.

specific activity in question.

14

15

16

17

18

19

20

21

22

23

Plant.

The next condition that I wanted to

address was Bio-T-13, specifically item 8. Item 8

requires the construction of a soundwall. And the

way the condition was initially written was to

require that that soundwall be constructed prior

to construction or during the start of

construction and operation of the Morro Bay Power

We had asked that this condition be clarified in two ways. The first of which is was to clarify that the soundwall being referred to here was the soundwall that has, in fact, been proposed by Duke as part of the project.

CEC Staff, in their rebuttal testimony, has concurred with that specific change. What they haven't modified is the requirement that this be erected during or at the start of construction.

We have several concerns with that, the first of which is that none of our sound analyses

1	are	noise	e as:	sume	d th	nat	this	wall	would	be	in	place
2	at	the st	tart	of	the	cor	nstruo	ction	perio	d.		

- 3 Secondly, we are not necessarily in
- agreement that there's a significant impact during
- 5 this limited construction period.
- And last, but not least, we have agreed 6
- to pay mitigation payments resulting from noise 7
- 8 during construction, which, in essence,
- compensates for this particular impact. 9
- Requiring this at the start of the 10
- construction period would have the effect of 11
- 12 double penalizing the project.
- The next comment I have is on Bio-T-15, 13
- 14 and that appears on page 3-53. This has to do
- 15 with mitigation of impacts to the snowy plover.
- 16 First of all, we want to point out that Duke does
- 17 not necessarily agree that there is an impact
- 18 to --

- 19 PRESIDING MEMBER KEESE: What number was
- 20 that?
- MR. POLLACK: Bio-T-15, mitigation for 21
- 22 impacts to snowy plover. Did we give them the
- 23 wrong page?
- PRESIDING MEMBER KEESE: It's 3-56. 24
- 25 MR. POLLACK: 3-56.

1	HEARING OFFICER FAY: In the FSA
2	MR. POLLACK: Specifically we do not
3	agree that there is an impact to snowy plover
4	nesting. As we heard earlier in testimony this
5	morning, there has been no conclusive evidence,
6	one way or the other, that the area south of
7	Atascadero Road has ever been a nesting area for
8	the snowy plover.
9	I can't confirm that it's never ever
10	been, but on the other hand, we can't confirm that
11	it is or has been recently.
12	However, in the spirit of cooperation we
13	did agree to the mitigation payments that have
14	been specified in this particular condition. All
15	we ask is that these mitigation payments and this
16	specific program be terminated after five years if
17	snowy plover nesting is not established in the
18	area north of Morro Creek and south of Atascadero
19	Road where the program's been proposed.
20	It does not seem to make sense to us to
21	continue to sponsor a \$10,000 per year, or up to a
22	\$10,000 per year nesting program when you cannot
23	establish nesting in that area after a five-year
24	period, which seems very reasonable to us.
25	Last comment is on Bio-T-16, and that is

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

	168
1	on 3-56. I think we are in agreement with staff
2	on all issues here with one exception, and that is
3	in regard to a portion of a piece of property
4	which we call the Den Dulk property.
5	That piece of property was proposed to
6	go into the conservation easement because it was
7	being used as part of our dune restoration program
8	that we had proposed as part of the project.
9	This dune restoration program was
10	intended to mitigate the .33 acres of dune habitat
11	that we were affecting with the installation of
12	the road Mr. Terry Huffman previously referred to.
13	However, staff rejected that approach
14	and has, in lieu of that, moved forward in favor
15	of a monetary compensation. We have agreed to
16	accept that approach in the spirit of cooperation;
17	we will agree to that.
18	However, there is no longer a need to
19	put this portion of the Den Dulk property into a
20	conservation easement.
21	That concludes my comments.

22 MR. ELLISON: And just for the sake of

23 clarification, Mr. --

24 PRESIDING MEMBER KEESE: Yeah, let's 25 clarify what we're talking about there. Are we

```
1 saying you're dropping -- you think the whole 27.1
```

- 2 acres should be out?
- MR. POLLACK: I think it's 4.44 acres.
- 4 PRESIDING MEMBER KEESE: The number 27.1
- 5 should become 4. --
- 6 MR. POLLACK: No, I think what we're
- 7 saying is that the 27.1 would be reduced to 10.1;
- 8 and I think we are in agreement with staff on part
- 9 of that reduction. It has to do with an area on
- 10 the south side of the property, which is 12.53
- 11 acres, which is actually part of an archeology
- 12 resource area.
- 13 PRESIDING MEMBER KEESE: Okay, so it's
- 4.44 you're disagreeing on?
- MR. POLLACK: That is the 4.4 that we
- are in disagreement on. And, again, our reasoning
- is that the dune restoration program which was
- 18 slated to go in there is no longer required
- 19 because staff has elected to go with a monetary
- 20 mitigation.
- 21 PRESIDING MEMBER KEESE: Thank you.
- MR. ELLISON: And just to be clear, Mr.
- Pollack, when you said Duke has agreed to go with
- 24 the monetary mitigation approach, Duke has agreed
- 25 to provide monetary mitigation for the .33 acres

```
1 that Duke agrees it is impacting.
```

- 2 That there is dispute, as described by
- 3 Dr. Huffman, as to the remainder of the monetary
- 4 mitigation?
- 5 MR. POLLACK: That is correct.
- 6 MR. ELLISON: Okay. Does that complete
- 7 your testimony?
- 8 MR. POLLACK: Yes, it does.
- 9 MR. ELLISON: Okay. With that, I would
- 10 move the admission of exhibits 199 and 200, and
- 11 Mr. Okurowski can address the exhibits that are
- incorporated therein.
- MR. OKUROWSKI: I have distributed an
- 14 evidence list for terrestrial biology that is
- 15 taken from the direct testimony. And, Mr. Fay,
- 16 what I'd like to propose is just to go through
- 17 there and then have you assign a number. We can
- 18 all follow that as we go down, just insert those
- 19 numbers on the spreadsheet.
- 20 HEARING OFFICER FAY: You want to do
- 21 them all now?
- MR. OKUROWSKI: Would you like to do
- them now, or would you like to do them later? I
- 24 mean, it's up to you.
- 25 HEARING OFFICER FAY: I'd like you to

```
1 specifically identify the exhibits that Mr.
```

- 2 Ellison just moved. Give the title to those.
- 3 MR. OKUROWSKI: Those exhibits are not
- 4 on this list. The testimony, itself, is not on
- 5 the evidence list.
- 6 HEARING OFFICER FAY: I'd like someone
- 7 from Duke to identify exhibits 199 and --
- 8 MR. ELLISON: I'm sorry, Mr. Fay, for
- 9 interrupting. Exhibit 199 is the applicant's
- 10 errata to its direct testimony on terrestrial
- 11 biological resources. Exhibit 200 is the
- 12 applicant's rebuttal testimony on terrestrial
- 13 biological resources.
- 14 HEARING OFFICER FAY: Thank you. And
- now you're asking for identification of all the
- exhibits that Duke is providing.
- 17 MR. ELLISON: Yes.
- 18 MR. OKUROWSKI: When we prepared the
- 19 evidence list we discussed that we would leave
- 20 them blank until we arrived here today, and then
- 21 we would identify them.
- 22 Should I just move through the list,
- 23 sir?
- 24 HEARING OFFICER FAY: Sure.
- MR. OKUROWSKI: Or would you like to do

- 1 it at the end of --
- 2 HEARING OFFICER FAY: No. Has everybody
- 3 got a copy of this in front of them? It says,
- 4 evidence, and it was included in Duke's
- 5 terrestrial biology testimony. And it begins with
- 6 exhibit 4, but then the exhibits thereafter are,
- 7 for the most part, left blank because they do not
- 8 have exhibit numbers. And so --
- 9 MR. OKUROWSKI: Yes, and we do have some
- 10 slight corrections to some of these, which we'll
- just go through right as we go down, if that's
- okay with you, Mr. Ellison?
- The first one is exhibit 4, as
- 14 indicated. The next one says exhibit blank, which
- should be exhibit 38. And all of the numbers, by
- 16 the way, correspond, if I've given a number here,
- they'll correspond to the exhibit list, the 21
- page exhibit list that Mr. Fay distributed through
- 19 the filing on May 6th. So there's a tentative
- 20 exhibit list that came out that day. Just so
- 21 we're clear on that.
- So, it's exhibit 38. The next one, Mr.
- Fay, is blank and needs to be identified.
- 24 HEARING OFFICER FAY: Well, if you
- 25 would --

1	(Parties	speaking	simultaneously.)
	(Larcics	Speaking	Dimurcancousty.,

- 2 MR. OKUROWSKI: Yes, it's addendum to
- 3 the March 29th letter report from Brian Walton, et
- 4 cetera.
- 5 HEARING OFFICER FAY: That is exhibit
- 6 201.
- 7 MR. OKUROWSKI: The next exhibit should
- 8 be listed as exhibit 110, and it starts as Duke
- 9 Energy's project description modifications related
- 10 to, et cetera.
- 11 The next exhibit needs to be identified
- that starts with responses of California Energy
- 13 Commission November 6, 2001 data request.
- 14 HEARING OFFICER FAY: Exhibit 202.
- 15 MR. OKUROWSKI: The next exhibit should
- be listed as number 59, information-construction
- 17 staging areas at.
- The next exhibit, number 133, we move
- in, has already been identified. It is also the
- same as exhibit 75. Those two were duplicates.
- 21 The next exhibit needs to be identified,
- 22 final biological assessment for submission, et
- 23 cetera.
- 24 HEARING OFFICER FAY: That is exhibit
- 25 203.

	- '
1	MR. OKUROWSKI: The next two need to be
2	identified, as well, to finish out the page.
3	Letter to Ms. Diane Noda, and letter and
4	attachments to Mr. Mark Sims.
5	HEARING OFFICER FAY: The letter to
6	Diane Noda is exhibit 204; and the letter and
7	attachments to Mr. Mark Sims is 205.
8	MR. OKUROWSKI: And that concludes the
9	first page. Moving to the second page, the next
10	two exhibits need to be identified. The first one
11	is the stream protection plan associated with
12	Morro Bay Power Plant.
13	HEARING OFFICER FAY: That's 206.
14	MR. OKUROWSKI: The next one is the
15	coastal dune restoration plan.
16	HEARING OFFICER FAY: 207.
17	MR. OKUROWSKI: And then continuing on,
18	the next exhibit, draft stormwater pollution
19	prevention plan should be identified as exhibit
20	number 170.
21	The next one, draft stormwater pollution
22	prevention plan for construction and staging areas

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

pollution prevention plan for the satellite

And the next one, the draft stormwater

should be identified as exhibit 152.

23

24

```
1 parking should be identified as 153.
```

- 2 And then, Mr. Fay, the entire rest of
- 3 this page needs to be identified. We'll start
- 4 with letter to Mr. Richard Anderson from Dr. Terry
- 5 Huffman.
- 6 HEARING OFFICER FAY: Exhibit 208.
- 7 MR. OKUROWSKI: Wildlife surveys for
- 8 burrowing owl.
- 9 HEARING OFFICER FAY: 209.
- 10 MR. OKUROWSKI: Addendum to wildlife
- 11 surveys.
- 12 HEARING OFFICER FAY: 210.
- MR. OKUROWSKI: I want to make an
- 14 important correction here. The third line says
- January to August 2001. This needs to say January
- 16 to January 2002.
- 17 HEARING OFFICER FAY: Does it appear
- that way on the document?
- 19 MR. OKUROWSKI: It does not -- I'm
- sorry, on the document it does appear that way,
- 21 yes. I'm sorry, I misspoke.
- 22 HEARING OFFICER FAY: On the source
- 23 document?
- MR. OKUROWSKI: On the source document,
- 25 yes.

1	The	next	one	is	exhibit,	needs	tο	he
	TIIC	IICAL	OHE	± 3	CVIIINTO	116603		\mathcal{L}

- 2 identified, Morro shoulder-banded snail, and the
- 3 date is April 8, 2002.
- 4 HEARING OFFICER FAY: That's exhibit
- 5 211.
- 6 MR. OKUROWSKI: The next is Morro
- 7 should-banded snail study, and the date at the
- 8 bottom is June 2000.
- 9 HEARING OFFICER FAY: Exhibit 212.
- 10 MR. OKUROWSKI: Turning the page, Mr.
- 11 Fay, this entire page needs to be identified.
- 12 Should I continue to keep reading, or should we
- just do it the same way?
- 14 HEARING OFFICER FAY: Yes, let's --
- MR. OKUROWSKI: Okay, habitat and
- 16 distribution of Morro shoulder-banded snail, dated
- 17 May 2000.
- 18 HEARING OFFICER FAY: 213.
- 19 MR. OKUROWSKI: Monarch butterfly, dated
- 20 January 2002.
- 21 HEARING OFFICER FAY: 214.
- MR. OKUROWSKI: Rare plant survey, dated
- 23 August 30, 01.
- 24 HEARING OFFICER FAY: 215.
- MR. OKUROWSKI: Report on status of

```
1 surveys, dated November 27, 2001.
```

- 2 HEARING OFFICER FAY: 216.
- 3 MR. OKUROWSKI: California red-legged
- frog, dated August 23, 2000.
- 5 HEARING OFFICER FAY: 217.
- 6 MR. OKUROWSKI: Camp San Luis Obispo
- 7 training site, San Luis Obispo County, et cetera.
- 8 HEARING OFFICER FAY: 218.
- 9 MR. OKUROWSKI: Aerial photograph of
- 10 Camp San Luis Obispo.
- 11 HEARING OFFICER FAY: 219.
- MR. OKUROWSKI: Email message from Jeff
- 13 Pratt of ARB, Inc.
- 14 HEARING OFFICER FAY: 220.
- MR. OKUROWSKI: Updated Morro shoulder-
- banded snail survey, dated April 29, 2002.
- 17 HEARING OFFICER FAY: 221.
- MR. OKUROWSKI: I'd just like to pause
- and clarify for a second here that is the
- 20 attachment that Dr. Huffman used when he put it up
- 21 to show the locations of some of the studies.
- That was one that was used.
- The next one is letter to Ms. Carol
- 24 Tyson, U.S. Fish and Wildlife Service.
- 25 HEARING OFFICER FAY: 222.

1 MR. OKUROWSKI: Letter to Mr. Rodney

- 2 McInnis.
- 3 HEARING OFFICER FAY: 223.
- 4 MR. OKUROWSKI: J. Lilien personal
- 5 communication.
- 6 HEARING OFFICER FAY: 224.
- 7 MR. OKUROWSKI: And the last one on the
- 8 next page is another personal communication to Dr.
- 9 Anthony Orme.
- 10 HEARING OFFICER FAY: 225.
- MR. OKUROWSKI: That is the extent of
- 12 all of the evidence for terrestrial biology.
- 13 HEARING OFFICER FAY: And just to
- 14 clarify, where you inserted a number, the exhibit
- 15 already appeared with that number on the
- 16 Committee's tentative exhibit list, is that
- 17 correct?
- 18 MR. OKUROWSKI: That is correct. You
- 19 distributed on May 6th a document which I believe
- 20 we put in the back of the room, as well, a
- 21 tentative exhibit list for the Morro Bay Power
- 22 Plant project.
- 23 HEARING OFFICER FAY: Okay. I've asked
- Mr. Okurowski to, within a few days of our last
- 25 hearing on Thursday, to send out to all the

1	parties	а	draft	revised	exhibit	list,	with	а

- 2 request that any comments on that exhibit list be
- 3 sent to me. I hope you'll just send that by
- 4 email. That would be the easiest way.
- 5 And hopefully we can get an official
- 6 revised tentative exhibit list out to all the
- 7 parties before they have to do their briefs.
- 8 Okay, anything further, Mr. Ellison?
- 9 MR. ELLISON: None other than a motion
- 10 to admit the two exhibits and the incorporated
- 11 references.
- 12 HEARING OFFICER FAY: All right, is
- 13 there objection? I hear none, they are admitted
- 14 at this point.
- 15 All right, thank you. I assume your
- panel is available for cross-examination.
- Ms. Holmes.
- MS. HOLMES: I just have a couple of
- 19 questions to Dr. Huffman.
- 20 CROSS-EXAMINATION
- 21 BY MS. HOLMES:
- 22 Q I wanted to explore a little bit more
- 23 about the concept of unoccupied habitat, if I
- 24 could. If I understood your testimony correctly
- you're saying that for, there's only an impact to

- 1 endangered species if the project has an actual
- 2 impact either in the designated habitat or in an
- 3 area where an individual is actually located? Is
- 4 that a correct understanding?
- DR. HUFFMAN: What I was trying to say
- 6 is that it's either a direct impact to the
- 7 species, or with the associated habitat that it's
- 8 occupied in.
- 9 It could include some periphery areas,
- 10 but if the species potentially could be in the
- 11 habitat, but is not found there, then it's not to
- 12 be an occupied or significant habitat.
- MS. HOLMES: So it's only an impact if
- 14 the species is actually located on the area you're
- 15 talking about?
- DR. HUFFMAN: Well, no. If it's habitat
- 17 that's essential for the species survival --
- MS. HOLMES: Putting aside the essential
- 19 habitat --
- DR. HUFFMAN: Okay.
- 21 MS. HOLMES: -- that gets officially
- designated through a regulatory process.
- DR. HUFFMAN: Okay.
- MS. HOLMES: So, was my understanding
- 25 correct?

1	DB	HUFFMAN:	Vac
_	DIV •	HOLLIMAN.	160.

18

19

20

2	MS. HOLMES: And when you do find a
3	species, how big an area do you assume is the
4	habitat that it's located on? Is it in the exact
5	spot where you find it? Is there some area, you
6	know, some number of inches, some number of feet,
7	some number of meters, some number of miles? How
8	do you determine where it's located?
9	DR. HUFFMAN: Well, it's related to the
10	type of habitat or micro habitat in an area that
11	the species utilizes.
12	For example, the snail in dune habitat
13	it's found in, you know, sand dunes usually less
14	than 10 percent slope with vegetative cover. In
15	areas, for example, Chorro Valley, what we've
16	learned from the data that we've gathered so far
17	is it's in moist clay soils and in drainages,

But we're focusing on it in a micro

habitat, per se. There's concepts like grasslands

or dunes and so forth, that these species would

not be found in, but we're looking at what's

critical for the survival in a micro habitat

provides moisture for the species.

moist rocky outcroppings, debris piles, plants

that have a scrubby or bushy base to them that

```
1 sense.
```

17

18

19

20

21

22

23

24

25

2	MS. HOLMES: I guess I'm trying to
3	understand the concept of occupied versus
4	unoccupied. If there's a snail in a given area,
5	how far out do you go before you say that's
6	unoccupied?
7	DR. HUFFMAN: Well, you sample and look
8	for the species, and you look for its habitat
9	preference. And if there's areas that are within
10	that habitat preference that you'd learn from the
11	sampling, then that would all be considered
12	occupied habitat.
13	MS. HOLMES: So if you find a species in
14	an area and adjacent to that area is habitat
15	that's unoccupied, does it stay unoccupied all the
16	time once you found an individual is adjacent?

an area and adjacent to that area is habitat
that's unoccupied, does it stay unoccupied all the
time once you found an individual is adjacent?

DR. HUFFMAN: No, you have to account
for the fact that the species may, you know,
disperse to that area, or move through that area,
depending on what it does.

For example, a frog, for example a redlegged frog might move from one aquatic location to another through let's say a grassland habitat or an upland habitat, cross a road. So you have to take all that into account when you determine

1 what's occupied h	abitat

2	But we're really talking about habitat
3	that's critical for its survival, and other
4	habitats where you've done sampling and you've not
5	found a species that's not occupied, it's not
6	significant.
7	MS. HOLMES: And did you do that, did
8	you go through that process for the Morro
9	shoulder-band snail?
10	DR. HUFFMAN: We did at the within
11	the Morro Bay Power Plant. We did protocol
12	surveys for that species within the tank farm
13	area. Within areas south of the PG&E yard onsite.

We did it along the area that's the

South Embarcadero temporary access route. And we
sampled all those areas.

We have done non protocol surveys within the craft parking area, and along the route that would be used for pedestrian access and pedestrian access bridge, and the boring for the high-pressure gasline.

The snail was found north of Morro

Creek, along the area of the bend in the road

where Atascadero and North Embarcadero meet. And
so we don't really need to do any more protocol

1	sampling	in	+ h a +	100010
T	Sampiting	T I I	LIIaL	TUCATE.

2	We also did, since the finding at Camp
3	San Luis Obispo, we did protocol sampling one time
4	in area C and D. We were able to do protocol
5	sampling twice in area E. And we've done a couple
6	of other samplings, they're non protocol, within
7	area E subsequent to that.
8	We also did non protocol sampling around
9	the satellite parking area in looking for, you
10	know, does the snail occur other than Camp San
11	Luis Obispo.

MS. HOLMES: And did you make a determination at any point that although snails had been located nearby, there wasn't going to be an impact because the habitat that you were surveying at the time was unoccupied?

DR. HUFFMAN: Could you re-ask the question?

MS. HOLMES: Did you make an assumption

when you reached your conclusions about the Morro shoulder-banded snail that there wasn't a significant impact to certain areas because the area was unoccupied habitat?

DR. HUFFMAN: I did, in part. But I also took into account that the snail might be

1 there potentially; or it could move to that area.

- 2 And that we were providing mitigation measures,
- 3 working through Carol Tyson of the U.S. Fish and
- Wildlife Service, protective measures to avoid
- 5 take, or to minimize take.
- 6 And having biological monitors onsite.
- 7 And programs for protection of the snail, that we
- 8 believe that it's mitigated below a significant
- 9 level.
- 10 MS. HOLMES: That wasn't my question.
- 11 My question was whether or not you reached a
- 12 conclusion about whether or not there was a lack
- of significant impact to some areas that you
- 14 surveyed because it wasn't suitable -- it was
- 15 unoccupied habitat.
- MR. ELLISON: If I could just ask you to
- 17 clarify the question, because I think the
- 18 confusion may arise as between a finding that
- 19 mitigation measures are necessary in the nature of
- 20 what Dr. Huffman just described, versus a finding
- 21 that there is significance to the habitat such
- 22 that there has to be compensation for the taking
- 23 of the habitat.
- MS. HOLMES: I'm --
- 25 MR. ELLISON: Which -- are you asking?

1	MS. HOLMES: I'm simply referring to
2	his statements that he made early on in his
3	testimony about making a significance
4	determination under CEQA, depending upon whether
5	or not habitat was actually occupied. That's the
6	context in which I'm asking the question.
7	MR. ELLISON: Okay, so you're asking,
8	under CEQA, and for the there's a I want to
9	be clear here there's a you can make a
10	finding that there's a potentially significant
11	impact which can be mitigated by simply taking
12	measures to insure that there's monitoring for the
13	species, et cetera. Or you can make a finding
14	that there's a significant impact that can only be
15	mitigated by compensation for taking the habitat.
16	That's my question, which way are you
17	asking that?
18	MS. HOLMES: Well, you can ask your own
19	witness that question on redirect if you like.
20	I'm trying to get back to the point that he was
21	making earlier on in his testimony about CEQA
22	impacts and their significance being dependent
23	upon whether or not habitat was occupied.
24	MR. ELLISON: Well, we'll have
25	continuing dialogue about this, but I will just

```
1 state my objection that I think your question is
```

- 2 unclear with respect to what you're saying.
- 3 HEARING OFFICER FAY: Dr. Huffman, why
- don't you just clarify in your answer. Tell us
- 5 exactly the question that you believe you're
- 6 answering.
- 7 DR. HUFFMAN: Okay. What I believe I'm
- 8 answering is that if the habitat is occupied, or
- 9 we determine that it's essential for a species for
- 10 its survival, then therein lies a potential for a
- 11 significant impact.
- 12 And what we did is we looked at
- 13 mechanisms to protect those species through
- 14 various mitigations of fencing, avoidance of the
- 15 habitat, having biological monitors onsite to
- 16 reduce that impact below a significant level.
- 17 HEARING OFFICER FAY: Ms. Holmes, any
- 18 further questions?
- 19 MS. HOLMES: Yes, I do. Earlier on you
- 20 stated that you believed that the habitat in which
- 21 you found the snail at San Luis Obispo was
- 22 atypical, is that a correct summary of your
- 23 testimony?
- DR. HUFFMAN: Yes, I said that.
- MS. HOLMES: Is the same thing true for

the satellite parking area?

2	DR.	HUFFMAN:	Yes.
---	-----	-----------------	------

MS. HOLMES: Does this mean that the snail is behaving atypically, or perhaps that we don't know very much about what suitable habitat

6 is?

DR. HUFFMAN: What I mean by that is that the type of habitat that it's found in is atypical of what is described as the habitat that is associated with Morro shoulder-banded snail, which is in the California natural diversity database. There's a description of habitat. And the U.S. Fish and Wildlife Service also provides a critical habitat discussion which is in the Federal Register.

And they describe the habitat that you would find the Morro shoulder-banded snail in as being sand or sandy soils with a slope of less than 10 percent. And if these soils, either being vegetated by dune-type plants, or that they have the ability to become vegetated with dune plants.

MS. HOLMES: But given the fact that you've now found them in habitat that don't reach the definitions in the documents that you've described, are you still claiming that other such

1 areas, in other words areas that are similar to

- 2 those in which you found them more recently at
- 3 Camp San Luis and the satellite parking area,
- 4 should not be surveyed for snails?
- 5 DR. HUFFMAN: Well, we've surveyed other
- 6 areas there, as well, if that's what you're
- 7 asking.
- MS. HOLMES: I'm asking you whether or
- 9 not, even though the habitat type where you found
- 10 them recently may not be listed in the reference
- 11 documents you've used, whether or not you're
- 12 concluding that habitats that are similar that may
- 13 be affected by the project should be considered to
- 14 be unsuitable habitat.
- DR. HUFFMAN: Well, if they're clay
- soils and they're moist clay soils with rock
- outcroppings and drainage areas, there's
- 18 associated debris and vegetation types where the
- 19 snails could have moisture and cover, that seems
- 20 to be, based on what we've done so far, that seems
- 21 to be the type of habitat that these types of
- 22 Morro shoulder-banded snails, which now being
- found in atypical habitat, they're found
- throughout the areas we've examined in the Chorro
- 25 Valley --

```
1
                   MS. HOLMES: So would it be appropriate
         to consider other similar areas that may be
 2
         affected by the project as potential habitat
 3
         areas?
                   DR. HUFFMAN: Well, I think they need to
 5
 6
        be looked at. And as a precaution we are
        proposing to continue to do protocol surveys in
 7
 8
         the grassland areas adjacent to these types of
        habitats I've described, to assure ourselves that
 9
        the snail is not there.
10
11
                   MS. HOLMES: Okay, thank you. Those are
        all the questions I have.
12
                   HEARING OFFICER FAY: Okay. Thank you.
13
14
         CAPE, do you have cross-examination?
15
                  MR. NAFICY: Yes.
16
                   HEARING OFFICER FAY: I'd just ask you
         to keep it as brief as possible so that --
17
18
                   MR. NAFICY: I'll --
                   HEARING OFFICER FAY: -- so we can leave
19
20
         you time in the evening to work with your
21
        witnesses.
22
                   MR. NAFICY: I'll do my best, but I
23
        can't sacrifice one for the other. So, --
        //
24
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

//

25

1				CROSS-EXAMINATION
2	ВҮ	MR.	NAFICY:	

3	Q I want to carry on with this discussion
4	of the shoulder-band snail. Dr. Huffman, I
5	believe you stated, and correct me if I'm wrong,
6	but did you state that you can't conclude that
7	there's been adverse impacts to occupied habitat
8	unless the area is quote, critical to the survival
9	of the species? Is that a mischaracterization?
10	DR. HUFFMAN: I'm not sure I understand
11	the question.

MR. NAFICY: Okay. I wonder if this statement could be attributed to you correctly:

Is it true that you can't consider an impact adverse to occupied habitat unless you also conclude that that occupied area is, quote, critical to the survival of the species, of that particular endangered species.

DR. HUFFMAN: Well, but I'm not referring to critical habitat, but I'm saying it's essential to the habitat survival. And since you brought the question up about the snail, the types of habitats that we're finding the snail in, in Camp San Luis Obispo and in the Chorro Valley, I would say that the moist clay soil in drainages

with debris and with vegetation that would allow

- 2 them to be located in areas that have lots of
- 3 moisture, that would be essential for them.
- 4 MR. NAFICY: Okay. Are you familiar
- 5 with the definition of take under the Endangered
- 6 Species Act?
- 7 DR. HUFFMAN: Yes.
- 8 MR. NAFICY: Okay, now is it true that
- 9 if habitat, occupied habitat is adversely modified
- 10 such that a species is actually injured by that
- 11 adverse modification, wouldn't that constitute
- 12 take?
- DR. HUFFMAN: Yes.
- MR. NAFICY: Okay, so any habitat that
- is occupied and then it's degraded or adversely
- 16 modified, you know, in this project in such a way
- 17 that it can't be occupied by, you know, the
- snails, in that area, would you consider that
- 19 take?
- DR. HUFFMAN: Well, it would have to be
- 21 suitable for the snails.
- MR. NAFICY: Well, the definition was
- 23 that it's occupied habitat, so it would have to be
- 24 suitable.
- DR. HUFFMAN: That's correct.

1	MR. NAFICY: Okay, then any adverse
2	impact of occupied habitat would be take, would
3	you agree with that?
4	DR. HUFFMAN: It would probably end up
5	being under harassment, which is part of take, or
6	it would be some kind of modification.
7	MR. NAFICY: Okay, now do you agree then
8	that if adverse modification of habitat
9	constitutes take under the Endangered Species Act,
10	that that would be a significant impact under
11	CEQA?
12	DR. HUFFMAN: If you had the take, yes.
13	But if you avoided it, no.
14	MR. NAFICY: Okay.
15	DR. HUFFMAN: Or minimized it, yeah.
16	MR. NAFICY: Very well. I want to also
17	discuss briefly with you this notion of atypical
18	habitat. In the errata that corrected testimony
19	that was filed, it stated that, you know, the
20	areas that were occupied, it appears that in
21	general areas where live snails were found were
22	moist, while dry areas lack evidence of snail
23	occupation, past or present. That's on page 18.
24	Could you state, what is the type of
25	evidence of occupation that you look for in the

```
habitat that you're surveying?
```

- DR. HUFFMAN: The surveys were done to
- 3 look for either actual living snails or shells
- 4 that are vacant.
- 5 MR. NAFICY: Okay, so if you didn't
- find, you know, snail shells, you concluded that
- 7 that area was not occupied?
- 8 DR. HUFFMAN: Well, -- yes.
- 9 MR. NAFICY: Okay. Now, you say that it
- 10 seems a critical distinction between habitat that
- 11 is occupied and that's not occupied is moisture,
- is that correct?
- DR. HUFFMAN: Yes.
- 14 MR. NAFICY: But isn't it true that an
- area that is dry today could be moist tomorrow?
- DR. HUFFMAN: Well, it depends on levels
- of moisture, what degree of moisture are we
- 18 talking about?
- MR. NAFICY: Well, I'm not sure what
- level of moisture snails require, but, you know,
- 21 let's say it rains for three days. So wouldn't
- 22 that make the entire area that, you know, you
- 23 previously considered unoccupied, wouldn't that
- turn it into suitable habitat because it's now
- 25 moist, according to whatever level you want to

4	1	_
	choos	20'
_	CIIOO	

2	DR. HUFFMAN: There's a potential for
3	that, but in the low-lying areas and the ditch
1	areas, and the rocky outcroppings, the soils are
5	clay-ier, have more clays. And so their surface
5	is going to hold water longer.

And the grasslands I'm referring to, in large part, the laydown area, as well as the paved surfaces, the water is going to move through there fairly quickly. And it does not seem to be the kind of habitat that the snails, from what we know now, from our evaluations, prefer.

MR. NAFICY: I understand. I mean I appreciate that, you know, we don't seem to know a whole lot about what types of habitat may be suitable for shoulder-band snail and perhaps these studies are advancing that, but given the recent modifications we've had to make in our thinking about what's suitable habitat, I'm wondering why you feel confident drawing conclusions about, you know, whether grassland that may remain moist for x number of days would or would not be habitat.

I mean are you referring to work other than the recent studies that Duke has done?

DR. HUFFMAN: I'm referring to the

1	recent studies that Duke has done, and where all
2	they've been found in the Chorro Valley. The same
3	pattern occurs at North Point, which is north of
4	the Morro Bay Power Plant. Same pattern occurs in
5	the area near CalPoly where the snail was found.
6	The same type of habitat, conditions were found
7	north, on the north portion of the Camp San Luis
8	Obispo. The same kind of conditions were found
9	within the satellite parking area. And we found
10	the same kind of conditions at the laydown site.
11	So we have a fairly broad geographic
12	area that are telling us that we are finding the
13	snails in those micro habitat conditions.
14	It's the same thing as when you talk
15	about the snail in relationship to sand dunes.
16	You don't find the snail in its classic habitat in
17	open, bare sand, with no vegetation around. That
18	would be fairly untypical of that finding.
19	And so we're I'm not saying it's 100
20	percent. We don't know everything yet. But I'm
21	saying that that trend is there, and that's what
22	we're using to develop our protection measures
23	with U.S. Fish and Wildlife Service, so that we

MR. NAFICY: Okay, but you -- I

24 minimize the impact and harm to the species.

25

1	understand	that	you're	characterizing	the	type	of

- 2 habitat based on the geography where you found the
- 3 snails. But do you think that you can draw
- 4 conclusions from your studies as to what
- 5 atmospheric conditions would actually make a
- 6 certain habitat suitable in terms of what level of
- 7 moisture, how many days of rain and all that?
- I mean, is there enough data out there,
- 9 from what you've studied, to draw conclusions
- 10 about level of moisture that's required?
- DR. HUFFMAN: Not precisely, but if you
- 12 look at the area there's distinct micro habitats,
- 13 for example, in the laydown area. And that's
- 14 where you find -- it's like, you know, where would
- 15 you expect to find a frog that would be breeding?
- 16 It's a breeding pond. It's an aquatic area.
- 17 What we're finding at Camp San Luis
- Obispo is we're finding it in areas that are
- unique micro habitats. So, I'm drawing my
- 20 conclusions from that.
- 21 MR. NAFICY: It seems, though, that, you
- 22 know, you've had to -- we've all had to modify our
- views of snail habitat that previously was with
- one type of soil, and now we have expanded that.
- 25 It seems to me that there's probably

```
1 \hspace{1cm} room for us to understand a whole lot more. I
```

- 2 don't want to debate this with you, but I just
- don't see how, based on one year's worth of study
- 4 in five locations you can identify micro habitats,
- 5 and then argue that these are the conditions that
- 6 are needed for a snail.
- 7 I want to move on. I want to talk,
- 8 there's a statement in here on page 18, second
- 9 paragraph, last line. It says: Duke believes
- 10 that the Morro shoulder-band snail population
- 11 encountered within he staging and laydown areas is
- 12 not a rare or unique population.
- Now, I am confused, because I thought
- 14 that endangered species are, by definition, rare
- and unique, and yet you're stating here that these
- 16 populations that are some populations apparently,
- or some percentage of a population of a endangered
- 18 species are not unique or rare. How does that
- 19 work? Can you explain?
- 20 MR. ELLISON: I'm going to ask you to
- 21 restate the question. That was quite a long
- 22 speech. But specifically I'm going to ask you
- what was the page reference that you gave?
- MS. HOLMES: Yeah.
- MR. NAFICY: Page 18, second paragraph,

- last line of your errata.
- I can try to simplify my question. The
- 3 question is how do you square away the definition
- 4 of an endangered species with the statement here
- 5 that these populations that you have found are not
- 6 rare or unique.
- 7 DR. HUFFMAN: Well, I think federally
- 8 listed, you know, the population is an endangered
- 9 species, you know. So it is unique.
- 10 What we're referring to in the text that
- 11 you read is that initially there was discussion
- 12 that with this new find at Camp San Luis Obispo,
- given the size, their size, that they seemed to be
- smaller than the snail found in other portions of
- 15 the Chorro Valley, as well as the classic type of
- snail that's found out in the south dune area, or
- 17 the Los Osos area. And so we were really
- 18 referring to the size.
- 19 And then what we found was that the
- 20 initial information that was presented, sizes of
- 21 shells included both juveniles and adults. And
- 22 when we looked at adults, the sizes are more
- 23 uniform, and it's not a unique -- the concept of
- 24 pygmy snail was introduced, and it is not a unique
- 25 population from that standpoint.

```
But it is still federally protected, and it's still listed as endangered.
```

- MR. NAFICY: So I understand. So what
- 4 you're saying is that the ones that were found in
- 5 this area share the same physical characteristics
- 6 as the other known specimens within the
- 7 population?
- 8 DR. HUFFMAN: Yes.
- 9 MR. NAFICY: Okay. Now, there were also
- 10 some shells found within the actual plant, I
- 11 believe, in an area that is used for -- I'm not
- 12 sure what it was used for, actually, I don't
- 13 remember. But there were some dead, some shells
- found within the current site, is that correct?
- DR. HUFFMAN: That's correct.
- MR. NAFICY: Now, can you describe the
- 17 habitat where these shells were found?
- DR. HUFFMAN: Yes. Several of them were
- 19 found on pieces of cardboard and broken lumber
- 20 within some property that's owned by PG&E. It's
- 21 called the PG&E boneyard, where they have
- 22 equipment and materials that are going to be
- 23 salvaged.
- 24 We also found it at the edge of a large
- 25 hill area that is primarily dominated by iceplant.

```
1 There was, I think, two or three shells found
```

- 2 there.
- 3 So that's the kind of habitat we found
- 4 them in.
- 5 MR. NAFICY: Did you ever find out how
- 6 the ones that ended up in the boneyard area ended
- 7 up there?
- 8 DR. HUFFMAN: No, they didn't talk to
- 9 us, so we had no idea.
- 10 (Laughter.)
- 11 MR. NAFICY: Did you figure out how old
- 12 they were?
- DR. HUFFMAN: No, we didn't do ring
- 14 studies.
- MR. NAFICY: Okay. So, as far as we
- 16 know, I mean we don't really know whether they
- 17 actually lived there or they were transported
- there or anything like that?
- DR. HUFFMAN: No, we don't. We're
- 20 making the assumption that there is the potential
- 21 that there is a population, and that we have
- 22 developed protective measures. And will continue
- 23 to do that with Carol Tyson of the U.S. Fish and
- 24 Wildlife Service.
- 25 MR. NAFICY: Okay. I have just really

```
very few questions left, and they have to do with
```

- 3 I understand that steelhead were
- 4 observed in Chorro Creek? That's on page 19.
- 5 DR. HUFFMAN: Yes.

steelhead.

- 6 MR. NAFICY: Okay. The discussion of
- 7 steelhead on page 19 talks about, it says: To our
- 8 knowledge no steelhead trout have been observed in
- 9 the stream adjacent to the proposed construction
- 10 staging and laydown areas, or the -- intermittent
- 11 drainages that will be impacted.
- No impact to the species is expected
- 13 because suitable stream habitat will not be
- 14 affected.

2

- 15 First of all, has the potential impacts
- on steelhead, both at Chorro and Morro Creeks,
- 17 been discussed with the National Marine Fisheries
- 18 Service?
- DR. HUFFMAN: Just a second, let me
- 20 confer.
- 21 (Pause.)
- DR. HUFFMAN: I think the best way to
- 23 say this is that we put this information in the
- 24 biological assessment, and we provided that
- 25 information and discussed this information with

```
1 the U.S. Fish and Wildlife Service, as well as the \,
```

- National Marine Fisheries Service.
- 3 MR. NAFICY: So the information was
- 4 provided to the National Marine Fisheries Service?
- 5 DR. HUFFMAN: Yes.
- 6 MR. NAFICY: This discussion here on
- 7 page 19 seems to indicate that there will be no
- 8 impact whatsoever, it seems, to the suitable
- 9 stream habitat. Has that stream, itself, been
- 10 characterized in terms of which portions of it may
- 11 constitute suitable habitat?
- DR. HUFFMAN: That's really a
- 13 determination that we asked the Service and the
- 14 National Marine Fisheries Service to make.
- 15 I might clarify that the only impact
- that we're having on a, let's call it a water
- 17 course, is a small drainage that runs along
- 18 O'Connor Way. We're not impacting Chorro Creek
- and we're not impacting the unnamed creek that
- lies to the south of laydown area E. It's just a
- 21 small drainage that only becomes wet during
- 22 stormwater runoff periods. It's not perennial.
- MR. NAFICY: So there's no chance of
- 24 this laydown area contributing to a sediment load
- on Chorro Creek?

```
DR. HUFFMAN: Well, there's a potential,
but we've instituted stormwater management plans,
```

- 3 prepared those; as well as other types of spill
- 5 prepared those, as well as other types of spiri
- 4 prevention plans. And biological mitigation and
- 5 implementation plans, and monitoring to assure
- 6 that we stay within the minimum water quality
- 7 standards.
- 8 MR. NAFICY: Okay, so has there been a
- 9 401 certification done for this culvert that
- 10 you're talking about?
- DR. HUFFMAN: Not at this time, no.
- MR. NAFICY: Okay. And is this going to
- require a 404 permit, do you know?
- DR. HUFFMAN: We believe so, yes.
- MR. NAFICY: Okay, and have you
- 16 contacted the Corps about discussing the potential
- impacts?
- DR. HUFFMAN: We've had general
- 19 discussions; we've not filed a permit application
- 20 yet. But it would be a culvert crossing.
- 21 MR. NAFICY: Okay, thank you, nothing
- 22 further.
- HEARING OFFICER FAY: Thank you, Mr.
- Naficy. Does the City have any cross-examination?
- MR. SCHULTZ: Yes. The City has just a

1 couple questions, and I swear just a couple.

- 2 We'll be quick.
- 3 CROSS-EXAMINATION
- 4 BY MR. SCHULTZ:
- 5 Q First, I want to clear up a little
- 6 confusion. If we can get the first map -- can we
- 7 get the first map up there?
- 8 The questions that I have for you,
- 9 Doctor, has to do with the area that's south of
- 10 the Creek and west of the PG&E plant.
- 11 That will work. Do you understand what
- 12 I'm talking about, it's designated as area 2,
- which is this area right here. It's west of the
- 14 tank farm --
- DR. HUFFMAN: Okay, I see it.
- MR. SCHULTZ: Was any protocol studies
- or any -- studies done in that area?
- DR. HUFFMAN: Yes. Along the route and
- 19 100 feet each side of the temporary access route
- 20 south of Morro Creek we did protocol surveys for
- 21 the Morro shoulder-band snail.
- MR. SCHULTZ: And what was the results
- 23 of that?
- DR. HUFFMAN: We did not find any
- 25 evidence of them.

1 MR. SCHULTZ: So that's the area which I
2 consider west of the tank farm and east of the
3 access road and south of the Creek?

4 DR. HUFFMAN: Yes.

MR. SCHULTZ: And you mentioned earlier in your testimony, which I want to clear up, that about .33 acres were going to be impacted next to the Morro Creek, and I believe your testimony was that that was ESHA designated by the City.

And I'd like to clear that testimony up with you. I'd like to show you the local coastal plan for the City of Morro Bay and the zoning maps and have you look at those two.

If you could turn to page 186 of the City of Morro Bay's local coastal plan, and then that is also on the overhead projector, which it's figure 28 of the environmental sensitive habitat area for the City of Morro Bay.

It's my understanding from the reading of this map that the only area that's been designated by the City of Morro Bay as an environmental sensitive habitat area is only the Creek area. And that in fact the area which is south of the Creek where you did your protocol studies is not designated as environmental

```
1 sensitive habitat area, is that correct?
```

- 2 DR. HUFFMAN: That's correct.
- 3 MR. SCHULTZ: And if you could look at
- 4 the zoning map that I provided you, what is that
- 5 area designated as?
- 6 DR. HUFFMAN: Are you referring to these
- 7 large maps?
- 8 MR. SCHULTZ: Correct.
- 9 DR. HUFFMAN: Okay. It's designated as
- 10 OA-1(PD).
- MR. SCHULTZ: Okay, thank you. If you
- 12 could turn to page 52 of the City's local coastal
- plan, policy 120-1A. Is it true that that area
- 14 then that I've been discussing which is south of
- the Creek, west of the plant, east of the access
- 16 road is designated for use as commercial fishing
- industry for storage, haul-out and boat
- 18 construction? That's policy 1.18 on page 52.
- DR. HUFFMAN: Yes, that's what it says.
- 20 MR. SCHULTZ: Okay, thank you. No
- 21 further questions.
- 22 HEARING OFFICER FAY: Mr. Schultz, are
- those documents in the record of this case?
- MR. SCHULTZ: I'd like to have just the
- 25 map that was just put up as an exhibit, if we

```
1 could have that marked and entered. Which is page
```

- 2 186 of the City of Morro Bay's local coastal plan.
- 3 HEARING OFFICER FAY: And is the local
- 4 coastal plan an exhibit in this record?
- 5 MR. SCHULTZ: I'm not sure.
- 6 HEARING OFFICER FAY: It is not. Well,
- 7 you're going to have to provide that to the
- 8 docket, that exhibit.
- 9 MR. SCHULTZ: Okay.
- 10 HEARING OFFICER FAY: And hold on while
- 11 we identify --
- MR. OKUROWSKI: Are we identifying two
- new exhibits here, Mr. Fay?
- 14 HEARING OFFICER FAY: Sorry?
- MR. OKUROWSKI: Are we identifying two
- new exhibits, the map and the local coastal plan?
- 17 HEARING OFFICER FAY: Well, what are you
- 18 asking, Mr. Schultz? Do you want that --
- MR. SCHULTZ: I would suggest then we
- 20 move -- we will docket the entire coastal, local
- 21 coastal plan, because it has been cited a few
- times, not only in my previous testimony, but in,
- I think, even staff's testimony.
- MR. OKUROWSKI: Is the map that Dr.
- 25 Huffman looked at in the local coastal plan, when

```
1 he flipped through and identified --
```

- 2 MR. SCHULTZ: No, it's not. The zoning
- 3 maps are not, so that should be a separate
- 4 exhibit, also.
- 5 MR. OKUROWSKI: So --
- 6 HEARING OFFICER FAY: -- two exhibits,
- 7 all right. Would you identify in detail the first
- 8 one, and I'll give it an exhibit number.
- 9 MR. SCHULTZ: The first one would be the
- 10 Morro Bay coastal land use plan. And the second
- one would be the City of Morro Bay's certified
- 12 zoning map.
- 13 HEARING OFFICER FAY: The first one is
- 14 exhibit 226; and the second one exhibit 227. And
- you will provide copies of each of these to the
- 16 docket --
- 17 MR. SCHULTZ: Yes, I will.
- 18 HEARING OFFICER FAY: -- and serve
- 19 parties?
- MR. SCHULTZ: Yes.
- 21 HEARING OFFICER FAY: Could I have the
- 22 name of the map, again?
- MR. SCHULTZ: It's the certified zoning
- 24 map for the City of Morro Bay.
- 25 HEARING OFFICER FAY: Okay.

1 Mr. Ellison, any red	edirect?
------------------------	----------

- 2 MR. ELLISON: Yes, I do, I have a couple
- 3 of questions.
- 4 REDIRECT EXAMINATION
- 5 BY MR. ELLISON:
- 6 Q First of all, Dr. Huffman, Mr. Naficy
- 7 asked you some questions about moist habitat.
- 8 When you survey, specifically for the Morro
- 9 shoulder-band dune snail, is there a condition
- 10 that you do that after a certain type of weather?
- DR. HUFFMAN: Yes. For protocol surveys
- 12 it's required that you do it after rains, light or
- 13 heavy rains, so that the substrata is moist and it
- 14 provides an opportune time to actually see a
- 15 snail.
- I might add, in the case of the Chorro
- 17 Valley, what we're finding is that we're finding
- just as many snails when it was not raining, and
- 19 you had these protocol type conditions. It
- 20 doesn't really mean anything. I think you still
- 21 have to follow protocol conditions, but it does
- show that they do find moist areas, and they
- 23 inhabit those. And that's what I've been talking
- about.
- 25 MR. ELLISON: Ms. Holmes asked you

1 several questions that go to an issue that I think

- 2 there is going to be quite a bit of discussion
- 3 today, about how far away you should put habitat
- 4 from the location of an identified species. Do
- 5 you recall those questions?
- DR. HUFFMAN: Yes.
- 7 MR. ELLISON: First of all, this is an
- 8 issue, do you understand that this is an issue
- 9 arising under CEQA?
- DR. HUFFMAN: Yes.
- 11 MR. ELLISON: And am I correct that
- there are significance criteria for biological
- 13 resources for CEQA?
- DR. HUFFMAN: Yes, there are CEQA
- 15 guidelines for biological resources.
- MR. ELLISON: Okay. And specifically by
- 17 CEQA guidelines I'm referring to section 15387 of
- 18 Title 14 of the California Code of Regulations.
- 19 Under part G, Roman numeral IV,
- 20 biological resources, there are several
- 21 significance criteria. Are you familiar with
- those?
- DR. HUFFMAN: Yes.
- MR. ELLISON: Incidentally, I do have
- 25 copies of this if it would facilitate the

```
1\, \, understanding of the Committee, we can hand these
```

- 2 out, if you want.
- 3 MS. HOLMES: I'd just like the citation
- 4 again that you're referencing.
- 5 MR. ELLISON: I'm referring to appendix
- 6 G, CEQA guidelines, 15387, Title 14.
- 7 HEARING OFFICER FAY: Yeah, if you could
- 8 do that while you're working, that would be great,
- 9 have somebody hand it out.
- MS. HOLMES: 15387 is the definition of
- 11 urbanized areas?
- 12 MR. ELLISON: Dr. Huffman, do you have a
- 13 copy of a document entitled, Barkley's California
- 14 Code of Regulations, section 15387, Title 14, with
- a series of boxes to be checked under four
- 16 columns. And on the left side a description of
- 17 various significance criteria?
- DR. HUFFMAN: Yes, I do.
- 19 MR. ELLISON: And at the top of the page
- 20 it refers to biological resources, do you see
- 21 that?
- DR. HUFFMAN: Yes.
- MR. ELLISON: And under subsection A,
- 24 there is the following description: Have a
- 25 substantial adverse effect, either directly or

```
1 through habitat modifications, on any species
```

- 2 identified as a candidate, sensitive, or special
- 3 status species in local or regional plans,
- 4 policies or regulations, or by the California
- 5 Department of Fish and Game, or the U.S. Fish and
- 6 Wildlife Service, do you see that?
- 7 DR. HUFFMAN: I do.
- 8 MR. ELLISON: When you referred to
- 9 occupied habitat, were you referring to habitat
- 10 that is protected under this significance
- 11 criteria?
- DR. HUFFMAN: Yes, I am.
- MR. ELLISON: And was your point that
- 14 the habitat has to be -- that you're not
- 15 protecting the habitat for its own sake, but that
- you have to find that there's a substantial
- 17 adverse effect through the habitat modification on
- 18 the species?
- DR. HUFFMAN: Yes.
- MR. ELLISON: So, let me get to this
- 21 question of how far away you go from the location
- of a species.
- Using that significance criteria don't
- you have to show a nexus between the habitat in
- 25 question and an actual adverse effect on the

```
1 species, as opposed to an effect on the habitat?
```

- 2 DR. HUFFMAN: Yes, I believe that.
- 3 MR. ELLISON: Okay. And in making that
- 4 judgment, do you take into account the typical
- 5 behaviors of the species in question?
- DR. HUFFMAN: Yes.
- 7 MR. ELLISON: So, for example, for a
- 8 species that's relatively mobile, if you had an
- 9 endangered fox or something of that kind, the
- 10 distance that you might go to would be greater
- 11 than if you had a relatively less mobile species,
- 12 like a snail?
- DR. HUFFMAN: Yes, that's what we would
- 14 do.
- MR. ELLISON: Okay.
- That's all I have, thank you.
- 17 HEARING OFFICER FAY: All right. Any
- recross, Ms. Holmes?
- MS. HOLMES: No.
- 20 HEARING OFFICER FAY: Any other parties?
- MR. NAFICY: I just have one question.
- 22 HEARING OFFICER FAY: Within the scope
- 23 of the --
- MR. NAFICY: Yeah, just one question.
- 25 //

1	RECROSS-EXAMINATION

		NAFICY:	
	MR.		

- 3 Q Isn't under CEQA guidelines restricting
- 4 the range of a special status species also
- 5 considered a significant impact? If you know?
- 6 A Let me just take a second. Could you
- 7 restate your question?
- 8 Q No. Actually I can repeat it, probably
- 9 not restate it. The question is isn't it also
- 10 true that under the CEQA guidelines an impact on
- 11 habitat is considered significant if it restricts
- their range of a special status species?
- 13 A Within that range, yes. If it does
- 14 restrict it, yeah.
- 15 Q Right, so if habitat that is suitable
- 16 for occupation is adversely modified such that
- it's no longer suitable for occupation, wouldn't
- 18 that be -- and if it's contiguous with occupied
- 19 habitat, wouldn't that effect a restriction in the
- 20 range of a special status species?
- 21 MR. ELLISON: Can I ask you to clarify,
- 22 when you say contiguous.
- MR. NAFICY: Next to, adjacent to,
- 24 connected.
- 25 MR. ELLISON: All property is ultimately

```
1 connected to all other property until you reach --
```

- 2 I'm not sure what you mean by that. I really
- 3 don't know what you mean by that.
- 4 MR. NAFICY: Okay.
- 5 MR. ELLISON: Can you try and clear --
- 6 (Laughter.)
- 7 MR. ELLISON: We're not trying to be
- 8 difficult here, but I don't know what you mean.
- 9 MR. NAFICY: Okay, let me try to make it
- 10 easy. There's some habitat that is occupied by
- 11 shoulder-band snail and habitat just adjacent to
- 12 it that is not currently occupied. But may be
- 13 suitable for occupation.
- 14 Would adversely modifying the now
- presently unoccupied adjacent habitat restrict the
- 16 range of shoulder-band snail that is in the
- 17 adjacent suitable occupied habitat?
- 18 MR. ELLISON: If I can just -- do you
- want him to assume in this question that this
- 20 species has an identified range, this particular
- 21 population? And that the habitat that you're
- 22 referring to that's unoccupied is within that
- 23 range?
- MR. NAFICY: No, I'm not asking him to
- 25 assume anything. I don't know what you mean by a

```
1 range. But I mean I'm using it as a normal sense
2 of the word.
```

- 3 So, I'm assuming that if habitat is
- 4 suitable for occupation, and it's adjacent to
- 5 occupied habitat, that that's within the range of
- 6 that species, because it's, you know, it's
- 7 suitable habitat.
- 8 So, I'm not asking him for any special
- 9 definition of range.
- 10 MR. ELLISON: Well, I think it's
- 11 important to understand the question, because
- 12 you're talking about restricting the range. I
- think it's important that you clarify, are you
- 14 asking him to assume that this habitat is within
- 15 the range of this particular --
- MR. NAFICY: Yes, --
- 17 MR. ELLISON: -- particular population?
- MR. NAFICY: Yes.
- MR. ELLISON: Okay.
- DR. HUFFMAN: It's going to relate to
- 21 whether or not it's successful to the species.
- 22 And you're asking the question that it's just all
- 23 continuous, there's no change in habitat
- 24 conditions, there's no differences in the micro
- 25 habitats, it's all the same habitat. Is that what

- 1 you're asking?
- 2 MR. NAFICY: No, I'm just -- the
- 3 hypothetical is that it's suitable, whatever that
- 4 definition is. That it's possible for it to be
- 5 occupied.
- 6 So, I'm not making any assumptions about
- 7 absolute uniformity across. The only
- 8 qualification is that the habitat is suitable for
- 9 occupation.
- 10 DR. HUFFMAN: Well, hypothetically, if
- 11 it's suitable and it's connected, then there could
- 12 be a potential for significant impact.
- 13 MR. NAFICY: Okay. Nothing further,
- 14 thanks.
- 15 HEARING OFFICER FAY: Okay. Does the
- 16 City have any recross? Okay.
- 17 COMMISSIONER BOYD: Mr. Chairman, could
- 18 I direct a question to the gentleman from the
- 19 City?
- 20 HEARING OFFICER FAY: Sure.
- 21 COMMISSIONER BOYD: If you might, sir.
- 22 I've been pondering your questioning and trying to
- get to a meaning to myself, anyway. And let me go
- 24 back over what my understanding is to make sure
- 25 I'm correct.

1	You defined and redefined, several
2	times, for clarity a particular piece of land.
3	You then had it identified as not being within the
4	boundaries of your local coastal zone plan.
5	And then you made the point that per
6	your local zoning it's a piece of, in effect,
7	commercial property. Did I understand that
8	correctly?
9	MR. SCHULTZ: Under our local coastal
10	plan designation it's open area which can be used
11	under certain circumstances. It wouldn't be
12	commercial,
13	COMMISSIONER BOYD: All right,
14	MR. SCHULTZ: but it can be used
15	by
16	COMMISSIONER BOYD: Used by the
17	fishermen, et cetera?
18	MR. SCHULTZ: Correct.
19	COMMISSIONER BOYD: Okay, thank you.
20	HEARING OFFICER FAY: Okay. Ms. Holmes,
21	for the record, you estimated ten minutes for
22	staff on direct. Do you still believe that that
23	is your estimate?

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 the discussions that we've had it may be a tad

MS. HOLMES: I think in light of some of

- 1 longer.
- 2 HEARING OFFICER FAY: Okay, then we're
- 3 going to take a ten-minute break and we will start
- 4 in ten minutes with Ms. Holmes.
- 5 (Brief recess.)
- 6 HEARING OFFICER FAY: We are back on the
- 7 record now. And I understand that we have Dan
- 8 Chia of the California Coastal Commission linked
- 9 up by phone. Are you there, Dan?
- 10 MR. CHIA: Yes, I am. Can you hear
- 11 me --
- 12 HEARING OFFICER FAY: And, Dan, my
- 13 understanding is that you tuned in about the time
- 14 that Duke began presenting its terrestrial biology
- 15 testimony, is that correct?
- MR. CHIA: I believe so, yes. Can you
- 17 hear me, Mr. Fay?
- 18 HEARING OFFICER FAY: I'm sorry, Dan, I
- 19 can't hear you.
- 20 MR. CHIA: Okay. Can you hear me now?
- 21 HEARING OFFICER FAY: No. They're just
- going to have to turn up -- we can't hear you.
- MR. CHIA: Okay.
- 24 HEARING OFFICER FAY: Are you able to
- 25 hear the testimony?

1	MR. CHIA: Yes, I am.
2	HEARING OFFICER FAY: Okay, very good.
3	Did you want to make a comment at this time?
4	MR. CHIA: Can you hear me okay now?
5	HEARING OFFICER FAY: Yes.
6	MR. CHIA: Okay. The only comment I
7	want to make; it's in response to the City's
8	testimony, with respect to the area south of the
9	Creek, east of the road and west of the plant.
10	It's my understanding that some of those
11	areas, or portions of those areas lie within the
12	Coastal Commission's original permit jurisdiction,
13	and thus fall outside of the scope of the City's
14	LCP.
15	I have maps in front of me. Now, in
16	order to specifically determine what they're
17	talking about we would need to do a boundary
18	determination, but as shown on the maps I have in
19	front of me, I believe most of those areas in

22 And to the extent that our biologist
23 feels that those areas should be protected or
24 should be designated as ESHA, you know, we would
25 certainly not consider -- it's possible that we

original permit jurisdiction.

question are within the Coastal Commission's

20

```
1 would not consider many of the development types
```

- 2 that the City contemplates in those areas, as
- 3 appropriate for ESHA habitat.
- 4 That's all.
- 5 HEARING OFFICER FAY: Okay. The
- 6 Chairman wanted to give the City a chance to
- 7 respond if you have a response on that.
- 8 MR. SCHULTZ: The only response was I
- 9 said it could or couldn't be developed, and we do
- 10 agree it's broader than in the original
- jurisdiction, -- boundary -- be done. But
- 12 regardless of whether it's in or out the
- jurisdiction, the fact remains that it is
- 14 designated as open space currently and does allow
- for that development currently under our zoning
- map, and under our certified local coastal plan.
- 17 Whether we could -- because of the
- 18 studies that have been done recently is a whole
- 19 different question.
- 20 HEARING OFFICER FAY: Okay.
- 21 MR. CHIA: My point is that if those
- areas are, in fact, within the Commission's
- original jurisdiction, then the LCP does not
- 24 apply, including the underlying the zoning.
- 25 HEARING OFFICER FAY: Okay. Just want

```
1 to confirm with the court reporter that he was
```

- able to get Mr. Chia's remarks on the record?
- 3 Good.
- 4 Okay, thank you, Dan.
- 5 MR. CHIA: You're welcome.
- 6 HEARING OFFICER FAY: And let us know if
- 7 there's any other times that you want to make
- 8 comments as we move along.
- 9 The next thing I'd like to do before we
- 10 move to staff's presentation is Ms. Colleen
- Johnson had a comment she wanted to make orally
- 12 about alternative sites. And we'd like to
- 13 accommodate her.
- I'm sorry, we're going to have to limit
- you to three minutes because we have concluded
- 16 that area.
- MS. JOHNSON: Yes, that's fine.
- 18 HEARING OFFICER FAY: Speak closely into
- 19 the microphone, please.
- 20 MS. JOHNSON: Okay, thank you. I didn't
- 21 know of the schedule, so I didn't know when to
- take off work.
- 23 My name is Colleen Johnson and I'm a 13-
- year resident of Morro Bay, and a 23-year resident
- of San Luis Obispo County. I work as a dietician

1 at a hospital in San Luis Obispo, providing

- 2 nutrition counseling to patients who have had
- 3 heart attacks and strokes.
- 4 Many of these patients are retirees from
- 5 cities that surround our County, Los Angeles, the
- 6 San Francisco Bay Area, Fresno, Bakersfield, who
- 7 have escaped from the city and retired to this
- 8 County to enjoy its natural beauty.
- 9 These patients often come into the
- 10 hospital with high blood pressure, high
- 11 cholesterol and a history of smoking. Their
- 12 health is failing them.
- Just like these patients, the health of
- 14 the Morro Bay National Estuary is in danger. Like
- 15 blood pressure, it has the tides to deal with.
- 16 Instead of cholesterol buildup, it has
- 17 sedimentation clogging its arteries. And rather
- than a cigarette, it has a power plant at its
- 19 mouth. And although this power plant, too, is
- 20 filtered, it nevertheless sucks oxygen and living
- 21 nutrients out of the estuary's blood supply.
- The estuary is a fragile, living
- 23 environment. Obviously it is no place for a power
- 24 plant. Fifty years ago our predecessors did not
- 25 consider the estuary an important national asset.

```
1 Today we know better.
```

2	With scientific data available to us, we
3	now know of the fragile nature of the estuarian
4	environment. It is at risk and must be cared for
5	for future generations. There are few undeveloped
6	estuaries left in California. People from all
7	over California reap the benefits of the estuary.
8	People vacation here. They look forward to
9	retiring here. Future generations can learn
10	about nature and biological science here.
11	Decisions about the estuary should
12	consider not only the local population, but the
13	citizenry of all of California and generations to
14	come. Logic tells us that alternative sites for a
15	power plant make more sense. Gates Substation,
16	Lemoore or one of the state prison sites should be
17	carefully considered. A power plant inside a
18	national estuary is a bad idea.
19	A second point to consider is the issue
20	of allowing habitat enhancement to suffice for
21	mitigating the mortality of the marine population
22	of the Bay. Sedimentation and marine population

of the Bay. Sedimentation and marine population are two separate issues. Various agencies are interested in measures to keep estuary 25 sedimentation at a minimum.

23

1	Duke Energy would like to build another
2	plant using estuary water to cool the plant. They
3	would like to pay money to programs reducing
4	sedimentation as mitigating measures. This would
5	help reduce sedimentation, but would not reduce
6	the high mortality rate of the marine population
7	of the Bay.
8	To explain this concept to my son I
9	might to need to use words such as bribe or
10	payoff. Therefore, we need an impartial governing
11	body to direct the overall health of the estuary.
12	This body should coordinate the efforts of the
13	National Estuary Program, Duke, the City
14	Councilmembers, all entities involved in the
15	future of the estuary.
16	In summary, please carefully consider
17	the two issues. Number one, choosing an
18	alternative site for a power plant. And number
19	two, appointing an impartial governing body to
20	oversee the health of the estuary.
21	Thank you.
22	HEARING OFFICER FAY: Thank you for your
22	aommon+

comment.

24 Okay, Ms. Holmes.

25 MS. HOLMES: Staff's witnesses for

1 terrestrial bi	iological	resources	are	Dick

- 2 Anderson, Andrea Erichsen, and they both need to
- 3 be sworn.
- 4 HEARING OFFICER FAY: Would the
- 5 witnesses please stand, and will the court
- 6 reporter please swear them in.
- 7 Whereupon,
- 8 RICHARD ANDERSON and ANDREA ERICHSEN
- 9 were called as witnesses herein, and after first
- 10 having been duly sworn, were examined and
- 11 testified as follows:
- 12 DIRECT EXAMINATION
- 13 BY MS. HOLMES:
- 14 Q Mr. Anderson and Ms. Erichsen, did you
- prepare the terrestrial biological resources
- 16 portion of what's been identified as exhibits 197
- 17 and 198?
- MS. ERICHSEN: Yes.
- MR. ANDERSON: Yes.
- MS. HOLMES: And does exhibit 197
- 21 contain a statement of your respective
- 22 qualifications?
- MS. ERICHSEN: Yes.
- MR. ANDERSON: Yes.
- MS. HOLMES: Do you have any corrections

1	t 0	VOUR	testimony	today?
_		y O u L	CCSCINOITY	Louay.

2		MR. ANDERSON: Yes, we have a couple
3	changes.	These are in response to Duke's rebuttal
1	questions	that they had and things they wanted to
5	see change	ed. At least two of them are.

The first one is condition of certification Biology-T-2 dealing with designated biologist and biological monitors. And we did accept Duke's wording, the changes they wanted, on Bio-T-2.

What we need to do is there are a couple changes in T-1 and T-3 that need to be made in order to be consistent with the changes that we made for Duke.

And we're going to make those and we
will provide them to you, instead of going into it
right now.

Biological-T-16 dealing with conservation easements, Mr. Pollack discussed this earlier. After Duke's comments, we simply agreed to delete that whole condition. As far as we're concerned you don't have to modify it, we'll just delete it. We weren't aware at the time that you wanted to maintain some amount of conservation easement onsite. So we're very neutral on that.

1	And one of the reasons is that we
2	decided that there are rules to mitigate for
3	terrestrial resource impacts.
4	The third change isn't quite a change
5	yet. But we wanted to remind you that since the
6	recent siting of the Morro shoulder-band snail in
7	several locations, Camp San Luis and satellite
8	parking, we really can't finalize the mitigation
9	there until surveys are considered complete and we
10	have some discussion with the U.S. Fish and
11	Wildlife Service. We'd like to see their
12	biological opinion.
13	So that is still to come some time in
14	the future. It's been discussed quite a bit by a
15	number of people.
16	We would also like to discuss the final
17	findings and analysis with a number of other
18	agencies that also are interested in this.
19	MS. HOLMES: Thank you. Does that
20	complete your corrections to your testimony?
21	MR. ANDERSON: Yes.
22	MS. HOLMES: And with that are the facts
23	contained in the testimony true and correct?

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

MS. HOLMES: And do the opinions

MR. ANDERSON: Yes.

24

```
1 represent your best professional judgment?
```

- 2 MR. ANDERSON: Yes, they do.
- 3 MS. HOLMES: And do you adopt this are
- 4 your testimony today?
- 5 MR. ANDERSON: Yes.
- 6 MS. HOLMES: Can you please provide a
- 7 brief summary of your testimony.
- 8 MR. ELLISON: Actually, counsel, before
- 9 we begin doing that I just need to ask you for a
- 10 clarification. With respect to Bio-T-2, I
- 11 understood Mr. Anderson to say that there are
- 12 changes that will be forthcoming.
- 13 You know, obviously we haven't seen
- 14 them, and our witnesses have already testified.
- 15 If they're minor corrections, --
- MS. HOLMES: I believe they are. We had
- 17 proposed our own language for Bio-T-2 in our
- 18 rebuttal testimony. And we noticed after we filed
- 19 it that it then became inconsistent with T-1 and
- 20 T-3, and the intent is simply to make them all
- 21 consistent.
- MR. ELLISON: Okay. We can talk about
- 23 it on a break or whatever, but obviously until we
- see them we really can't comment on them.
- MR. ANDERSON: I mentioned the Morro

```
shoulder-band snail surveys at Camp San Luis and
the satellite parking area; I believe there may be
some continuing yet on the craft parking area
onsite.
```

In addition to that, there's some other unfinished business, and I think Carol Tyson mentioned it this morning, as others, but it had to do with the fence along the access road.

In this case it's mostly north of Morro Creek, but there is also fencing south of Morro Creek. This other relates to the construction access road. And until that agreement is made, it's hard to understand a couple of things. It's hard to understand exactly what the impacts will be. And as you mentioned earlier, there's .28 acres of habitat that, as previously proposed, the fence would -- those will be on the roadside of the fence, which we consider to be los to traffic and foot traffic and automobiles.

Once we know for certain where that fence is located, that .28 acres of dune habitat could be modified, or would be modified to fit the final location.

I want to talk a little bit about the valuable terrestrial resources that occur around

the various project sites, and how we feel will be impacted. I don't want to go spend a lot of time on this, or go into a lot of detail. I have a

feeling that will occur next, but we held a public

workshop in March, maybe the 21st, I can't

6 remember the exact date.

But there were a number of agencies and entities there: U.S. Fish and Wildlife Service;
California Department of Fish and Game; the
California Coastal Commission; the California
Parks and Rec; the applicant and their consultant,
Dr. Huffman. And there were other parties, CAPE
was represented and the City was there.

At that meeting we discussed all of the impacts and all these valuable species, the endangered species, the sensitive habitats. And we filled out a matrix and we came to some determinations as to impact and the types of compensation that would be used, one by one.

And essentially the agencies all agreed,

I do believe there was agreement in a number of

areas by Duke, and as brought up today, we've

identified some of those areas.

And in terms of the Morro shoulder-band snail, which is federally endangered, and we've

1 talked about it a lot today. We do feel that the

- 2 snail, for example I'll start at Camp San Luis,
- 3 the snail was found at a number of locations
- 4 around the periphery and on the site. And one of
- 5 those was a debris pile. Another was just a anise
- 6 plant, which wasn't a spectacularly plant.
- 7 During our workshop discussions we
- 8 talked about the types of habitat that the snail
- 9 occupies. We found that there was very little
- 10 known, and we were surprised to find it at Camp
- 11 San Luis; we were surprised to find it at the
- 12 satellite parking area. There were other people
- very surprised to find it at CalPoly San Luis
- 14 Obispo.
- Shows how little we know about this
- species. We know very little about its range. We
- don't know what it does during the summer, during
- 18 the fall, during the night, during the day.
- 19 Protocol surveys called for five surveys during
- 20 breeding times, which only two or three have been
- 21 conducted, due to the lateness of the find and the
- 22 weather.
- So, there are unsubstantiated -- in
- other words, in order to prove that they're not
- 25 occupying certain areas, five individual surveys

```
are required. And so we don't have that, and so

we're, as you are, using some judgment.
```

- We also realize that these snails can
- 4 move up and across areas. And that since they've
- 5 gone to a debris pile, we think the laydown area
- 6 essentially would be, to a snail, a large debris
- 7 pile.
- 8 There are all kinds of equipment and
- 9 pieces of -- items of things that will be there
- 10 for years. Underneath them will be shaded; could
- 11 be damp; could, you know, a lot of times under
- 12 large things like that there's small depression.
- 13 You end up with water puddles and things like
- 14 that.
- So, we think that those are a great
- 16 chance that snails will use that area and be
- 17 subject to losses, due to movement in and out of
- 18 equipment and storage, you know, whatever,
- 19 construction materials.
- 20 Also, at the satellite parking area it's
- 21 a little different situation. That's going to be
- 22 cars coming in and out. If the snails venture up
- onto the parking, the gravel area at all, they're
- very subject to being crushed and run over by
- 25 vehicles.

1	So, we haven't even proposed anything
2	for the satellite area, because that find is quite
3	recent. It was since or right at the time the FSA
4	was published.
5	We did come to some decisions amongst
6	the agencies, at least, and probably the other
7	parties, other than Duke, at a workshop about Camp
8	San Luis, and what that was was that, and I recall
9	Mr. Ellison saying, if it's a permanent impact
10	we'll mitigate at a four-to-one ratio. If it's
11	temporary, we'll mitigate at a two-to-one ratio.
12	And later
13	MR. ELLISON: I'm going to object at
14	this point because two things. One, this is
15	supposed to be a summary of the direct testimony
16	and an awful lot of what we're hearing does not
17	appear in the direct testimony.
18	Secondly, with respect to
19	characterizations of what people said at the
20	workshop, or who was there and who agreed to what
21	or didn't agree, people's testimony is the best
22	evidence that you have before you about the
23	parties positions at this time.
24	<pre>I'm not saying I frankly don't know</pre>
25	what you're referring to I'd have to go hack and

```
1 look at the record on this workshop as to what was
2 said and wasn't said.
```

- But, just generically, even if you're
 right, I think that it's not appropriate to be
 testifying to new stuff about what people said in
 a workshop as if somehow that can be brought in
 here to impeach people's testimony as to what's
 acceptable and not acceptable.
- 9 MS. HOLMES: I don't think the intent
 10 was to impeach. It's simply to summarize how
 11 staff reached the conclusions that it did reach
 12 about the appropriate --
- HEARING OFFICER FAY: Okay, and it's a
 question of degree. Mr. Anderson, try to avoid
 repeating items that people stated at the
 workshop. Obviously everything has to be
 delivered on the record, and by the best source,
 not a hearsay source.

19

20

21

22

- So, the objection is sustained to that extent. And if you -- I'll give you a little leeway to go beyond your direct testimony if, you know, you're just bringing us up to date. But try to keep it to your direct testimony.
- MR. ANDERSON: At that meeting we
 decided to mitigate for a permanent loss at four-

1 to-one ratio for the snail at Camp San Luis, and
2 two-to-one for temporary loss.

The reason we even discussed permanent
loss was initially the site was going to be
permanently modified.

After the discussion about mitigating for the loss of snail habitat, it was determined that the site would be temporarily, only temporarily modified. After three or however many years that was needed, it would be returned to its current position. The gravel would be removed.

We then reduced that to a 1.5-to-1 ratio. And that mitigation also included mitigation for the California red-legged frog, which because of the two creeks that have been discussed previously, that run by the sides of the laydown area, the frogs disperse into upland areas, and they could go anywhere. It's really difficult to predict. But they certainly could cross those sites.

I'll leave the snail at Camp San Luis and we'll pick up the snail at the power plant site. During surveys, recent surveys late last year and early this year, the California Parks and Rec biologist found Morro shoulder-band snails at

1 the state park very close to the access road,

- within 10, 15 feet of the corner of Embarcadero
- 3 where the access road goes south and across Morro
- 4 Creek. And as was mentioned earlier, it's
- 5 approximately .9 of a mile from the power plant
- 6 site.
- 7 This was a discovery that was a little
- bit surprising, because people in general hadn't
- 9 thought that those snails still existed north of
- 10 the power plant. Part of it may be that people
- didn't look correctly, or they didn't look very
- much.
- 13 Nevertheless, they were there. And they
- 14 were -- in that particular location they were
- using iceplant, which is a nice, physically is a
- 16 nice shrub; the area beneath it can retain
- moisture and shading. Essentially structurally
- would probably be similar to some of the other
- 19 types of shrubs that the snail would use in native
- 20 dune habitat.
- 21 Onsite, during their protocol surveys a
- year or two ago, there were -- and I'll say that,
- 23 that first discovery they found 18 shells, of
- 24 which one was alive, 17 were dead. It's not
- 25 unusual to find nonliving, or shells. Some of

1 those can be aged, and I believe that the shells

- 2 that were found on the power plant site, two
- 3 things.
- 4 One, they appeared to be old; I think I
- 5 remember Dr. Huffman saying that. The other is
- 6 they were on the opposite side of the industrial
- 7 site or the power plant site from where
- 8 construction is going to occur.
- 9 They also were found, which some of
- 10 them, the near vegetation where they were found
- 11 was iceplant.
- 12 So, there was a lot of discussion about
- 13 habitat and what would act as potential habitat or
- 14 habitat that was suitable for these species. We
- determined that iceplant was suitable habitat.
- 16 That snail told us that.
- So, we looked at the power plant site.
- There's going to be three acres removed. Those
- 19 acres had not, the snail had not been found in
- 20 those acres, in those iceplant acres. But we felt
- 21 it could be there, could have been there in the
- 22 past and it could be there in the future.
- 23 And for this area, Fish and Game, for
- 24 example, would require three-to-one ratio, plus a
- one-to-one ratio for loss of habitat with

1 important species in it. The one-to-one is for

- 2 restoration purposes. The three-to-one is for
- 3 acquisition.
- Well, we considered this degraded,
- 5 fairly low quality habitat. But having a strong
- 6 potential for the snail.
- 7 So our mitigation for those three acres
- 8 was at .5 acres to 1, which ended up being 1.5
- 9 acres.
- 10 The snails in the area are occurring in
- 11 a dune type situation which the power plant
- 12 probably was historically. So we used the dune
- acres cost in that determination of compensation
- 14 amount.
- There's been some discussion about the
- dune habitat being sensitive habitat. The road
- 17 that occurs currently is a dirt road. When we
- 18 first came down here when we first received the
- 19 AFC, the road was narrower and it was more rutted,
- and it hadn't been maintained for, according to
- 21 the City, five years previous to the last two
- 22 years.
- Nevertheless, we felt that that road is
- going to be paved. It will be used by cars. They
- 25 can't cross the bridge after the project, but they

```
1 can drive up to the bridge and park. Plus it will
```

- be used for pedestrian and bicycle path.
- We felt that that habitat that was
- 4 occupied that would be paved over .77 acres.
- 5 Also, should be mitigated for loss of dune
- 6 habitat. And there are a variety of species that
- 7 are associated with dune habitats that sensitive.
- 8 Again, we decided to mitigate at a very
- 9 low ration, .5-to-1, since it was being used as a
- 10 dirt road.
- 11 The access point to the power plant, I
- don't know if you recall on the map, but there's
- 13 .3 acres that has grass growing on it. But
- 14 essentially it's dune habitat. Everything around
- 15 it is, dune habitat comes right down to it. But
- it's degraded. It doesn't have dune vegetation
- growing anymore. It has grass growing on it.
- 18 And I believe that Duke did the best job
- 19 they could in finding the most degraded spot to
- 20 bring the road in, other than bringing it in where
- 21 it currently is already paved.
- In that area we also mitigated a low
- ratio, .5-to-1 acre. The widening of the road,
- 24 .33 acres, is existing fairly high quality dune
- 25 habitat. That, in discussion with the other

1 agencies, especially with Fish and Game, we ended

- 2 up with a Fish and Game formula, 3-to-1, plus 1-
- 3 to-1 for restoration. There's a different cost
- 4 for restoration, it's less than the purchase of an
- 5 acre of dune habitat.
- We ended up with about, I believe it was
- 7 4.5 acres of dune habitat. It's expensive
- 8 habitat. So, there was a cost there that I think
- 9 Duke is concerned about.
- 10 Western snowy plover has been
- 11 identified, been discussed a bit today. Duke has
- 12 agreed to the mitigation. There's still been
- 13 quite a bit of discussion. The paving of the
- 14 road, including bicycle path and pedestrian path,
- and a bridge where there previously was no bridge,
- 16 we believe will increase human activity. And I
- think essentially that's what it's for.
- And so that the number of species that
- 19 are associated with dune habitat, in addition to
- 20 the sensitiveness of the dune habitat, itself,
- 21 will receive increasing human pressure. And so
- 22 we've asked that there be fencing along the roads,
- and there will be signs, also, to keep people
- 24 from -- to keep automobiles from leaving the road
- and keep people from going haphazardly through the

- 1 dune habitat.
- 2 Both south and north of Morro Creek.
- 3 There's some riparian habitat on site that is
- 4 currently in an ESHA, environmental sensitive
- 5 area. Currently the habitat, the current habitat
- 6 borders, is right up, you know, against where the
- 7 tank farm is. There's not that much activity at
- 8 the tank farm. They're not used.
- 9 The new power plant would be right there
- 10 where the tank is, so there'd be a lot of human
- 11 activity, lights, noise, things going on there
- 12 that currently are quite a bit, you know, are
- several hundred yards away where the existing
- 14 power plant is.
- 15 For that, again, Duke has agreed to pay
- 16 the compensation, but we've estimated an area that
- would be impacted by the power plant in terms of
- 18 breeding birds not hearing each other, and a
- 19 number of things.
- 20 And Duke came back to us with what they
- 21 felt was the appropriate acreage. They didn't
- 22 necessarily agree that that acreage should be
- 23 mitigated, but they came in with a lower number,
- and we agreed to that number, which is, I believe,
- 25 2.71 acres of riparian.

1	And since this was just a wasn't
2	being chopped down or pulled out, it was being
3	affected in an indirect manner, we mitigated at a
4	low ratio of .5-to-1, also. Which ended up 1.35
5	acres of riparian habitat. Which maybe that was
6	\$14,000 or something, I can't remember what it
7	was.
8	Those are briefly a run-down of the most
9	important species and the types of impacts and how
10	we've dealt with them in mitigation.
11	I think that's all I have to say right
12	now.
13	HEARING OFFICER FAY: Ms. Holmes, did
14	you want to move the staff testimony?
15	MS. HOLMES: You took the words right
16	out of my mouth. Yes. I move that the
17	terrestrial biology portions of the two exhibits

19 HEARING OFFICER FAY: Okay. I think we

need to mark the FSA part three as an exhibit.

21 MS. HOLMES: No, I believe we already

did. I believe that was 197.

be admitted at this time.

HEARING OFFICER FAY: 197? Thank you.

Okay, so these are the terrestrial portions of

25 exhibit 197 --

18

20

1	MC	HOLMES:	198.
_	1 J	HULLING.	T 20.

- 2 HEARING OFFICER FAY: -- and 198 is the
- 3 rebuttal testimony?
- 4 MS. HOLMES: Yes.
- 5 HEARING OFFICER FAY: Any objection to
- 6 receiving that? All right, so moved.
- 7 Are the witnesses available for cross-
- 8 examination?
- 9 MS. HOLMES: They are.
- 10 HEARING OFFICER FAY: Okay. Mr.
- 11 Ellison.
- 12 CROSS-EXAMINATION
- 13 BY MR. ELLISON:
- 14 Q Mr. Anderson, let me begin by asking you
- to turn to page 3-2 of exhibit 197.
- 16 MR. ANDERSON: 3-2?
- MR. ELLISON: Right. The second bullet
- 18 there, there's a discussion of the Warren Alquist
- 19 Act section 25527 that describes it as mandating
- 20 that certain areas such as estuaries, state parks
- 21 and wilderness and scenic are natural preserves,
- 22 areas for wildlife protection, are prohibited for
- 23 installation of industrial facilities. Do you see
- 24 that?
- MR. ANDERSON: Yes.

```
1
                   MR. ELLISON: Is that your understanding
 2
         of the exact language of that code section?
 3
                   MR. ANDERSON: I think Caryn is looking.
         I would say I would have to look, also, if it's
 5
         possible to paraphrase, but it could be word-for-
 6
        word.
                   MR. ELLISON: I have copies; I'd be
 7
        happy to distribute that.
 8
 9
                   MS. HOLMES: He has a copy of it.
                   MR. ANDERSON: It identifies state,
10
         region, county and city parks, wilderness, scenic
11
12
         or natural reserves, areas for wildlife
13
        protection, recreation, historic preservation or
14
        natural preservation areas in existence on the
15
        effect date of this division. Is that what you
16
        were referring to?
                   MR. ELLISON: I think the relevant one
17
18
         are estuaries, right?
                   MR. ANDERSON: Estuary -- B is estuaries
19
20
         in an essentially natural and undeveloped state.
21
         I wasn't aware we were discussing estuaries today,
22
        but --
23
                   MR. ELLISON: Well, let me ask this. Is
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

24

25

the relevance of this in this testimony estuaries?

MR. ANDERSON: Well, state parks fits

```
what we're talking about as terrestrial on the
```

- 2 corner.
- 3 MR. ELLISON: This project is not being
- 4 located in a state park, is it?
- 5 MR. ANDERSON: It's adjacent to it, and
- 6 some of the -- at the very corner is adjacent to
- 7 state park, the corner where you turn off highway
- 8 41 and go south to down the Embarcadero, which
- 9 will be a construction access route.
- 10 MR. ELLISON: Let me ask this question.
- 11 What is the relevance, in your view, of this code
- 12 section to this power plant?
- 13 MR. ANDERSON: The most important
- 14 relevance is that this LORS section was used in
- both the aquatic and the terrestrial. And so it's
- 16 more relevant to the estuary because it's a
- 17 natural estuary. The outfall is in a state park,
- 18 Morro Rock is an ecological preserve under the
- 19 state park code.
- 20 So that's the main reason it's in here.
- 21 It was just simply we cut and pasted the LORS
- section for both, by and large, for both the
- 23 aquatic and the terrestrial section.
- 24 MR. ELLISON: Is it your opinion, as it
- 25 appears to be stated here, that the Commission

1 cannot license this project because of this code

- 2 section?
- 3 MR. ANDERSON: No. I don't really have
- 4 an opinion on this. I just know that it
- 5 identifies areas for wildlife protection, and that
- 6 could be an ESHA, for example, such as your
- 7 riparian area. Could be the dune habitat, which
- 8 is also considered environmentally sensitive area.
- 9 It's quite broad, and I would let Caryn
- 10 answer questions as to what it actually means in
- 11 terms of licensing the power plant.
- MR. ELLISON: Well, you testified as to
- 13 conformance with applicable LORS, and this is one
- of the LORS that you've listed.
- 15 Let me just ask this, if you look at
- 16 25527, although you've characterized it as
- 17 prohibiting installation of industrial facilities,
- isn't it more accurate to say that it imposes
- 19 certain conditions? I'm looking at the first
- 20 paragraph under which siting in these areas can
- 21 occur.
- 22 And I'm referring specifically to the
- 23 phrase, "Unless the Commission finds that such use
- is not inconsistent with the primary uses of such
- 25 lands", et cetera.

1	MR. ANDERSON: Yes.
2	MR. ELLISON: And although perhaps we'll
3	get into this when we get to marine, let me just
4	ask you, is it your opinion that the Morro Bay
5	Estuary is in an essentially natural and
6	undeveloped state?
7	MR. ANDERSON: Difficult to answer what
8	essentially means. It has aspects of naturalness.
9	It's been degraded. It's got a lot going for it,
10	that's why it's valuable, that's why it's
11	protected. That's why there's a lot of focus on
12	improving it.
13	But there are effects to it coming from
14	a number of directions, not only the power plant,
15	of course.
16	MR. ELLISON: But you do acknowledge
17	there is an existing power plant, along with the
18	City and all the other impacts that you've
19	testified to, both here and in marine, right?
20	MR. ANDERSON: Yes, there is an existing
21	power plant.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

Regional Water Quality Control Board has

designated the estuary as $\operatorname{--}$ and I may be using

the wrong exact word here, but degraded, or

MR. ELLISON: And the Central Coast

22

23

24

```
1 something to that effect, correct?
```

- 2 MR. ANDERSON: They have placed it on
- 3 the impaired water body list, which is section
- 4 303(d) under the Clean Water Act, which focuses a
- 5 lot of attention on reducing the degradations, of
- 6 which they list three. One of which is siltation.
- 7 And so there is a focus on improving it.
- 8 MR. ELLISON: Okay, well, maybe we can
- 9 dispense with this more quickly if I just jump to
- 10 the bottom line here.
- MR. ANDERSON: Okay.
- 12 MR. ELLISON: In your opinion does the
- 13 Morro Bay project conform with this code section?
- 14 MR. ANDERSON: I'm not sure that I can
- answer that, because I think it may be a legal
- 16 question. When I look at it, it seems to me that
- 17 it's inconsistent. But we haven't discussed it in
- 18 a lot of detail. We haven't analyzed the project
- in terms of the terrestrial part of the project,
- 20 at least in terms of this code, or this section.
- 21 MR. ELLISON: Okay, well, I am confining
- 22 my questions to terrestrial biology.
- MR. ANDERSON: Okay. I'd say where it
- 24 lists state parks is very relevant.
- MR. ELLISON: Well, one of the purposes

1 of your testimony is to review whether the project

- complies with applicable laws, correct?
- 3 MR. ANDERSON: Yes.
- 4 MR. ELLISON: And you've listed this as
- 5 an applicable law, correct?
- 6 MR. ANDERSON: Yes.
- 7 MR. ELLISON: What is your finding with
- 8 regard to the project's conformance with this law?
- 9 MR. ANDERSON: It seems to be
- 10 inconsistent.
- 11 MR. ELLISON: In what way is it
- 12 inconsistent?
- MR. ANDERSON: Well, it's affecting a
- 14 state park. I think that several parts of the
- 15 national estuary, for example, and the state
- 16 estuary would be considered natural areas.
- 17 MR. ELLISON: And it's your reading of
- 18 this law that anything that affects a state park
- 19 is in violation of this law? And I would remind
- 20 you again to look at the provision that says,
- 21 unless the Commission finds that such use is not
- inconsistent with the primary uses of such lands,
- and there be no substantial adverse environmental
- 24 effects, and that the approval of the public
- 25 agency having ownership or control of such land is

```
1 obtained.
```

- 2 MR. ANDERSON: Well, I'm pretty sure
- 3 that decision obviously is up to the Commission.
- 4 MR. ELLISON: Okay, well, let's just
- 5 leave it at that.
- 6 With regard to -- let me start with some
- 7 questions about the environmental baseline here.
- 8 There are a number of places in your terrestrial
- 9 biology testimony where you refer to the creation
- of an access road.
- 11 Is it your understanding that there are
- any new roads being created for this project?
- MR. ANDERSON: Yeah, the access portion
- 14 that goes into the power plant site doesn't exist
- 15 today. That's the one that's discussed about we
- 16 have the dune habitat versus only grassland
- 17 dispute.
- MR. ELLISON: Okay, but other than that
- 19 relatively small section, the roads that we're
- 20 talking about exist today, correct?
- 21 MR. ANDERSON: They exist, but not as
- they would be with the proposed project. They're
- 23 not as -- they will be if the proposed project is
- 24 approved. They're dirt now; they'll be paved.
- MR. ELLISON: Let me be more specific.

1 The extension of the Embarcadero Road south of the

- 2 proposed bridge, there's a dirt road that will be
- 3 paved, correct?
- 4 MR. ANDERSON: Yes.
- 5 MR. ELLISON: And the construction north
- of the bridge is already paved, correct?
- 7 MR. ANDERSON: Yes.
- 8 MR. ELLISON: Okay. The dirt road south
- 9 of the proposed bridge, what's your understanding
- of how long that's been in existence?
- 11 MR. ANDERSON: I don't know, but I did
- notice it wasn't done. If you want to put the
- 13 City zoning map back up, the one that was being
- viewed here, didn't show the one of dirt; it
- showed the one on the north side, but it didn't
- 16 show that one.
- So, I don't know for sure. I think it's
- 18 been a track or a trail across the dunes that cars
- just drove in and parked over time. And I think
- 20 that's probably, it's been as long as the last two
- 21 years when I've been coming down here periodically
- for this project. And I'm sure before that. But
- I don't know how long.
- MR. ELLISON: Is there any plan to close
- 25 the road that you know of?

1	MD	ANDERSON:	No.
_	1.11/	ANDERSON.	INO.

- 2 MR. ELLISON: If this project is built,
- 3 will cars be able to go anywhere in the future
- 4 that they cannot go today?
- 5 MR. ANDERSON: I don't believe so. They
- 6 will not be able to cross over the bridge, if
- 7 that's what you mean.
- 8 MR. ELLISON: And with respect to again
- 9 the environmental baseline, let me focus your
- 10 attention on the other side of the bridge, on the
- 11 north side of the bridge, and the impacts on the
- 12 area near the intersection of Atascadero Road and
- 13 North Embarcadero.
- 14 There is no fencing there now, correct?
- MR. ANDERSON: There's what? No
- 16 parking?
- 17 MR. ELLISON: There's no fencing there
- 18 now?
- MR. ANDERSON: There's no fencing there,
- 20 no.
- 21 MR. ELLISON: And that is available to
- 22 public access, correct?
- MR. ANDERSON: Yes.
- MR. ELLISON: And there's an RV park
- 25 across the street, correct?

```
1 MR. ANDERSON: Down south a ways from
```

- 2 the corner there is an RV park, yes.
- 3 MR. ELLISON: And there's a state park
- 4 there that would attract visitors, correct?
- 5 MR. ANDERSON: Yes, north of that
- 6 corner.
- 7 MR. ELLISON: So is it fair to say that
- 8 there is good public access as well as an
- 9 attractive beach and state park already there?
- MR. ANDERSON: Yes.
- 11 MR. ELLISON: Let me get a picture of
- this road up on the screen, if you can do that,
- 13 Peter.
- 14 (Pause.)
- MR. ELLISON: Okay, does that look like
- the road we're talking about, the unpaved road?
- MR. ANDERSON: It's hard for me to tell
- if it's the exact road because I'm not that
- 19 familiar with it. But it's something similar.
- 20 MR. ELLISON: Will you accept, subject
- 21 to check, that this is a picture of the road we're
- 22 talking about?
- 23 (Laughter.)
- MR. ANDERSON: I don't know, is this a
- 25 trick?

aughter.	.)
	ughter.

- 2 MR. ELLISON: If you want I can sponsor
- 3 the witness who took the picture, but I'd like
- 4 to --
- 5 MR. ANDERSON: Okay, well, I believe you
- 6 then.
- 7 MR. ELLISON: All right. My
- 8 understanding is that this is taken looking south,
- 9 so the power plant would be to the left and there
- 10 would be the dunes to the right, and the City of
- 11 Morro Bay would be further in the distance. Does
- 12 that help orient the view?
- MR. ANDERSON: Yes.
- 14 MR. ELLISON: Okay. Now, the City
- maintains this road, you testified to that
- 16 already, correct?
- 17 MR. ANDERSON: Well, I remember
- 18 somebody, a representative of the City saying that
- 19 the last two years they've had a budget, and they
- 20 have been grading this road. The previous five
- 21 years they didn't touch it because of budget.
- MR. ELLISON: But as of the last two
- 23 years they've maintained the road, that's what
- 24 you --
- MR. ANDERSON: I recall that.

```
1
                   MR. ELLISON: And is it also your
         understanding that they intend to continue to
 2
        maintain the road?
 3
                   MR. ANDERSON: They have said that.
 5
                   MR. ELLISON: Okay. And the impact
         we're talking about is the paving of this road, is
 6
 7
         that correct?
 8
                   MR. ANDERSON: Yes.
                   MR. ELLISON: Now, would the entire
 9
         width of what you see here as road be paved?
10
                   MR. ANDERSON: I'm assuming most of it
11
12
         will because there's -- you haven't disagreed with
13
         the fact that .33 acres will be lost by widening
14
        this for paving.
15
                   MR. ELLISON: Okay. This is the
16
         degraded dune scrub habitat that is described. On
17
         page 3-15 of your testimony, table 2, this is the
18
         degraded dune scrub habitat that is the .77 acres,
19
         correct?
20
                   MR. ANDERSON: Yes. And this is tables
         from Duke's AFC. We've included it here.
21
                   MR. ELLISON: Okay. But this road
22
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

constitutes .77 acres of the 1.1 acres of dune

grassland that is in dispute here between Duke and

scrub -- well, both dune scrub and potential

23

24

1 staff as to whether there should be money paid for

- 2 compensation for the paving of this road, correct?
- 3 MR. ANDERSON: Yes, it is.
- 4 MR. ELLISON: Now, immediately to the
- 5 west of this, what you characterize as this
- 6 degraded dune scrub habitat, is what I believe you
- 7 characterized as much better quality dune habitat,
- 8 is that correct?
- 9 MR. ANDERSON: I'm not aware of
- 10 characterizing the dune habitat to the right of
- 11 the road or the west of the road as degraded.
- MR. ELLISON: No, I didn't mean to say
- 13 that you characterized it as degraded. I thought
- 14 what you characterized it as, as being of better
- 15 quality than the road.
- MR. ANDERSON: Yes.
- 17 MR. ELLISON: Okay. Do we have a
- 18 picture of that habitat, as well? On the east
- 19 side. Well, you can probably see enough of it
- 20 from here. All right, let's take a look at the
- other picture now, if we've got one. This is
- 22 more, this is looking towards the power plant,
- this is more what the dune scrub habitat looks
- like on each side of the road, is that generally a
- 25 fair statement?

1	MR. ANDERSON: What it looks like on
2	each side of the road, did you say? or the east?
3	MR. ELLISON: On each, generally, both
4	sides.
5	MR. ANDERSON: Both sides. In some
6	areas it looks like this; and in some areas it
7	looks better.
8	MR. ELLISON: Okay. Now, what I'd like
9	to do is ask you to refer to page 3-33 of your
10	testimony. There, in the first paragraph, under
11	staff's proposed mitigation for impacts to dune
12	scrub habitat you discuss Duke's proposal to
13	mitigate for the new access road across the .33
14	acres that we all agree needs to be compensated
15	for.
16	Duke had originally proposed to
17	compensate for that by doing dune restoration to
18	the west of the road. Now, this picture, I
19	emphasize, is probably to the east of the road.
20	But, why don't we go back to the picture of the
21	road.
22	To do dune restoration and a
23	conservation easement on the dunes to the west of
24	the road. So the question is, isn't that correct,

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

that Duke had proposed as mitigation, rather than

```
1 paying money to do restoration and conservation
```

- 2 easement on, I believe it was four acres, roughly
- 3 four acres to the west of this road, correct?
- 4 MR. ANDERSON: My recollection is that
- 5 this is what's called the Den Dulk property, is
- 6 that correct?
- 7 MR. ELLISON: That's correct.
- 8 MR. ANDERSON: Duke proposed protecting
- 9 and restoring one acre of that approximately four
- 10 acres. And the other three acres I believe you
- 11 were going to try to keep the weeds out of. But
- 12 it was a lesser degree. But, yes, you did propose
- 13 this as a conservation plan.
- MR. ELLISON: And also to put it under a
- 15 conservation easement, to put that entire
- 16 property. And I may be incorrect, it may be that
- most of this was on the east side of the road, but
- it's the same kind of dune habitat.
- 19 My point is it was immediately adjacent
- 20 essentially to this road, correct.
- 21 MR. ANDERSON: I believe it was adjacent
- 22 to the road and adjacent to the power plant, which
- 23 would put it on the east side of the road.
- MR. ELLISON: Okay. In any case, that
- other picture we were looking at is exactly what

- we're talking about.
- 2 In this paragraph, first paragraph on
- 3 page 3-33, you describe many reasons for rejecting
- 4 that proposal, is that correct?
- 5 MR. ANDERSON: I think so. I could
- 6 restate them, if you'd like.
- 7 MR. ELLISON: Well, I'm just looking at
- 8 what's right here. What you say is that this
- 9 plan's proposed mitigation area is an insular,
- 10 one-acre patch of land surrounded by roads and
- 11 power plant, surrounding 2.57 acre weed removal
- 12 area does little to add to the quality, size and
- 13 connectivity to the small area.
- 14 The dune scrub vegetative community is a
- valuable habitat that meets foraging and nesting
- and dispersal needs of many wildlife species. If
- a proposed mitigation designed to replace this
- 18 specific habitat cannot function as habitat, then
- 19 that mitigation is unacceptable.
- 20 My question is isn't what you state here
- 21 about this dune scrub equally applicable to the
- 22 road? If this is not good habitat to function as
- 23 mitigation, isn't that also true that the road,
- 24 which is much more degraded than this, is not good
- 25 habitat, either?

1	MR. ANDERSON: Yeah, we would never
2	consider the road as a conservation easement for
3	mitigation. You know, the answer is, yes, the
4	road is this is somewhat disturbed and degraded
5	dune habitat. And the road is more disturbed.
6	Both of these places may be able to come back to
7	some semblance of higher quality dune habitat if
8	restored or if left alone. A lot of human
9	activity here.
10	MR. ELLISON: To be clear, your position
11	is that the road is sufficiently good habitat to
12	require compensation
13	MR. ANDERSON: We have
14	MR. ELLISON: Let me finish my question.
15	MR. ANDERSON: Sorry.
16	MR. ELLISON: but this habitat which
17	you've acknowledged as better, is not sufficiently
18	good habitat to serve as mitigation, is that a
19	fair statement of your position?
20	MR. ANDERSON: I think so. That was
21	kind of a long question. Could I expand on this a
22	little?
23	We're not proposing the road as a
24	mitigation measure or as a conservation easement.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

We're proposing that it's a loss of degraded

```
1 habitat that's being mitigated, not four-to-one,
```

- but at .5-to-1, very low.
- 3 This particular area was not felt to be
- 4 adequate for mitigating for the loss of dune
- 5 habitat because it is surrounded by activity. On
- 6 one side the power plant, the other side the road
- 7 that will be paved.
- 8 It's a small area; it's rather isolated
- 9 from the rest of the beach and the rest of the
- 10 dune habitat. At the same time we prefer to do
- 11 the best we can with compensation or with
- 12 mitigation, and there are a number of projects in
- 13 the vicinity that are undergoing restoration and
- 14 stuff like that, that are parts of larger areas
- 15 that fit into a regional conservation plan.
- 16 And we felt that contributing or
- 17 participating in that type of an activity, such as
- 18 State Parks is doing with their restoration effort
- just north of the power plant, where the dune
- 20 snail actually has been found, which we felt was
- 21 valuable, too. That there were better choices
- than one acre here, in considering the location
- 23 that it's in.
- 24 That was the reason for rejecting this
- as mitigation for the dune habitat impact.

1	MR. ELLISON: Does that complete your
2	answer?
3	MR. ANDERSON: Yeah.
4	(Laughter.)
5	MR. ELLISON: Isn't there some
6	relationship between the quality of the habitat
7	that is lost and the amount of mitigation that is
8	required?
9	MR. ANDERSON: It's been argued that
10	there shouldn't be, because degraded habitat can
11	become high quality habitat if left alone or if
12	restored and be valuable to the species.
13	But I look at it both ways sometimes,
14	and in this case we decided to and other
15	agencies were involved in this decision to
16	mitigate at a very low level because of the
17	arguments Duke was making, and the fact that it is
18	degraded.
19	MR. ELLISON: Let me ask you a different
20	set of questions. Earlier, you know, we handed
21	out the appendix G CEQA significance criteria.
22	You probably still have a copy of that. Do you

MR. ANDERSON: Yeah, yes. 24

23 still have that?

22

25 MR. ELLISON: First of all, you are

```
1 requiring mitigation for the road pursuant to
```

- 2 CEQA, correct?
- 3 MR. ANDERSON: Requiring mitigation for
- 4 the loss, the permanent loss of dune habitat that
- 5 we feel could become dune habitat again if the
- 6 road -- once the road's paved, we feel it's gone
- 7 forever.
- 8 So it's for the dune habitat, and it's
- 9 for the species that occupy it. There are a
- 10 number of sensitive species that occupy dune
- 11 habitat that we haven't mentioned today, species
- of special concern, such as Carol mentioned, the
- 13 butterfly.
- 14 MR. ELLISON: Are there any of those
- species that occupy the road?
- MR. ANDERSON: Possibly as a road-kill.
- MR. ELLISON: Are there any of those
- 18 species that --
- 19 (Laughter.)
- MR. ELLISON: Other than as road-kill,
- 21 are there any species that would occupy the road
- as long as it's a road in its current state?
- MR. ANDERSON: I don't think so. I
- 24 think they would scamper across it or do whatever
- 25 they could to get off it.

```
1 MR. ELLISON: Or in the case of a snail,
```

- 2 something different than scamper?
- 3 MR. ANDERSON: Right. Yeah.
- 4 (Laughter.)
- 5 MR. ELLISON: Is the paving of this road
- 6 going to have any significant impact on the
- 7 population of snails on the other side of the
- 8 Creek, .9 miles away?
- 9 MR. ANDERSON: Well, the way we looked
- 10 at it was once you have a very attractive
- 11 pedestrian and bicycle path there that can cross
- 12 the bridge and now connect north and south of
- 13 Morro Creek, which goes right down the Embarcadero
- 14 right into the nice restaurants and the beautiful
- 15 City of Morro Bay, that, yes, the traffic will
- increase, human activity will increase, so there
- 17 will be a lot of construction traffic, big trucks
- for three to five years or whatever, eight years
- or however long it's going to take to remove the
- 20 existing power plant, as well as build the
- 21 proposed, and that this will increase the use of
- 22 the area. And that will result in impacts to
- 23 dune, beach -- or the dune habitat and species
- 24 occupying those habitats.
- MR. ELLISON: Let me be clear. We can

1 have another conversation and there is o	3 other
--	---------

- 2 mitigation for the impact to the snail at the
- 3 location of the snail, the impact of population at
- 4 the snail and all that sort of thing. We've got
- fencing, we can talk all about that.
- 6 My question is more narrow. What I want
- 7 to focus on is the lost, allegedly degraded dune
- 8 scrub habitat that is represented by this road.
- 9 And my question is whether the paving of this road
- 10 is going to have any significant impact on the
- snail, on the actual population of snails --
- 12 MR. ANDERSON: Are you talking --
- MR. ELLISON: -- .9 of a mile away?
- MR. ANDERSON: -- physically paving, or
- 15 adjacent habitat effects from increased activity
- and vehicles and people?
- 17 MR. ELLISON: I'm talking about the
- 18 paving of this road.
- 19 MR. ANDERSON: Only if there were snails
- 20 that got graded over or paved over coming into it
- 21 from adjacent habitat.
- 22 MR. ELLISON: And is there any -- these
- 23 areas on each side has already been surveyed,
- 24 correct?
- MR. ANDERSON: Yes, they have.

1	MR. ELLISON: And there was no snail
2	presence?
3	MR. ANDERSON: There was at the corner
4	of Embarcadero and highway 41.
5	MR. ELLISON: That's .9 of a mile away
6	on the other side of the Creek, correct?
7	MR. ANDERSON: That's on a construction
8	access road, adjacent to it. Are you just talking
9	about south of this
10	MR. ELLISON: Yes, I'm just talking
11	about just south of the road.
12	MR. ANDERSON: There were no snails
13	detected in the adjacent habitat out 100 feet I
14	think is what Dr. Huffman said he surveyed.
15	MR. ELLISON: Okay, so let me re-ask my
16	questions because I'm just focusing on the paving
17	of the unpaved portion of the road south of the
18	Creek for which you've asked Duke to compensate
19	for .77 acres of degraded dune scrub.
20	And the question is will that paving
21	have any significant impact on the population of
22	snails .9 of a mile away across the Creek?
23	MR. ANDERSON: Well, not .9 of a mile,

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

but habitats, the correct habitat for the snail,

it's possible that there are some there even

24

```
1 though the surveys didn't pick them up. Those
```

- 2 surveys --
- 3 MR. ELLISON: I'm talking about the
- 4 road, I'm sorry to interrupt you, but I want to
- 5 clarify. I'm talking about the road, itself.
- 6 MR. ANDERSON: I am, too.
- 7 MR. ELLISON: Okay, so you're saying
- 8 that --
- 9 MR. ANDERSON: Things can crawl on the
- 10 road as it's being paved. And that would be -- I
- don't think there are any snails living on the
- 12 road today. But there certainly could be in the
- 13 adjacent habitat, and they could venture across
- 14 the road.
- So in your definition they would have to
- 16 be there at the exact time that I guess you're
- 17 putting blacktop down or whatever you're going to
- 18 be paving it with, in order to be impacted. But
- 19 then I'd say that that was a slim chance, but that
- 20 would be a chance.
- 21 MR. ELLISON: Okay, let me ask you this.
- 22 Under what legal authority are you requiring that
- Duke compensate for the paving of this road?
- MS. HOLMES: Are you asking him whether
- 25 he's talking about CEQA or LORS, since we've

```
1 already discussed the two general categories of
```

- the analysis?
- 3 MR. ELLISON: Correct.
- 4 MS. HOLMES: Okay.
- 5 MR. ANDERSON: I guess it would be CEQA.
- 6 MR. ELLISON: Okay, --
- 7 MR. ANDERSON: My feeling is --
- 8 MR. ELLISON: CEQA?
- 9 MR. ANDERSON: Yeah.
- 10 MR. ELLISON: All right. Now, under
- 11 CEQA you have these significance criteria,
- 12 correct? Can you tell me which of each of these
- 13 criteria you're relying upon to require
- 14 compensation for the paving of the road?
- MR. ANDERSON: Well, D talks about
- interfere substantially with the movement of any
- 17 native resident or migratory fish or wildlife
- 18 species.
- 19 It's possible that snails would be
- 20 venturing across the road over time and get
- 21 crushed by car traffic. Legless lizards. There
- 22 could be some other things that are occurring here
- 23 that could be affected by the road.
- MR. ELLISON: So your testimony is that
- it's category D that you rely upon?

1	MR. ANDERSON: I'd say that there's
2	probably a couple of these. A might come in. My
3	feeling is that if this road wasn't maintained it
4	would revert to dune scrub habitat. Once it's
5	paved it's pretty much out of the question for at
6	least decades.
7	And I'm not sure that this road, as it
8	is today, has ever legally been proposed and
9	permitted. Probably not gone through any type of
10	CEQA review in the past, not that that matters
11	today.
12	And it has widened of course, this
13	picture makes it look pretty wide over the last
14	two years, from my memory.
15	MR. ELLISON: So you're assuming in
16	making your determination of significance that
17	this, if not paved, will revert to dune scrub
18	similar to what's on either side of it, is that
19	what you're saying?
20	MR. ANDERSON: If it was abandoned, left
21	alone, it would.
22	MR. ELLISON: Is there any evidence that
23	it will be abandoned or left alone?

MR. ANDERSON: I don't know, but not

25 that I know of.

```
1
                   MR. ELLISON: If you were to assume that
 2
         it's not abandoned and that the City continues to
 3
        maintain it, would that change your conclusion
         regarding compensation for the road?
                   MR. ANDERSON: I think that when it's
 5
         paved it needs to go through some type of CEQA
 6
         review. And whether it's Duke or the City that is
7
8
         going to ultimately pave it, I think there needs
9
         to be some type of permit involved.
                   MR. ELLISON: That's not my -- we're
10
         doing that right here. This is the CEQA review of
11
12
         the paving of the road. The question is, if, in
13
         doing that CEQA review, if you assume that but for
14
         this project this would continue to be a
15
         maintained road, but not paved, would that change
16
         your conclusions regarding requiring compensation
17
         for paving it?
18
                   MR. ANDERSON: If this was going to
19
         continue to be an unpaved road instead of being
20
        paved?
21
                   MR. ELLISON: Yes.
22
                   MR. ANDERSON: If it was going to
```

23 continue to be an unpaved road, I don't think we would do anything about it. 24

25 MR. ELLISON: Okay. Now, let me ask you

```
1 about the requirement for compensation of the
```

- 2 iceplant on the power plant site, I believe it's
- 3 three acres.
- And, again, let me ask you, that is also
- 5 being required under CEQA, correct?
- 6 MR. ANDERSON: Yes.
- 7 MR. ELLISON: And can you tell me which
- 8 of the significance criteria is the basis for that
- 9 requirement?
- 10 MR. ANDERSON: Well, A, for one, without
- 11 reading them all.
- 12 MR. ELLISON: Take your time. If you
- want to read them all, read them all.
- MR. ANDERSON: Well, let's start with A.
- MR. ELLISON: Okay. A says that the
- loss of -- it says, have a substantial adverse
- 17 effect, either directly with your habitat
- 18 modifications on any species, correct? And it
- 19 goes on.
- MR. ANDERSON: Yeah.
- 21 MR. ELLISON: The impact has to be on
- 22 the species. Now maybe through a habitat
- 23 modification, but it does have to be on the
- 24 species, correct?
- 25 MR. ANDERSON: It says either directly

- or through habitat modification.
- 2 MR. ELLISON: On any species. I'll ask
- 3 the question this way: You read this to say that
- 4 if I impact the habitat, but not the species, this
- 5 significance criteria -- there would not be a
- 6 finding of significance under this criteria,
- 7 correct?
- 8 MR. ANDERSON: I don't agree with your
- 9 statement -- or your question, I guess it was,
- 10 because if you're adversely affecting the habitat
- of the species, you're also affecting that
- 12 species.
- 13 MR. ELLISON: So is it your opinion
- 14 that, this gets to -- any impact on habitat for
- 15 the species is an impact on the species, no matter
- where that habitat is located?
- 17 MR. ANDERSON: If it's habitat that's
- 18 known, such as iceplant, which has just recently
- 19 been discovered as being used as habitat by the
- snail, both on the power plant existing site and
- 21 .9 of a mile north during the California
- Department of Parks and Recreation surveys, we
- 23 think that the iceplant is potential habitat that
- 24 could be occupied. But it's going to be removed
- 25 forever, because the power plant foot will be

- 1 sitting there.
- 2 And so that this habitat that may have
- 3 been occupied in the past, and may be occupied in
- 4 the future is lost.
- 5 MR. ELLISON: But do you agree that it's
- 6 not being occupied now?
- 7 MR. ANDERSON: I agree that during the
- 8 surveys that were done a year or two ago the
- 9 species was not detected. And I believe those
- 10 were protocol surveys.
- 11 MR. ELLISON: So let me ask the question
- 12 that Ms. Holmes was asking Dr. Huffman. Accepting
- for the moment that we have to show that there's
- an impact on the species through the loss of
- 15 habitat, that there has to be some nexus between
- the habitat and an identified population?
- 17 MR. ANDERSON: I don't believe that.
- 18 MR. ELLISON: You do not believe that?
- 19 MR. ANDERSON: You said between that and
- 20 identified population. We're talking about
- 21 individuals, I think, for one.
- MR. ELLISON: Let me ask this, do you
- 23 believe then that there is no distance limitation?
- 24 That any habitat of the Morro shoulder-band dune
- snail, no matter how far away, it has to be

```
1 compensated for?
```

- 2 MR. ANDERSON: No.
- 3 MR. ELLISON: Okay. Then how do you
- 4 decide how far away is too far?
- 5 MR. ANDERSON: Well, what we did is we
- 6 looked at the fact that there were quite a few
- 7 snails and snail shells found in the state park
- 8 north. It just happened that only, you know, like
- 9 I said, a few were found right on that corner.
- 10 But I would say that those are part of a
- 11 continuous population that goes north some
- 12 distance. I'm not sure how far. It's not very
- far from the power plant.
- 14 You're using the figure .9 of a mile, so
- 15 I believe that figure is right. We've used it,
- 16 ourselves. There also was shells found on the
- power plant site in association with iceplant.
- 18 And that leads us to believe that this is occupy-
- 19 able and suitable habitat. It's just that we
- 20 hadn't known it; we were looking for -- people
- 21 have a tendency to look at native species in
- 22 native situations, and we're finding that both at
- 23 Camp San Luis and in the vicinity of the power
- 24 plant that other types of habitat are being used,
- 25 which we need to consider as suitable habitat.

1 MR. ELLISON: You understand that Duke 2 has agreed to have biological monitoring on this 3 particular piece of property, and that all we're talking about here is whether Duke also needs to 5 compensate for the taking of that habitat, 6 correct? MR. ANDERSON: You're talking about the 7 three acres of iceplant --8 9 MR. ELLISON: Three acres of iceplant, 10 that's right. MR. ANDERSON: I think I agree with 11 12 that. MR. ELLISON: Okay. Now, with respect 13 14 to those three acres of iceplant, do you consider 15 them to be within the range of the snails at .9 of 16 a mile away at Atascadero Road and North 17 Embarcadero? 18 MR. ANDERSON: Absolutely. MR. ELLISON: So you would expect those 19 20 snails to travel that .9 of a mile across the 21 Creek and use this iceplant? MR. ANDERSON: Well, maybe you're not 22

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

south of the power plant to way north of it.

defining range the way I'm thinking of range, but

for my purposes the range of the snail occurs way

23

24

1	We may not be talking you may be
2	thinking about one snail and how much area does it
3	cover during its lifetime on an annual or a daily
4	basis. But when we talk about species' range, we
5	often talk about where it currently exists. And
6	we know now that it exists all the way out to San
7	Luis Obispo. We don't know that it exists outside
8	of the Morro Creek basin or watershed. But it
9	does occur down by Los Osos and north of the power
10	plant. So it would make sense, yes, the power
11	plant would be in the range.
12	MR. ELLISON: I want to see if I can
13	I just want the record to be clear what the
14	difference is here. I'm not trying to berate
15	anybody.
16	What I understand the difference between
17	Duke and staff to be is essentially this: That
18	Duke believes that you have to show, in order to
19	require compensation, that you have to show that
20	there's a substantial impact on the identified
21	species. This is what Mr. Huffman described as
22	occupied habitat.
23	Now, I want to be clear, I'm not
24	discussing what he described as protected habitat,

25 which is an entirely different discussion.

1	Well, let's clarify that. Is the
2	iceplant in any way designated as requiring
3	protection other than pursuant to CEQA?
4	MR. ANDERSON: Currently, no. But this
5	is new information about the snail. I wouldn't
6	doubt but what iceplant in certain locations would
7	be considered as suitable habitat in the future.
8	MR. ELLISON: But as we speak today, the
9	answer would be no?
10	MR. ANDERSON: It's not been designated
11	such by the U.S. Fish and Wildlife Service.
12	MR. ELLISON: Okay, so the issue is
13	CEQA. And let me see again, having separated out
14	protected habitat, let me see if I can
15	characterize the difference and see if you at
16	least agree that that's what the difference
17	between the parties is.
18	Duke believes, under CEQA, and you've
19	pointed to A as the significance criteria in
20	question here, Duke believes that this says you
21	have to show an impact on the species. Now, it
22	can occur through habitat, but you have to show an
23	impact on the species. And that that showing has

25 What I understand you to be saying is

24

not been made.

- 1 that if the habitat is potentially occupy-able,
- 2 and within the range, and by range you meaning not
- 3 the range of any identified populations, but just
- 4 the range of the larger geographic area in which
- 5 they are found, that that, in and of itself, is an
- 6 impact. Is that what you're saying?
- 7 MR. ANDERSON: Yeah, if we look at the
- 8 federal and the state Endangered Species Act, the
- 9 definition of take is not just killing the
- 10 individual species, but it's disturbing their
- 11 habitat also.
- 12 If there's a species occurring on that
- 13 habitat when it's disturbed, then that's a direct
- 14 take of the species.
- But, habitat could be user, as occupied.
- I mean we don't know enough about these species'
- 17 life history to understand how far they travel or
- when they travel, what they do during the year, at
- 19 different times of the year.
- 20 If we were dealing with kit fox we would
- 21 look at miles of habitat where there might only be
- 22 a couple dens, where you might say this is
- occupied, this den, but the whole place is
- 24 habitat. And it gets dealt with in our projects
- as occupy-able habitat that's lost, lost forever,

- 1 or lost for decades.
- We're looking at this in the same way.
- 3 PRESIDING MEMBER KEESE: Counsel, may I
- 4 interrupt for a second?
- 5 MR. ELLISON: Yes.
- 6 PRESIDING MEMBER KEESE: To just observe
- 7 for staff that I'm having difficulty reconciling
- 8 the requirement for a substantial adverse effect,
- 9 or with the observation that there's a potential
- 10 that they exist there.
- 11 Substantial adverse effect sounds
- 12 rather -- it's an occurrence. Potential that they
- may be there doesn't sound like you're ever going
- to meet and get to the level of substantial
- 15 adverse effect.
- There's a potential someone might be
- 17 walking across the street some night and get hit
- by a car, but which would be a substantial
- 19 negative impact.
- 20 Do you follow me? I want to reach the
- 21 threshold of substantial adverse effect. I don't
- 22 think potential gets me there. I'm having trouble
- 23 with that.
- 24 Sorry to interrupt, but I --
- MR. ANDERSON: Quite okay. We're

- dealing with a federally endangered species.
- 2 Anything that affects it or its habitat would be
- 3 considered a significant impact under CEQA. And
- 4 substantial adverse impact would be the same. I'd
- 5 say anything that affects the species habitat.
- 6 We consider the iceplant to be habitat.
- 7 The species hasn't been seen in that particular
- 8 habitat, but it's been in the habitat no so far
- 9 away onsite, the same site, iceplant. And where
- 10 iceplant occurs -- where it was looked for at
- 11 state park land on the southern end there, it
- 12 occurs in iceplant, too.
- 13 PRESIDING MEMBER KEESE: So you're not
- 14 sticking with A, which is a substantial adverse
- 15 effect on the species?
- MR. ANDERSON: What I'm trying to say is
- 17 that any effect on habitat of an endangered
- 18 species would represent a significant or a
- 19 substantial adverse impact.
- 20 PRESIDING MEMBER KEESE: Okay. Sorry.
- 21 MR. ELLISON: Let me ask you this. Let
- 22 me focus on the population of snails that we have
- 23 identified at the location of Atascadero Road and
- North Embarcadero. I'm referring to your kit fox
- 25 remarks here.

1	Are you testifying that those snails
2	that we've identified there use this three acres
3	of iceplant in the tank farm area?
4	MR. ANDERSON: No.
5	MR. ELLISON: Okay, so what you are
6	saying, if I understand you correctly, is that you
7	believe that the population might expand, that the
8	population might relocate, and some day there
9	might be occupation of that tank farm area, is
10	that a fair statement?
11	MR. ANDERSON: I'm saying that since
12	there have been snails found onsite, there could
13	be snails elsewhere on site very close. There
14	could be snails today in the tank farm site. It
15	hasn't been looked at for a year or two. Can't
16	remember the exact date of the surveys.
17	As long as it represents habitat that
18	could be occupied, we're not sure how the snails
19	are moving around. We're not sure of the closest
20	location of snails to the tank farm, other than
21	what was found on site.
22	MR. ELLISON: Well, we're going back
23	over old ground here again. This three acres has
24	been surveyed and no snails were found, correct?

MR. ANDERSON: That's correct.

```
1
                   MR. ELLISON: And in the future you're
 2
         requiring and Duke has agreed to have biological
         monitoring to continue to look for snails in this
 3
         area, correct?
 5
                   MR. ANDERSON: Yeah, prior to
 6
         construction.
                   MR. ELLISON: Okay.
7
                   MR. ANDERSON: That's because of its
8
9
        possibility that they occur.
10
                   MR. ELLISON: Okay, so the issue of
         looking for and protecting snails in case they are
11
12
         in fact there is, in my mind, at least, a
13
         different question than whether this habitat, as
14
         it exists today, has an effect on the species.
15
                   And what I think you've testified to,
16
         and I'm just trying to clarify the difference
        here, is that you think this habitat is
17
18
         significant within the meaning of CEQA, not
        because the snails that we found use it, but
19
20
        because it represents a potential place of
21
         relocation or expansion for that population,
22
         correct?
23
                   MR. ANDERSON: I think the iceplant is
         occupy-able habitat. That even though the snail
24
25
         wasn't detected, it may be there, it could be
```

```
1 there. It's going to be lost forever. So, it, to
```

- 2 me, is a loss of suitable habitat for the Morro
- 3 shoulder-band snail.
- 4 MR. ELLISON: So regardless of whether
- 5 the snails would ever use it, mainly because they
- 6 could use it, it's lost habitat and it has to be
- 7 compensated?
- 8 MR. ANDERSON: I don't understand your
- 9 distinction between could use it and whatever the
- 10 first thing you said. It sounded pretty much the
- 11 same. Can you repeat it? Do you recall it?
- MR. ELLISON: Yeah, the question was
- 13 regardless of whether the snails currently use it
- or will use it in the future, the mere fact that
- 15 they could, that this is habitat that they might
- use, without any showing that they're likely to
- 17 use it, without any showing that they do use it,
- is sufficient in your mind to require
- 19 compensation?
- 20 MR. ANDERSON: Well, we're using
- 21 essentially the same criteria that Dr. Huffman
- 22 used in talking about the snail out at Camp San
- 23 Luis Obispo site. And that is that where he's
- 24 found it, he looks at that and thinks about the
- 25 snail prefers those types of micro habitat

```
1 conditions.
```

```
2 And in the vicinity -- on the power
```

- 3 plant site, in the vicinity, those micro habitat
- 4 conditions include iceplant.
- 5 MR. ELLISON: This is not critical
- 6 habitat under the Endangered Species Act, right?
- 7 MR. ANDERSON: No, and it's been
- 8 recently discovered in iceplant. So, it's not
- 9 called or designated critical habitat yet.
- 10 MR. ELLISON: How common is iceplant
- 11 within the range of the snail, as you define the
- 12 range?
- MR. ANDERSON: I don't know.
- 14 HEARING OFFICER FAY: Counsel, do you
- 15 have an estimate of how much more you have --
- MR. ELLISON: Yeah, it's taken a lot
- 17 longer than I thought it would. I agree with
- 18 that. I'd like to think five minutes.
- 19 HEARING OFFICER FAY: You said another
- 20 five minutes?
- MR. ELLISON: Yes.
- Let me shift the topic here and see if
- 23 we can move quickly. Let me just -- Mr.
- Okurowski, if you could just put -- I'd like to
- 25 talk about the disputed area of grassland -- if

```
1 you could just put a picture up of that. I
```

- 2 believe we have one.
- 3 Okay, how many acres are we talking
- 4 about here?
- 5 MR. ANDERSON: .3.
- 6 MR. ELLISON: This is not -- there's an
- 7 additional .33 that Duke and staff agree upon that
- 8 should be compensated. This is the grassland area
- 9 that is disputed, correct? Is that correct?
- 10 MR. ANDERSON: Well, I don't recognize
- 11 it exactly, but it's probably similar, or this
- 12 part that you're -- parcel that you're talking
- 13 about.
- MR. ELLISON: Okay, let's just move on.
- Now, the other thing I'd ask you about is that you
- 16 have identified an impact to the Creek bed, to the
- 17 riparian area as a result of both construction and
- 18 operation noise, among other things, correct?
- 19 MR. ANDERSON: Not to the Creek bed. To
- 20 the riparian strip, you know. I mean we never
- 21 said you're going to go in and rip out the
- 22 riparian area or disturb the Creek bed.
- MR. ELLISON: To the riparian strip. On
- 24 what basis did you conclude that the noise from
- 25 the Morro Bay modernization project, the noise

```
1 impact from the modernization project on the
```

- 2 riparian strip would increase relative to the
- 3 noise that's there now?
- 4 MR. ANDERSON: In formal discussion with
- 5 one of our noise people about how far the existing
- 6 power plant is from the riparian area. And the
- 7 fact that the new power plant would be right
- 8 adjacent to it.
- 9 MR. ELLISON: Are you talking about Mr.
- 10 Buntin?
- 11 MR. ANDERSON: I can't remember if it
- 12 was Mr. Buntin or if it was somebody else at the
- 13 Energy Commission, Energy Commission Staff. But
- 14 we could ask Mr. Buntin about that. I do believe
- I might have talked to him about it.
- MR. ELLISON: I'd be happy to ask Mr.
- Buntin about it if he's here. It's up to the
- 18 staff, if they want to put Mr. Buntin on, we can
- 19 talk to Mr. Buntin.
- 20 Surprise.
- 21 HEARING OFFICER FAY: Counsel, has Mr.
- 22 Buntin previously been sworn?
- MS. HOLMES: He has. I'm not sure quite
- 24 what he's testifying to. It certainly wasn't
- 25 prefiled.

	289
1	(Laughter.)
2	MR. ELLISON: Well, I recognize that
3	concern, and if counsel wants to object, that's
4	fine.
5	MS. HOLMES: If your question is to what
6	Mr. Anderson relied on, I think he's answered that
7	question. He believes he relied on a conversation
8	with Mr. Buntin.
9	Now, if the applicant wants to know what
10	Mr. Buntin I'm not going to object to it, I'm
11	just it's procedurally curious.
12	Whereupon,
13	JIM BUNTIN
14	was called as a witness herein, and having been
15	previously duly sworn, was examined and testified
16	further as follows:
17	CROSS-EXAMINATION
18	BY MR. ELLISON:
19	Q The question is, Mr. Buntin, did you do
20	an analysis of the noise impact of the project on
21	the riparian area that we're discussing?
22	MR. BUNTIN: I didn't prepare any

24 MR. ELLISON: Okay. That's my only

25 question. Well, no, actually let me -- I'm

specific analysis of that, no.

23

```
1
       sorry --
2
               (Laughter.)
               MR. ELLISON: He's gone, I know. One
3
       more question. It is true that you found in your
5
       noise analysis of the project that the project
       would not have a significant noise impact under
6
       CEQA, and that it would comply with all applicable
7
       laws, correct?
8
               MR. BUNTIN: Yes. And that's in the
9
       context of the human receivers.
10
               MR. ELLISON: Okay. And was it not also
11
12
       your testimony that the noise from the new project
       would be less than the noise from the current
13
14
       project?
15
               MR. BUNTIN: I believe so, yes.
16
               MR. ELLISON: And that includes at the
17
       RV park, which is immediately across the riparian
18
       area from where the new power plant will be,
19
       correct?
20
               MR. BUNTIN: I'd have to look at that
21
       relative to -- I'm sorry, I don't have the table
22
       in front of me, so I can't recall right offhand.
23
               MR. ELLISON: The nearest receptor was
24
       the RV park, was that not correct?
25
               MR. BUNTIN: I know that was our
**************************
******************
*************************
*****************************
```

You also testified -- I'm sorry, this is

thank

you.

9	for Mr. Anderson you also thank you, Mr.
10	Buntin, that was
11	Mr. Anderson, you also testified that, I
12	believe one place in your testimony, that you had
13	a concern about the air pollution impact on the
14	riparian area. What was your basis for that
15	concern?
16	MR. ANDERSON: I don't remember that
17	concern.
18	MR. ELLISON: Okay, are you willing
19	MR. ANDERSON: We certainly didn't
20	mitigate for that, or ask or recommend mitigation
21	for that.
22	MR. ELLISON: Okay. And then there was
23	also a concern about lighting. Do you recall
24	that?
25	MR. ANDERSON: Yes.

	232
1	MR. ELLISON: Okay. What was your basis
2	for the concern about lighting?
3	MR. ANDERSON: Well, often there's a
4	human concern about upward facing lights. But,
5	for wildlife, nighttime light affects those
6	species that are active at night. They're active
7	at night because they like the dark.
8	And so lighting very close to the
9	riparian strip, lots of lighting was considered to
10	be an impact.
11	MR. ELLISON: Did you assume, in making
12	that impact assessment, that there would be lots
13	of lighting next to the riparian area?
14	MR. ANDERSON: I assumed there would be
15	whatever lighting is required at a power plant,
16	which is much more than is currently there in the
17	tank farm area.
18	During construction, unless, you know,
19	it just seems like there will be every power
20	plant I've ever seen at night has quite a few
21	lights.

- MR. ELLISON: Did you review the visual
- 23 resources conditions on lighting?
- MR. ANDERSON: No.
- MR. ELLISON: Okay. That's all I have,

- 2 HEARING OFFICER FAY: Okay, we'll take a
- 3 break, ten-minute break, and keep it just to ten
- 4 minutes, please.
- 5 (Brief recess.)
- 6 HEARING OFFICER FAY: We're back on the
- 7 record now. CAPE, your cross-examination of
- 8 staff.
- 9 MR. NAFICY: Okay, I'm going to try to
- 10 keep this really short. I'm going to start
- 11 talking a little bit, asking some questions about
- that access road that we previously talked about.
- 13 CROSS-EXAMINATION
- 14 BY MR. NAFICY:
- 15 Q Mr. Anderson, when you started doing
- 16 your CEQA analysis of the impacts of changes to
- 17 this road as a result of this project, did you use
- the road as it existed when the AFC was filed?
- 19 A I used the road as it exists today. I
- 20 recall the road from the past, but I have no
- 21 pictures or anything to really relate it to today.
- 22 Q Okay. Now, are you aware of the City of
- 23 Morro Bay's position on this road? More
- specifically, do you know if they wanted to have
- 25 this road paved?

1	A It's not really my area, but I do
2	believe that they were interested in paving the
3	road. They were interested in the bicycle path
4	and the pedestrian path.

- Q Were they also interested in maintaining
 the bridge on a permanent basis?
- 7 A Yes.

22

- 8 Q So, do you know why they were interested
 9 in keeping the bridge on a permanent basis?
- 10 A I assume they were interested in the
 11 pedestrian and the bicycle path that would be able
 12 to cross at the bridge there and connecting north
 13 and south of Morro Creek.
- Q So, would that be to provide additional access to pedestrians and bicycle riders?
- 16 A I have a feeling that's true.
- 17 Q Okay, now, in your analysis of this
 18 issue do you believe that the paving of the road
 19 and maintaining the bridge on a permanent basis
 20 and providing the bicycle access, would that
 21 increase or decrease the amount of human access to
- 23 A We felt that it would, that it would 24 definitely increase that human activity.

the areas adjacent to this road?

25 Q So this increase in human activity, is

1 that what you consider to be a significant impact?

- 2 A It could be if it affects sensitive 3 habitat or endangered species.
- Q Do you believe that it would?
- A Yes, we do. And that's why the fencing
 was in -- we required fencing, and that's why the
- 7 fencing for the snowy plover was required, also.
- 8 Q Thank you. The other area I wanted to
 9 ask you a little bit about has to do with your
 10 analysis of cumulative impacts. On page 39 is, I
 11 believe, where the analysis is.
- Where it says, staff has determined that
 terrestrial cumulative impacts are mitigable to
 insignificant levels with the incorporation of
 staff's and applicant's proposed mitigation.

Have the recent discoveries of shoulderband snails in various parts of Camp San Luis and
areas in the state parks, have those discoveries
changed your mind about whether the cumulative
impacts are significant or not?

21

22

23

24

25

A Well, we still feel that the impacts can be mitigated. We do feel that there are significant impacts resulting in, and I guess here we say are mitigable to insignificant. I believe we still believe that, they are mitigable to

- 1 insignificant impacts.
- 2 Q Well, I guess I was wondering has the
- 3 universe of the impacts you considered for your
- 4 cumulative impact analysis when this document was
- 5 put out, has that universe changed?
- 6 A Yes.
- 7 Q Okay. So, because of the changes in the
- 8 various impacts that we now know, would you say
- 9 that the cumulative impact is greater?
- 10 A Yes.
- 11 Q Okay. Now, besides the individual
- 12 mitigation measures that you've proposed in this
- document, are there other mitigation measures that
- 14 may be appropriate, given the, you know, the fact
- 15 that according to your testimony the cumulative
- impact now is of a greater magnitude?
- 17 A Well, because of the discovery of the
- 18 Morro shoulder-band snail at the satellite parking
- 19 area, and Camp San Luis, and the fact that the
- 20 results are not finalized from those studies nor
- 21 have they been analyzed, other agencies, as well
- as ourselves, may make -- may agree on changes,
- 23 depending upon the results of the protocol
- 24 surveys.
- 25 It's possible that because of that

1 cumulative impacts would be considered increased 2 or greater.

So we just don't know what the answer to that question is until all these additional protocol surveys have been done, and we know definitively what the population of the shoulder-

band snail is, is that correct?

Yes. Α

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

22

23

24

25

Just the last area I wanted to ask you about. There was a lot of discussion about cumulative impacts -- I'm sorry, strike that -about significance of the impact to potential shoulder-band snail habitat. And I just wanted to ask a couple of clarifying questions.

Given what we know now, you know, even without the protocol surveys, but given what we know now about the habitat requirements, discovery of the new populations and individuals, would you say that the entire Duke power plant now is within, quote, "the range of shoulder-band snail?"

21 Yes.

> Okay, so in terms of doing CEQA analysis and deciding whether the impact from the terrestrial impact of the proposed project is significant or not, would you say that the

1 proposed project will reduce the range of

- 2 shoulder-band snail?
- 3 A I'd say it would reduce the habitat
- 4 available to it.
- 5 Q Okay. Thank you.
- 6 A I guess that's the same thing.
- 7 MR. NAFICY: Nothing further.
- 8 HEARING OFFICER FAY: Okay. Does the
- 9 City have any questions?
- MR. SCHULTZ: Yes, we've got a few.
- 11 CROSS-EXAMINATION
- 12 BY MR. SCHULTZ:
- 13 Q I'd like to ask you a couple questions
- 14 just about the conditions of certification. If
- 15 you could turn to page 3-48.
- I guess before I ask you those questions
- 17 when I was questioning Dr. Huffman I was talking
- 18 about the area south of the Creek, west of the
- 19 plant. Are you aware that that area is owned by
- the City in fee?
- 21 A As of today, yes.
- 22 (Laughter.)
- 23 BY MR. SCHULTZ:
- 24 Q Are you aware then, I think in previous
- conversations with you, though, about the area in

```
front of the wastewater treatment plant at 41,
```

- 2 Atascadero and Embarcadero, that that area is
- 3 owned in fee by the City?
- 4 A Yes.
- 5 Q And then all that other general area
- 6 that we're talking about, are you aware that that
- 7 area has been entrusted to the City through the
- 8 Tidelands Trust, correct?
- 9 A Yes.
- 10 Q With regards to Bio-T-5 on 3-48, did you
- 11 have any problem with the City also being included
- in there, along with the CDF&G and the USFWS for
- 13 review and comment on the proposed BRMIMP?
- 14 A No, not at all.
- On page 3-50, also, then the same
- 16 question about the same BRMIMP, under verification
- 17 number 3, you would not have a problem there with
- including the City of Morro Bay also for
- 19 appropriate agency to consult with about any
- 20 changes to the approved BRMIMP?
- 21 MS. HOLMES: I have to ask a question of
- 22 clarification. Are you asking whether or not the
- 23 City would have some sort of veto or approval
- 24 authority?
- MR. SCHULTZ: No, only consultation.

```
1 MS. HOLMES: Thank you.
```

- 2 MR. SCHULTZ: I'm asking for review and
- 3 comment.
- 4 MR. ANDERSON: That would be fine.
- 5 BY MR. SCHULTZ:
- 6 Q Then on page 3-53, number 9 at the top
- 7 of that page, regarding the pruning and tree
- 8 removal, are you aware that the City has a tree
- 9 removal policy?
- 10 A No.
- 11 Q Would you have a problem with including
- 12 the City of Morro Bay as a review and comment
- 13 agency to make sure that that tree removal policy
- is followed?
- 15 A No, that would be fine.
- On page 3-56, under Bio-T-15, which is
- 17 the mitigation for impacts to snowy plover, it's
- 18 your understanding that the fencing will be placed
- on either City-owned property or Tidelands Trust
- 20 property, is that correct?
- 21 A Yes.
- 22 Q And do you have a problem with including
- 23 the City as a agency that would also be consulted
- on the placement and timing of the fencing?
- A No, not at all.

Τ.	Q And then my rast one under the
2	conditions of certification is Bio-T-17 in regards
3	to the construction access road. Do you have a
4	problem with the City being included in the
5	consultation process?
6	A No.
7	Q My last two questions I have for you
8	have to deal with the dirt road. I'll have you
9	take a look at our Morro Bay coastal land use plan
10	which has been designated exhibit 226.
11	I'd ask you first to state for the
12	record when that was certified by the Coastal
13	Commission, which is on page 2.
14	A October 1982.
15	Q And then if you could turn to page 2-11,
16	I believe I've marked it, the second, towards the
*****	back, ************************************
*****	**************************************

```
1 and where the second tab, page 4-85.
```

- 2 A I notice it's a dashed road, not a solid
- 3 road.
- 4 Q Okay. If you could read the two
- 5 paragraphs next to the tab on page 45 of exhibit
- 6 226, which is the local coastal plan.
- 7 A To myself or out loud?
- 8 Q Just to yourself, then I'll ask you two
- 9 questions.
- 10 A Okay. I'm not a very good reader, so.
- 11 (Pause.)
- MR. ANDERSON: I've finished.
- 13 BY MR. SCHULTZ:
- 14 Q Do those two paragraphs, the first one
- specifically, acknowledge the dirt road and
- 16 parking area adjacent to Morro Creek?
- 17 A Yes, it does.
- 18 Q And does the second paragraph
- 19 acknowledge a ped and bike bridge over Morro Creek
- with enhanced lateral shoreline access?
- 21 A Yes.
- MR. SCHULTZ: No further questions.
- HEARING OFFICER FAY: Any redirect, Ms.
- 24 Holmes?
- MS. HOLMES: Yes, a few questions.

1	D \Box D	EXAMINATION
		DAMITIMATION

- 2 BY MS. HOLMES:
- 3 Q Mr. Anderson, earlier this afternoon
- 4 there was a discussion about the appropriate way
- 5 to mitigate for impacts to degraded habitat. Do
- 6 you recollect that discussion?
- 7 A Yes.
- 8 Q Is it staff's policy to allow degraded
- 9 habitats to be mitigated by setting aside other
- 10 degraded habitat in isolation, or does staff
- 11 prefer to adjust for the degradation through the
- 12 use of ratios?
- 13 A The latter. We would prefer to set
- 14 aside very high quality habitat.
- 15 Q So the preference would be to set aside
- 16 high quality habitat and to account for the
- degradation of the land that's being affected by
- 18 adjusting the ratios?
- 19 A Yes.
- 20 Q Thank you. There was also some
- 21 discussion earlier this afternoon about
- 22 significance criteria. And you were referred to
- 23 the CEQA checklist. Do you recollect that
- 24 discussion?
- 25 A Yes.

1 Q Are those the only criteria that staff 2 uses in determining significance to biological 3 resources, or does staff use other statement for

- 4 the laws and policies?
- 5 A Well, we use others.
- 6 Q Do we include in that, do we include the
- 7 policies and the requirements stated in the
- 8 federal Endangered Species Act?
- 9 A Yes.
- 10 Q And do we include those other sections
- of CEQA that talk about impacts, including
- 12 mandatory findings of significance?
- 13 A Yes, we do.
- 14 Q Lastly, with respect to the discussion
- 15 we had earlier this afternoon about noise, you
- 16 referenced a informal conversation that you had
- 17 with Mr. Buntin, I believe it was, with respect to
- 18 the noise impacts that you used in reaching your
- 19 conclusions.
- 20 With the understanding that you did not
- 21 ask him for a technical analysis, do you remember
- 22 generally what he told you about noise impacts on
- the riparian habitat?
- 24 A Well, his analysis was done in regards
- 25 to human receptors, and so he didn't look at, you

```
1 know, the short distance between the new power
```

- 2 plant and the riparian area versus several hundred
- 3 yards from the existing power plant to the
- 4 riparian area.
- I asked him, do you think this will be,
- 6 you know, louder or not. And he thought it could
- 7 be, but he wasn't sure. He hadn't analyzed it.
- 8 And so I think that, similar to what he said here,
- 9 he wasn't certain.
- 10 Q Thank you. And when you reached your
- 11 conclusion, did you consider the fact that some of
- 12 these noise impacts would be happening during
- 13 construction of the facility?
- 14 A Yes, I did.
- 15 Q And is it your understanding, based on
- 16 staff's noise testimony, that construction is
- 17 louder than plant operation?
- 18 A Yes.
- 19 O And did you consider the fact that the
- 20 construction of the new facility would be taking
- 21 place during the time that the old plant was also
- 22 operating, or the existing plant is also
- 23 operating?
- 24 A Yes, I did.
- 25 Q And did you take into account the fact

1	that there would be noise impacts from the
2	demolition of the existing facility that would be
3	in combination with operation of the new facility?
4	A Yes.
5	MS. HOLMES: Those are all my questions.
6	HEARING OFFICER FAY: All right. Any
7	recross?
8	MR. ELLISON: Yeah, I'm afraid so.
9	RECROSS-EXAMINATION
10	BY MR. ELLISON:
11	Q Mr. Anderson, counsel asked you some
12	questions about other criteria than the CEQA
13	checklist that staff relies upon to determine
14	significance. Do you recall that?
15	A Yes.
16	Q And you mentioned the Endangered Species
17	Act, as well as certain mandatory findings of
18	significance under CEQA, do you recall that?
19	A Yes.
20	Q Is your requirement for compensation of
21	habitat, specifically the iceplant and the road,
22	were you relying upon the Endangered Species Act?

analysis. But since a number of the species

23

24

25

involved are federally listed, I was thinking that

```
1 any effect to those that are listed under the
```

- 2 federal Endangered Species Act would result in a
- 3 significant impact.
- 4 Q But significant under CEQA?
- 5 A Yes.
- 6 Q Not under -- the Endangered Species Act
- 7 was not the basis for your requirement that this
- 8 property be compensated, correct?
- 9 A Yes, I think that's correct.
- 10 Q Okay. And with regard to mandatory
- 11 findings of significance, were any of those
- mandatory findings applicable to either of those
- 13 required compensations?
- 14 A Yes, I think so. I'll read it to you if
- 15 we get it here.
- This is section 15-065, and under A it
- 17 says: One of the options is reduce the number or
- 18 restrict the range of an endangered, rare or
- 19 threatened species.
- That seems, to me, what we're doing. It
- 21 seems to fit.
- Q Okay, are we reducing the number by
- paving the road?
- 24 A No, we're restricting the range of an
- 25 endangered species.

```
Q Okay. Is it your understanding that the range -- let me ask you a question. When you refer to range, I can envision two different kinds of range. There's the range meaning the range within which you should survey, that you should look for the species.
```

7 And then there is a different kind of 8 range. The range within which species that have 9 been identified need that habitat because they use 10 it.

11 Do you have that distinction in mind?

12 A No.

13

18

19

20

21

22

23

24

25

Q Okay, let me try a different --

14 A I can -- range is used in a couple
15 different ways. It could be used for individual
16 species in the home range, the area that it
17 travels during its lifetime.

It can also be used as this is the range of the species, and it shows a geographical outline. That range doesn't identify just dots where the species is. It has an outline that does talk about the types of habitat situations that it would occur in within that range.

In other words, probably wouldn't be in downtown City of Morro Bay, because it wouldn't be

- 1 correct habitat.
- 2 Q Is it your understanding that the dirt
- 3 road that we're speaking of, as it presently
- 4 exists, or as it existed at the time the project
- 5 was first filed, is suitable habitat for the
- 6 snail?
- 7 A Well, there's two questions. The first
- 8 is as it was filed. My recollection is it was
- 9 narrower, so there was more habitat adjacent to
- 10 it. And --
- 11 Q I'm not talking about what's adjacent to
- 12 it, I'm talking about the road, itself. The area
- 13 that would be paved.
- 14 A I think the area that would be paved is
- 15 larger than the road that was there two years ago.
- 16 It's similar but a little bit smaller than the
- 17 road that -- a little bit larger than what the
- 18 road is that occurs there today.
- 19 Q Well, let me go back. The question was
- 20 do you think that that road is suitable habitat
- 21 for the snail, in its condition as a road?
- 22 A Not in its condition today.
- 23 Q Okay. And with respect to the iceplant,
- let me ask you this. If there were the loss of
- 25 those three acres of iceplant on the power plant

```
1 site, would that create a shortage of suitable
```

- 2 habitat for the snail?
- MS. HOLMES: This is getting awfully far
- 4 afield of my redirect.
- 5 MR. ELLISON: Well, redirect was about
- 6 mandatory findings of significance, and that's
- 7 what I'm exploring.
- 8 MS. HOLMES: Under that logic you could
- 9 open up the entire area for the entire topic of
- 10 all of the testimony for recross.
- 11 MR. ELLISON: Well, let me be clear. We
- 12 had a discussion about CEQA findings of
- 13 significance. He's testified about his reliance
- 14 upon that. Now he said on redirect that he also
- 15 relied upon the mandatory findings of
- significance, so I have to explore that.
- 17 HEARING OFFICER FAY: All right, we'll
- 18 allow it, go ahead.
- 19 BY MR. ELLISON:
- 20 Q The question is would there be a
- 21 shortage of habitat for the snail with the loss of
- those three acres?
- 23 A I have no way to know that, but my, you
- 24 know, my feeling is probably not. I mean we're
- 25 talking about a number of square miles, and this

```
is a small area, so it probably wouldn't create a
```

- 2 shortage, depending on how we define shortage.
- 3 Q Okay. Is it your understanding, is it
- 4 your interpretation of CEQA that any loss of
- 5 iceplant anywhere in the Chorro Valley triggers a
- 6 mandatory finding of significance?
- 7 A I wouldn't say that.
- 8 Q Okay.
- 9 MR. ELLISON: That's all I have.
- 10 HEARING OFFICER FAY: All right. CAPE,
- 11 any recross?
- MR. NAFICY: I'm afraid so.
- 13 RECROSS-EXAMINATION
- 14 BY MR. NAFICY:
- 15 Q I'm intrigued by this notion of shortage
- of habitat for an endangered species. Do you know
- 17 what the goal, Mr. Anderson, what is the goal of
- 18 the Endangered Species Act?
- 19 A It's to recover the species. It's also
- 20 to protect the existing endangered species.
- 21 Q So, is not protecting an endangered
- 22 species' habitat one of, if not the most
- 23 important, way of contributing towards recovery of
- that species?
- 25 A Most often loss of habitat is a big

```
1
     factor and the reason they're endangered. So,
2
     yes.
3
            Now, if the goal of the Endangered
         Q.
      Species -- well, does CEQA have similar goals of
5
     protecting rare and endangered species?
            Yes.
6
         Α
7
            Now, if our goal is recovery of the
      species, would it not make sense to preserve
8
9
     habitat that is not even presently occupied, but
     is suitable and could be occupied?
10
            That happens.
11
         Α
12
            And if you destroy suitable but
13
     unoccupied habitat, is there any hope to recover a
14
     species that is
                 ******************
*******************
**************************
some
23
     exceptions that are not due to habitat but due to
     other factors, pesticides or something like that.
24
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

But normally habitat is a very important part of

```
1 the solution.
```

2	MR	NAFICY:	Nothing	further
_	IvIL •	NALICI.	NOCHITHA	Turther.

3 HEARING OFFICER FAY: City of Morro Bay?

- 4 MR. SCHULTZ: No.
- 5 HEARING OFFICER FAY: No questions,
- 6 okay. Anything further, Ms. Holmes?
- 7 MS. HOLMES: Nothing further.
- 8 HEARING OFFICER FAY: Nothing further,
- 9 okay. All right.
- 10 COMMISSIONER BOYD: Question for the
- 11 City.
- 12 HEARING OFFICER FAY: Yes.
- 13 COMMISSIONER BOYD: Excuse me. As much
- as I regret this, I want to return to the famous
- or perhaps infamous dirt road for a moment.
- 16 A short time ago you produced a document
- 17 to the staff, local plan, and affirmed that the
- dirt road was indicated on the map. And I believe
- 19 you said that document's dated 1982, 20 years ago?
- MR. SCHULTZ: That's correct.
- 21 COMMISSIONER BOYD: How long is your
- 22 recollection, how long has this dirt road been in
- 23 existence? We know at least 20 years, but --
- MR. SCHULTZ: I've been told up to 40
- 25 years before that, even.

1	COMMISSIONER BOYD: All right, second
2	question. Has there been any discussion to your
3	knowledge in the past of closing this road and
4	restricting access to this road?
5	MR. SCHULTZ: There's been no
6	discussions whatsoever by the City Council or
7	Planning Commission
8	COMMISSIONER BOYD: Okay,
9	MR. SCHULTZ: just the other way of
10	how to develop that. And there's many policies
11	that I'll get into tomorrow more than today in my
12	testimony that discuss the future of that area.
13	It's discussed in quite detail of a boat haul-out,
14	a boat facility, improving that area, the bridge,
15	realigning Coleman Drive to go behind Coleman
16	Park.
17	COMMISSIONER BOYD: I'll let you get
18	into that tomorrow then. One last question.
19	There's been some discussion about the width of
20	the road, and how in the past couple of years it's
21	gotten wider.
22	Do you have any opinions on why it's
23	gotten wider? Just increased use by the local
24	civilian population? Did it start out as a dirt,

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 a path sometime a long time ago, and it's just

- 1 gotten wider and wider with use?
- 2 MR. SCHULTZ: We do routine maintenance
- 3 on it depending on the budget. The last time it
- 4 was done I believe was just about two years ago,
- 5 year and a half ago. It's done every two, three,
- and it might go four years, but we do do routine
- 7 maintenance on that. And issue a CDP permit and
- go through an exemption for routine maintenance.
- 9 So when we do that, we do have, if you
- 10 look, if you go out there along the right-hand
- side you'll see our manholes. And that's where we
- 12 try to at least have access to those manholes on
- 13 the right-hand side. And then the left-hand side
- 14 there's utilities. And that's kind of the
- 15 boundaries of where the City has determined that's
- where the outside marker should be for those two
- 17 sides.
- 18 COMMISSIONER BOYD: Thank you. I'll
- 19 admit to being guilty to have driven on that dirt
- 20 road this morning, just to see the area, so, thank
- 21 you.
- 22 MR. SCHULTZ: You'll see manholes on the
- 23 right and you can see where there's utility lines
- on the other side.
- 25 HEARING OFFICER FAY: Okay. That

1	concludes	0112	taking	\circ f	tostimons	7 On	terrestrial
T	Concides	Our	Laking	OI	CESCIMONA	011	terrestriar

- biology. I understand that California Department
- 3 of Fish and Game has a representative here. And
- 4 Ms. Holmes recommended that we get some comments.
- 5 Can that representative come forward?
- 6 Please, if you're comfortable at the
- 7 podium. Please introduce yourself.
- 8 MS. HILLYARD: My name is Deborah
- 9 Hillyard, and I did not come here today to provide
- 10 testimony on this project. However, we have been
- 11 working with staff over a long period of time.
- 12 I'd be happy to answer any questions the
- 13 Commission or staff or Duke has for us today. We
- 14 have worked with staff on terrestrial issues, and
- 15 the Department is preparing a letter in regards to
- 16 this project.
- 17 And my comments today will be restricted
- 18 to discussions that we've had in the past, and
- 19 staff recommendations to management in regards to
- 20 positions, but all of our final opinions about
- 21 this project, I think, will be forthcoming in a
- 22 letter.
- 23 HEARING OFFICER FAY: When is the letter
- 24 expected?
- 25 MS. HILLYARD: I believe it's in

```
1 Sacramento for review right now.
```

- 2 HEARING OFFICER FAY: So, in the next
- 3 few weeks?
- 4 MS. HILLYARD: Probably.
- 5 HEARING OFFICER FAY: Okay.
- 6 MS. HILLYARD: It is Sacramento, after
- 7 all.
- 8 HEARING OFFICER FAY: Mr. Ellison, do
- 9 you have any questions? Do you have any
- 10 questions?
- 11 (Laughter.)
- 12 HEARING OFFICER FAY: Ms. Holmes?
- MS. HOLMES: Yeah, I just had a couple
- of questions. I'd like to hand Ms. Hillyard a
- copy of the FSA. And, Scott, on page 3-38 is the
- 16 biological resources table 3, compensation
- 17 calculations.
- I just wanted to ask a couple of
- 19 questions. First of all, are those generally
- 20 consistent with your recollection of the
- 21 calculations that were discussed at the workshop
- 22 in March?
- MS. HILLYARD: Yes. Myself and Bob
- 24 Stafford from the Department participated in the
- workshop and this is a summary of the compensation

1	4 h - 4		اء ۔ ا	المصميمية الم		⊥ 1a − ⊥	
1	unat	we	naa	discussed	аL	tnat	meeting.

2	MS. HOLMES: And generally speaking, are
3	those compensation levels consistent with general
4	California Department of Fish and Game policy?
5	MS. HILLYARD: Yes. We have provided
6	information based on projects that have been done
7	in the Morro Bay area. Specifically not in Morro
8	Bay, the City of Morro Bay, but south of the Bay,
9	itself, in Los Osos. We've been working
10	extensively on a habitat conservation plan for the
11	Morro shoulder-band snail and the dune system
12	there that includes a number of other sensitive

And have processed several projects over the last several years including the sewer project for the community of Los Osos.

species.

MS. HOLMES: So the compensation requirements that are included in this table, would it be fair to say that they're consistent with the types of compensation requirements that the Department of Fish and Game has recommended for other similar projects?

MS. HILLYARD: Yes. The recommendations that we brought forward at that meeting and which are reflected in this document are based on

	l sir	nılar cc	mpensation	ratios	that	have	been
-				_ 0.0 _ 0.0	01100	110.00	~ ~ ~ ~ ~ ~

- 2 required for other projects in dune habitat in the
- 3 south part of the Bay area for Morro shoulder-band
- 4 snail, Morro blue butterfly, other species endemic
- 5 to the dunes in the vicinity of Morro Bay.
- 6 MS. HOLMES: Thank you. Those are all
- 7 of my questions.
- 8 HEARING OFFICER FAY: Okay. Do any of
- 9 the other parties have any questions while the
- 10 representative is here?
- 11 MR. NAFICY: I would like to ask a
- 12 couple. Have you been listening to this
- 13 conversation we've been having about CEQA
- 14 significance and whether the impact on the
- shoulder-band snail habitat within the project
- 16 area is considered significant impact? Have you
- 17 been following that?
- MS. HILLYARD: Yes, I have been
- 19 listening.
- 20 MR. NAFICY: Okay. I'm not going to go
- 21 through the formal process of questioning you.
- 22 Could you just comment on this discussion, and
- 23 maybe focus your comment on whether you believe
- 24 the potential impact on the three acres of the
- 25 iceplant that's within the range of the shoulder-

1	band	snail	would	be	signi	ficant	consi	istent	with
2	your	unders	standin	g o	of the	concep	ot of	signi	ficance

3 under CEQA?

HEARING OFFICER FAY: I'd like to modify the question. Please answer in the Departmental sense, as opposed to, you know, personal point of view. You're not testifying as an expert witness, but I think on behalf of Fish and Game, if you can.

MS. HILLYARD: I can provide the

Department's position as it has been consistently

presented on projects in this area regarding Morro

shoulder-band snail.

We are a trustee agency under CEQA, and so this is the kind of question, I think, that the Department gets asked on a regular basis.

There are some guidelines in the CEQA guidelines that identify how we're supposed to address significance. And Mr. Ellison brought up the checklist, which is typically used in order to determine what kind of environmental document is employed for analysis of a project.

There are some other guidelines which identify how to evaluate impacts and determine their significance, in addition to provide input

on appropriate mitigation and make determinations

- 2 about when impacts have been significant, have
- 3 been mitigated to a level of less than
- 4 significant.
- 5 One of the ones that we typically look
- 6 to consistently is the one that was cited earlier,
- 7 I think, the mandatory findings of significance.
- 8 Section 15063 or 15065, which identifies
- 9 significant reductions in fish and wildlife
- 10 resources that would include common species and
- 11 common habitats, as well as rare habitats.
- 12 It identifies significant effects on
- 13 terrestrial communities and aquatic systems. And
- it also identifies reducing the range, or
- 15 restricting -- reducing the number or restricting
- 16 the range of rare, threatened or endangered
- species, which is defined in another section.
- 18 So, any of the species that are listed
- 19 or proposed for listing, or considered to meet the
- 20 criteria for listing, of which there are a number
- in this area, would fall under that category.
- 22 And in regards to what we consider to be
- 23 restricting the range of the species, if there is
- 24 habitat in an area where the species is known to
- 25 occur, whether it is snail or Morro blue

1 butterfly, or legless lizard, we would consider

- 2 that to be habitat. And that loss of that habitat
- 3 would constitute reducing the range and/or
- 4 restricting the number.
- 5 So, we would consider, because of
- 6 information that's come forward in the last
- 7 several years about the snail and other species,
- 8 that iceplant is considered to be habitat for the
- 9 snail. It's been found in veldt grass, as well as
- 10 iceplant, and some other non native species.
- 11 The range of that species in this area
- 12 is certainly considered to be from the dunes north
- of the power plant to an area south of the power
- 14 plant where shells have been discovered by the
- 15 consultant, Dr. Huffman.
- So, yes, I think that we would consider
- most of the dune habitat that's in the area,
- 18 whether it's degraded by non native plants or not,
- 19 to be habitat. It's dune habitat; it has been
- 20 found to support species.
- 21 The surveys that were done are done at
- one point in time, or if they're protocol surveys,
- 23 at five points in time. And oftentimes they will
- 24 pick up the most obvious locations of these
- species, but it won't always pick up presence.

```
1 And it is certainly not very reliable to determine
```

- 2 absence. But it's the best tool we have in order
- 3 to determine the potential for the need for a
- 4 permit.
- 5 The surveys were specifically developed
- 6 to identify whether or not a federal permit would
- 7 be needed from U.S. Fish and Wildlife Service. So
- 8 it's one of the tools that we use in order to
- 9 determine whether or not species is present on the
- 10 area; whether it's suitable for that; and whether
- or not an impact to that kind of a resource would
- 12 be significant.
- MR. NAFICY: Thank you.
- 14 HEARING OFFICER FAY: Anything else?
- 15 How about the City? No questions, all right.
- 16 Thank you, Ms. Hillyard.
- MS. HILLYARD: Thank you.
- 18 HEARING OFFICER FAY: Thanks for coming
- 19 and speaking to us.
- Then I believe there's nothing further
- on terrestrial biology except public comment. And
- 22 Mandy Davis had asked to make a public comment.
- 23 Mandy.
- MS. DAVIS: Hi. I guess I don't need to
- 25 reintroduce myself. As the day has worn on, my

list has gotten longer and longer, and I've become

- 2 more and more brain dead, so hopefully I can make
- 3 some sense out of all of this.
- 4 I'll start with probably the simpler of
- 5 the issues that I wanted to address, which is the
- 6 last one. And I'm sorry, I don't believe I know
- 7 your name, but you asked a question about the
- 8 road.
- 9 And I understood, you know, the reason
- 10 why you asked it. I'm glad you went down it. The
- 11 road has been there, I guess, for a really long
- 12 time. But what we're looking at are impacts and
- 13 how to mitigate, et cetera.
- 14 That road, I have a four-wheel-drive
- 15 truck, and I happen to go in that area a lot. I
- 16 live locally. And it's a pain in the fanny. I
- mean it is, even though they grade it, it is
- 18 washboarded; it has pot holes. Generally people
- 19 do not like to travel that road. It is traveled
- very lightly by locals at best.
- So, what would happen is if that is
- graded further and/or if it's paved over, the
- 23 potential for impact is much higher. Because
- 24 right now, tourists don't go down that very often.
- 25 I mean, they turn around and their teeth are

```
1 getting jarred out. And, you know, it's
```

- 2 understandable that it's not traveled highly.
- 3 If it is paved for this project, the
- 4 amount of travel -- we have a lot of tourists that
- 5 go down the Embarcadero and head towards the Rock.
- 6 And instead of looking at that road and going, I
- 7 don't think so, a good portion of those people
- 8 probably are going to turn down it if it's paved.
- 9 And that will further impact that area. The
- 10 potential for impact is much greater than it is
- 11 now.
- 12 So if that was the point you were
- getting to, it's very lightly traveled; not a lot
- of people; and very few, if any, tourists go down
- 15 that thing currently. And it's been that way for
- 16 a pretty long time from what I understand.
- 17 So just thought I'd kind of sort of give
- my input on that, because I think it was slightly
- 19 misrepresented.
- Okay, so that was number five. This one
- is an area that wasn't, when we had the workshop
- it was a very long workshop. There was some
- 23 really important things that came out in the
- 24 workshop. And one of the things that did not, to
- 25 my satisfaction, because it went on and on and on,

- 1 was the impacts to the riparian zone.
- 2 And I've spent quite a bit of time in
- 3 that riparian zone. And for as small as the
- 4 riparian zone appears to be, it is incredibly
- 5 diverse. It's really a beautiful little area.
- 6 The diversity of plant life and animal life there
- 7 is pretty astounding.
- I think that the impacts of the proposed
- 9 plant, and specially during the construction
- 10 phase, would be prohibitive to some of the,
- 11 especially the mammals, the avian species that are
- 12 there. It would be very destructive.
- When you have the kind of construction
- 14 that would be going on there, which would be the
- noise impacts, even some of the air pollution type
- impacts, what would happen to that riparian area
- would be almost insurmountable from a long-term
- 18 standpoint.
- 19 A good majority of the animals, the
- 20 mammals most specifically, would move out of the
- 21 area for that period of time because the baseline
- 22 noise and what they're used to is something that's
- 23 quite quiet and really kind of serene. It will no
- longer be quiet and serene during that
- 25 construction period.

1	There are also impacts to nocturnal
2	critters, you know, the nocturnal species, owls, a
3	variety of things. This was one thing that was
4	not addressed during that workshop very much. And
5	this is an impact that could not only last through
6	the construction phase, but all the way into the
7	running of the plant. Because the plant will be
8	butted right up against that.
9	
9	So what you would have is a tremendous
10	amount of long-term, very long-term impact to
11	nocturnal species. I'm really worried about that
12	riparian zone. I don't think it has been
13	addressed enough. And I would like the
14	Commissioners to recognize the importance of the
15	critters in that region. And what could happen to
16	it, especially during the construction phase. So
17	that was another issue I wanted to bring up.
18	The other issue, I'm going from simple
19	to the last one, you guys are going to start
20	rolling your eyes, but the third one I wanted to
21	bring up was I haven't heard a whole lot about
22	I've done some work with EPA in the past. I
23	haven't really gone into what my background is,
24	because it's really not necessary. I'm not up

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 here as an expert, even though I do have a

- biological background, and a background in
 wildlife rehabilitation.
- I have not heard, but having worked with
- 4 the EPA, I know that you can have all kinds of
- 5 regulations, but if implementation of those
- 6 regulations is not set in place, and you don't
- 7 have enough people, and it's not provided for, you
- 8 can have all the regulations in the world, and
- 9 it's not going to do diddly-squat.
- 10 So, what I'm really interested in is if
- 11 this project does go on, and the construction does
- 12 start, that implementation of the recommendations
- and the mitigation measures that are set forth, be
- 14 really stringent.
- And what I'm basically saying is that I
- think it would be in everyone's best interest,
- maybe not Duke's, but everyone else's best
- 18 interest that we have a very stringent monitoring
- 19 system.
- I understand that some monitoring has
- 21 been recommended. And that there is going to be
- an education program for the construction workers.
- But, I'm sorry, you guys, I just cannot see that a
- 24 guy with a jackhammer, if he looks down and he
- 25 sees a snail down there, he is not going to look

down to even inspect it. And if it's under his
foot, you know, gosh darn it, the guy's going to

3 stomp on it, you know.

I'm not saying that all construction —
this is not something negative, but they're there
for a reason, and they're not going to monitor the
way that it needs to be monitored.

So, what I'm recommending is that you have a very stringent monitoring, 24 hours, within those areas that you have any impacts to any of the endangered species. And I really haven't heard that mentioned a whole lot. It may be provided for, it's not something I'm aware of.

Okey-dokey. The very last thing that I wanted to speak about, and I want to preface these comments with I really honor what the staff has done with, you know, the recommendations from a terrestrial biology standpoint.

I also understand they are operating within constraints. They are operating within the constraints of the data that has been provided to them by the APCD, by Duke, by any of the, you know, basically any of the data that's out there. They can only make the recommendations based on that.

1	What I'm about to say is I understand
2	why they came to these conclusions, but I think
3	that maybe some of the conclusions were based on
4	insufficient data. And this has to do with
5	peregrine falcons.

I'm going to split this up into a couple of different areas. Peregrine falcons, as you probably know, are very very sensitive from a cardiopulmonary, cardiorespiratory standpoint.

There are numerous papers that prove this. They're general in nature, and they don't cite very specific pollutants. But, you can well understand that, you know, you could make a direct correlation that if we are looking at higher pollution levels, or higher ground level pollution levels, that could significantly impact human beings, that those impacts are going to be much greater within the avian or especially within a raptor community.

We have, as I'm sure you know, a couple of mating pairs on the Rock. They've been there for quite awhile. But under those circumstances of the current plant, the way that it runs and the kinds of pollution levels that are going out.

They did modeling during, you know, the

1 period where they were getting all the facts, et

2 cetera. And the modeling cited the Rock as having

3 the highest, and this is assuming the lower stack

heights on the proposed, not the current, but the

lower stack heights on the proposed plant, that

6 the highest pollution levels would be at the Rock.

7 Given that, that's a little scary to

begin with. But, unfortunately, they didn't go

one step further and take into consideration some

of the very specific wind conditions that we have

11 here on the Bay.

5

8

9

10

14

15

16

19

20

22

23

24

25

I live on a boat. I do some sailing.

Not as much as some of the people that I see

sitting right here. But, at any point in time

when you go out on that Bay and if you sail, you

are aware of some very -- the Rock has its own

17 climate. It has its own wind conditions.

18 The modeling did not take that into

consideration. What happens is you have dead air

on one side; it has a tendency to circle in a very

21 unusual way. But especially on the leeward side

you have a completely different kind of condition

that the modeling was set out, you know, to give

you the kind of information.

I think that that, if they had taken

```
1 into consideration, and I would like to recommend
```

- 2 that the modeling be redone, and some more
- 3 information be brought out on this, that they
- 4 would find that the pollution levels on that Rock
- 5 are even higher than what the models have shown.
- 6 If that is the case, the potential for
- 7 impact on peregrine falcons could be significant.
- 8 The other --
- 9 HEARING OFFICER FAY: Ms. Davis, I'm
- 10 sorry, I have to cut you off there. It's been
- about 12 minutes, and we're running out of time
- for the other members of the public who have --
- MS. DAVIS: Okay.
- 14 HEARING OFFICER FAY: -- asked to be
- able to make a comment. So I'm just going to have
- 16 to stop you right there.
- MS. DAVIS: All right, well, I just --
- 18 HEARING OFFICER FAY: Now, Nelson
- 19 Sullivan --
- MS. DAVIS: Thank you.
- 21 HEARING OFFICER FAY: -- is the next
- one.
- MS. HOLMES: Hearing Officer Fay, if I
- 24 could just interrupt for a second. We also have
- 25 somebody from State Parks, another state agency,

```
1 here.
```

- 2 HEARING OFFICER FAY: Do you also want
- 3 to ask questions of them?
- 4 MS. HOLMES: I believe he actually has
- 5 something to say on his own.
- 6 HEARING OFFICER FAY: Okay, all right.
- 7 Yes, sir, Mr. Sullivan.
- 8 MR. SULLIVAN: Good evening; you're
- 9 holding up well.
- 10 Earlier today when I didn't have a blue
- 11 card in, Duke's attorney made a point that when
- 12 the Diablo Canyon refueled they had to shut it
- down.
- Now, I know they had a lot of problems
- when they designed and built that thing, but they
- 16 weren't stupid enough to shut the whole plant
- down, when they've got two separate units.
- So, when one unit shuts down to refuel,
- 19 you've got another unit there to supply the
- 20 electricity. And we certainly are not going to be
- 21 without electricity on this area of the coast with
- 22 that thing eight miles away from us, and able to
- 23 supply one-thirtieth of the state's electricity.
- So we can get by with one-sixtieth, a piece of the
- one-sixtieth.

1	Also there was another statement by Duke
2	a long way back in the process. And that was the
3	impingement of a very very small amount of fish on
4	the screens. And this completely ignores the
5	really spectacular slaughter of jellyfish that
6	occurs very occasionally in Morro Bay. We have a
7	bunch of jellyfish come in, and they shut the
8	plant down a year or so back there was so much.
9	They couldn't get enough water through the screen
10	because of all the jellyfish in it. So that,
11	Duke's data deserves scrutiny.
12	Thank you.
13	HEARING OFFICER FAY: Thank you for your
14	comment. Garry Johnson.
15	MR. JOHNSON: I forgot to say thank you
16	for coming here, other than us going to
17	Sacramento.
18	Can we put the map up, the one that the
19	City had of the area that shows Duke and the

- 20 beach?
- 21 HEARING OFFICER FAY: I'm sure we can.
- 22 Hold on just a minute.
- MR. JOHNSON: Okay. While we're doing 23
- 24 that I do like to make a comment on lighting.
- 25 Yeah, Duke's going to have lighting out here. But

this whole city is lit up. The north Morro Bay,

- 2 you want to see lighting, go out there at night.
- 3 I mean we're out there at night in boats, and it
- 4 looks like a Christmas tree out there.
- 5 So you can't say that just Duke's
- 6 lighting is going to hurt the habitat of the area,
- 7 because north and south, the City, downtown and
- 8 everything is lit up pretty well. I only live a
- 9 couple blocks from here, and I can see the north
- 10 end pretty good.
- 11 Okay, I need a pointer, too, because
- 12 what I want to discuss, one of the things I did
- when I retired, I joined the Audubon Society. And
- 14 I'm not speaking for the Audubon Society, but I'm
- speaking as a member of the Audubon Society.
- And once a year we do a December bird
- 17 count throughout the United States. And we're one
- 18 of the top five, sometimes the top three, for bird
- 19 species. And one area, the Cloisters, and that
- 20 sand dune between the Cloisters and to the beach
- 21 area, is a heavily populated western snowy plover.
- 22 And the comment was made do the white
- 23 snowy plover, are they down into this area. Well,
- 24 they may be, but it's really heavily habitated by
- 25 people that come down there every day with their

dogs. And the dogs chase the birds. And the

- birds, you don't see very many of them there
- 3 because some people don't believe in the leash
- 4 law.
- 5 But at this end here, the Audubon
- 6 Societies take it upon themselves to pu signs up
- 7 to keep people off the sand dunes. They also have
- 8 problems with the equestrian people, because you
- 9 see a lot of horses down there.
- 10 So what they're trying to do now, during
- 11 the nesting season, is to keep the signs up and to
- 12 keep people off the beach area.
- So, during the December bird count on
- 14 that Creek that we talk about, I believe that's
- 15 the Creek there, it's a very active Creek. It's
- more or less pollutant free. There's a lot of
- 17 birds in there. We find a lot of different
- 18 species. We could find maybe ten species of birds
- in that area. It's very healthy; the Creek is
- 20 healthy. There's birds in there, snipe birds.
- 21 The only pollution that we find is
- debris that people have thrown in there under the
- 23 bridge. There's some homeless people that live
- there occasionally. Because I belong to also the
- 25 Audubon Society, and every Monday we clean up

```
1 trash throughout the City. And we go down there
```

- 2 and we can pick up a bag or two, sometimes, on
- 3 weekends -- on Monday mornings. So, I say that
- 4 this is a healthy area.
- Now, talking about snails, it's an
- 6 interesting subject. I've learned a lot today.
- 7 And I got a lot of snails at my house if anybody's
- 8 interested. I live about two blocks from here.
- 9 I'm kind of confused now after listening
- 10 to all this testimony about this snail that's on
- 11 the endangered species list. Because when I first
- 12 heard about it, it was in Los Osos. Then I find
- out it's at Camp San Luis and it's in CalPoly, and
- it's over here at this plant.
- 15 I'm not sure whether this is endangered
- or not. More research has got to be done on this.
- 17 Because every time somebody wants to build
- 18 something they find this snail.
- 19 So, looking at it isometrically, the
- 20 snail can only, on this three-acre piece of
- 21 property, it can also go in this direction where
- the homeowners live. And it would be an
- 23 interesting study to do a study on homeowner
- 24 population in this area to see if there's any
- snails in the property owners' property.

1	Also, maybe we ought to stop all the
2	building on these sites that aren't built on yet
3	and do a study there. But it's an interesting
4	thing about this discussion on the snail.
5	Maybe because they can't find any snails
6	on this three-acre parcel because it's not a good
7	habitat for them. Because with the snail, itself,
8	on this iceplant, which is not native to this
9	area, that both parks, state parks that have the
10	snails on their property at the north and south
11	end, to me there's a potential problem there, too,
12	because the snails could get on the roads and get
13	run over, especially on highway 1.
14	So I think this is a bigger picture than
15	just looking at Duke. Maybe we better look at the
16	whole overall picture of Morro Bay.
17	I guess that's about all I have to say.
18	Thank you.
19	HEARING OFFICER FAY: Thank you for your
20	remarks. I understand we have someone from the
21	California Department of Recreation, or State
22	Parks who is going to make some comments.
23	Could you introduce yourself, sir,

MR. WALGREN: Yeah, I'm Mike Walgren;

24 please.

```
1 I'm with California State Parks, I'm a Resource
```

- 2 Ecologist. I wasn't anticipating making comments
- 3 today, but I'm a little bit concerned about some
- 4 of the discussion regarding the Morro shoulder-
- 5 band snail.
- A little background: I've been involved
- 7 in the surveys that found several of these new
- 8 populations of snail. I'm just telling you that
- 9 because I know a little bit about these snails,
- 10 and there's been some comments today that are
- 11 cause for concern.
- Just to remind everyone here, we're
- dealing with a snail who has a large population
- 14 south of Morro Bay. Beyond that population, I'm
- aware of only four known locations where this
- 16 exists.
- One of them is where Duke plans to have
- their satellite parking area. One of them is
- 19 where Duke plans to have their laydown area. And
- one of them is next to the power plant.
- 21 So, let's not be confused. There's only
- five known life populations. It's an endangered
- 23 species. It is very rare.
- What are their habitat requirements?
- 25 I've heard comments about certain things not being

1	important habitat. Well, about six months ago, or
2	maybe a little bit more, I was told that this
3	snail occurred primarily on a single species of
4	plant, and that's just been totally debunked.

5 My point is we don't know much about 6 this species. And we are being entrusted to 7 protect the species.

The habitat requirements are not well known. We don't know what the good quality of habitat is. We thought we knew, but we don't.

We were told recently that we knew a lot of things about snails that have been proven to be untrue recently. And so my point is we don't know very much about this, so let's be safe rather than sorry.

Another comment on the road. There's a proposal to do a permanent road with a bridge over the Creek. I would like to suggest that the impacts of this road are potentially very significant due to increased traffic from humans, dogs, and general recreational use.

Some species may not have been mentioned today that occur in those immediate adjacent dunes. These include the Morro shoulder-band snail, the Morro blue butterfly, the globos dune

1 beetle, which is found immediately adjacent to

- 2 this proposed road, as documented by an
- 3 entomologist hired by Duke. The coast horned
- 4 lizard, arid -- and potentially other species.
- 5 Edge effects are a phenomenon that's
- 6 well documented in scientific literature. When
- 7 you bring in a road or a home, you have edge
- 8 effects on the area around it. And that's a major
- 9 concern with this road.
- 10 I've heard reference to the snail
- 11 occurring .9 of a mile north of the road. That's
- 12 where State Parks found it. That doesn't mean
- 13 that they're not in the dunes immediately next to
- Morro Creek. As far as I'm aware, that's not been
- 15 surveyed.
- And finally, going to the snowy plover
- issue, I heard a proposal that snowy plover
- 18 monitoring be done for five years. And that we
- 19 see if any nests come in. I would suggest that
- that's not acceptable.
- 21 This does not address the needs of State
- 22 Parks. We are responsible landowners in this area
- 23 where increased traffic will be coming. And after
- five years, we're still responsible for snowy
- 25 plovers, regardless of if there's any nests south

4	_	
	\cap \pm	there.

2	In addition, looking for five years to
3	see if a nest comes in is not a good way to go
4	about this. There are events, for example, if the
5	beach changes due to a storm. It might wash out
6	the beach; it might not be suitable habitat for
7	five years. On the sixth year it might be
8	suitable habitat.
9	There are changes over time. The birds
10	may not use it for one reason or another, and they
11	may come in later.
12	And finally, this habitat is foraging
13	habitat. We're not just talking about nesting.
14	So that's all I have to say, thank you.
15	HEARING OFFICER FAY: Thank you for your
16	comments.
17	Okay as far as I know that concludes

Okay, as far as I know that concludes

all our testimony and comments on terrestrial

biology. Is there anything further from anybody

on that?

All right, thank you. We are off the

record.

23 (Whereupon, at 6:00 p.m., the hearing
24 was adjourned, to reconvene at 9:00
25 a.m., Wednesday, June 5, 2002.)

CERTIFICATE OF REPORTER

I, JAMES RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set $$\operatorname{\mathtt{my}}$$ hand this 10th day of June, 2002.